

BOARD MEETINGS

May 15, 2026
Austin, TX



TEXAS
JUVENILE  JUSTICE
DEPARTMENT



TEXAS
JUVENILE JUSTICE
DEPARTMENT

Friday, May 15, 2026 – 9:00 A.M.

George H.W. Bush Building, Shared Board Room, Rm. 4.300

1801 Congress Ave., Austin, TX 78701

Registration link for streaming: <https://attendee.gotowebinar.com/register/5469839905157994336>

1. Call to order
Chairman Manny R. Ramirez
2. Prayer
3. Pledges
Chairman Manny R. Ramirez
4. Discussion, consideration, and possible approval regarding excused absences **(Action)**
Chairman Manny R. Ramirez
5. Discussion, consideration, and possible approval regarding the February 27, 2026 Board meeting minutes **(Action)**
Chairman Manny R. Ramirez
Page 5
6. Report from the chairman
Chairman Manny R. Ramirez
7. Recognition of staff tenure milestones and recognitions
Chairman Manny R. Ramirez
Page 11
8. Public comments (must email boardmaterials@tjd.texas.gov by 5:00 p.m. on May 14, 2026 to register for public comment)
Chairman Manny R. Ramirez
9. Report from the Executive Director
Shandra Carter
10. Presentation regarding current treatment programming
Sarah Hogan
11. Report regarding the TJD staff survey initial findings and final results
Claire Boudrot
12. Discussion, consideration, and possible acknowledgement of gifts **(Action)**
Ashley Neamtz
Page 17
13. Report from the chief inspector general
Daniel Guajardo
Page 27
14. Report from the chief independent ombudsman

Sean McCleskey

15. Update from the Advisory Council on Juvenile Services

Lynn Hadnot

16. Discussion, consideration, and possible approval regarding appointments to the Advisory Council on Juvenile Services **(Action)**

Ashley Kintzer

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17. Discussion, consideration, and possible approval regarding final adoption of rulemaking actions from the November 2025 board meeting **(Action)**

Cameron Taylor

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18. Discussion, consideration, and possible approval to adopt on an emergency basis proposed amendments to 37 TAC § 380.9723 (Use of Force) as well as approval to publish the same in the Texas Register for a public comment period of at least 30 days and possible conditional approval to adopt the final rule **(Action)**

Evan Norton

Attachment A

19. Discussion of the Internal Audit Follow-Up Report (26-2)

Eleazar Garcia

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20. Discussion, consideration, and possible approval regarding an amendment to the FY 2026 Internal Audit Plan (26-4) **(Action)**

Eleazar Garcia

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21. Discussion, consideration, and possible approval regarding certain contract actions, all of which requiring board approval pursuant to GAP 385.1101 **(Action)**

- I. New contract for offender monitoring and tracking system-Guard1-Timekeeping Inc, CON0001782
- II. New purchase for OIG building-Vendor to be determined
- III. New purchases for vehicle replacement project-Lake Country Chevrolet, PO number 26-0004149, and Metro Golf Cars PO number 26-000XXXX
- IV. New purchase for Juvenile Correctional Officer Staff Uniforms-Texas Correctional Industries, PO number 26-000XXXX
- V. New awardee for Evins Generator Upgrade-C.F. McDonald Electric, Inc, CON0001770
- VI. New awardee for Mart Inline Duct Heater-Service Squad, CONXXXXXXX
- VII. New six-month extension for Reliant Energy, CON0001317

Kellie Love

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22. Discussion, consideration, and possible approval regarding the discipline of certified officers – Agreed Orders **(Action)**

VIII. Lilibeth Hernandez, Certification No. 38832, Docket No. 26-38832-230200

IX. Isaiah McDuffie, Certification No. 35322, Docket No. 26-35322-250117

Chelsey Oden

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23. Discussion, consideration, and possible approval regarding the executive director's salary **(Action)**

Chairman Manny R. Ramirez

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24. Closed Session – Executive Session

Chairman Manny R. Ramirez

- Government Code §551.071 Consultation with attorney regarding litigation;
- Government Code §551.072 Deliberation regarding real property; and
- Government Code §551.074 Discussion regarding personnel matters.

25. Reconvene in Open Session

Chairman Manny R. Ramirez

26. Adjourn

- The Texas Juvenile Justice Board reserves the right to limit the time and scope of public comments as deemed appropriate by the Board.
- The Texas Juvenile Justice Board reserves the right to take formal Board action on any posted agenda item if necessary.
- Items may not necessarily be considered in the order in which they appear on the agenda.
- The Texas Juvenile Justice Board may go into closed session with respect to any item as authorized by the Texas Open Meetings Act, as codified in Texas Government Code Section 551.071.
- The Texas Juvenile Justice Board reserves the right to broadcast its meeting live.
- Videoconference meetings are conducted in accordance with the Open Meetings Act. For such meetings, the location of the meeting will be open to the public during the open portions of the meeting. A member of the Board will be present there to preside over the meeting.
- If ADA accommodations are needed, please contact Vonesha Simon at yonesha.simon@tjjd.texas.gov or boardmaterials@tjjd.texas.gov



TEXAS
JUVENILE JUSTICE
DEPARTMENT

Friday, February 27, 2026 – 9:00 A.M.

George H.W. Bush Building, Shared Board Room, Rm. 4.300

1801 Congress Ave., Austin, TX 78701

Registration link for streaming: <https://attendee.gotowebinar.com/register/3300340734266874203>

1. Call to order

Chairman Manny R. Ramirez

2. Prayer

3. Pledges

Chairman Manny R. Ramirez

Pledges were recited.

4. Discussion, consideration, and possible approval regarding excused absences (**Action**)

Chairman Manny R. Ramirez

All members were present.

5. Discussion, consideration, and possible approval regarding the November 14, 2025 Board meeting minutes (**Action**)

Chairman Manny R. Ramirez

Mr. Durham motioned to approve; seconded by Judge Wheless. The motion carried unanimously.

6. Report from the chairman

Chairman Manny R. Ramirez

Chairman Ramirez opened his report by welcoming meeting attendees to the first board meeting of the new year. He then provided an overview of the agency's accomplishments from the previous year; some of these accomplishments include the success of the 89th legislative session, initiating the 10-year strategic plan, and designing the new facilities and JCO uniforms. Chairman Ramirez followed this debrief providing a high-level overview of agency plans for this year. He concluded his report by expressing pride in agency progress and reinforced the agency's mission of transforming young lives and creating safer communities.

7. Recognition of staff tenure milestones and recognitions

Chairman Manny R. Ramirez

Chairman Ramirez acknowledged staff tenure milestones. Executive Director Carter recognized two staff members for reaching state service milestones: Robin Motley with 20 years of service, and Belma Salinas with 35 years of service.

8. Public comments (must email boardmaterials@tjtd.texas.gov by 5:00 p.m. on February 26, 2026 to register for public comment)

Chairman Manny R. Ramirez

There were two registrants for public comment:

Marco Fuentes, Representative Landgraf, Chief of Staff

Alirma Davis, Texas Civil Rights Project, Peer Policy Fellow

9. Report from the Executive Director
Shandra Carter

Shandra Carter, Executive Director, opened her report by announcing the inaugural cohort of the Advanced Leadership Academy. Director Carter explained that the focus of this four-day training is to change culture through leadership. Following the success of the first cohort, the second cohort is scheduled for August, where another 15 top leaders will be invited to apply.

Director Carter announced that the agency is considering reaccreditation with the American Correctional Association (ACA). She explained that the process is a heavy lift and will cost money and require resources. Leadership is pursuing what the ACA model would look like, but states that accreditation is aligned with our current practices as a rehabilitative model needs to be set upon sound correctional practices. The goal is to begin the accreditation process with one facility prior to moving on to the other facilities.

Director Carter then briefed the board on several other updates. The updates included progress on the new builds, coordination with HHSC and DFPS on the strategic plan, and LAR development with county partners. She also reported the completion of the annual staff survey. This year, TJJJ had over 50% participation and included an optional wellness section. On the subject of the waitlist, Director Carter explained that commitments have increased despite reports of a decrease in crime. Despite this, the waitlist is around 120 which is a decrease from 150.

Noah Wright, Data Scientist, provided a brief update on the state of the waitlist and broader juvenile justice trends. He reported that the waitlist has fluctuated since 2022, with periodic reductions followed by renewed increases, though progress has been made in lowering it during 2025. Mr. Wright explained that prior waitlist pressures were largely driven by higher youth acuity, reduced contract placement options, and challenges in transitioning youth to parole. In 2025, referrals have generally declined, but commitments to TJJJ increased disproportionately, creating continued pressure on system capacity. He noted that changes in commitment levels across multiple counties can significantly affect statewide operations.

He further reported that secure facility populations have risen modestly, while expanded parole capacity has helped absorb additional commitments. Both secure and parole populations currently exceed LBB budgeted projections, though admissions have not been impacted. Mr. Wright added that future funding requests may include additional reentry and parole resources. The waitlist presentation concluded with optimism that continued implementation of the Texas Model and DBT practices will improve efficiency, reduce lengths of stay, and support better outcomes for youth.

10. Discussion regarding the OJJDP Continuum of Care grant with TJJJ staff and the Meadows Mental Health Policy Institute
Layla Fry and Matthew Smith

Layla Fry, Vice President of Youth Justice and Family Policy with the Meadows Mental Health Policy Institute, and **Matt Smith, Director of Statewide Youth Service**, presented an overview of the Texas Juvenile Justice Continuum of Care planning, assessment, and mapping project completed over the past two years in partnership with TJJJ. Ms. Fry noted the project was funded through a competitive federal grant from the Office of Juvenile Justice and Delinquency Prevention, for which Texas was selected as one of six participating states. The initiative was designed to provide a region-by-region assessment of how youth move through, or become stalled within, the juvenile justice system and to support evidence-based planning for the next phase of regionalization.

Ms. Fry reported that the project produced seven regional playbooks and a forthcoming statewide report focused on helping counties keep youth closer to home while strengthening diversion and intervention efforts. The work included site visits, focus groups, data analysis, stakeholder interviews, and listening sessions with youth and families across all seven TJJJ regions, examining system touchpoints such as schools, law enforcement, behavioral health, child welfare, courts, probation, placement, and reentry. Common statewide themes included significant gaps between youth needs and available community resources, inefficiencies in how youth move through systems, and increasing pressure on juvenile probation departments to address

unmet mental health, family, and treatment needs when other systems lack capacity. Staff also highlighted barriers related to limited youth mental health and state hospital capacity, coordination challenges across agencies, and growing complexity among youth entering detention, particularly those with developmental disabilities or co-occurring mental health and behavioral needs.

Ms. Fry further noted that regional challenges vary by geography, with urban counties managing the highest complexity, suburban counties facing rapid growth and staffing pressures, rural counties confronting distance and infrastructure limitations, and border or disaster-affected regions experiencing additional external strains. Statewide recommendations were organized into four priority areas: strengthening early intervention and diversion infrastructure; expanding behavioral health and workforce capacity; improving cross-system coordination for youth with complex needs; and developing sustainable regional infrastructure that enables counties to share resources effectively.

Concluding with the implementation phase, Ms. Fry advised that the project findings are already informing TJJ's strategic plan, regionalization efforts, and Legislative Appropriations Request development. The agency has also established regional Continuum of Care Coordinators to assist counties with implementation, strengthen collaboration among youth-serving systems, and address both immediate case needs and longer-term structural improvements.

11. Report from the chief inspector general

Daniel Guajardo

Daniel Guajardo, Chief Inspector General, presented the Office of Inspector General's first quarter Fiscal Year 2026 report and stated that operations remain stable with no significant changes since the prior meeting. He noted that staffing efforts continue, with 11 new hires made and additional investigator candidates in process.

Chief Guajardo reported continued high volumes of sexual abuse allegations from a unit at the Ron Jackson facility. He stated these allegations have largely been determined to be unfounded or unsupported by evidence and emphasized that OIG has found no indication of systemic abuse or sexual misconduct at the facility or across the agency. He further advised that criminal investigations continue to primarily involve youth-on-staff assaults and related incidents, with a small number of youth responsible for repeated offenses. Updates were also provided on several prior staff misconduct cases involving allegations of sexual abuse or misuse of state resources, some of which remain pending or have been resolved through the courts.

For administrative investigations at state facilities, OIG closed 795 cases during the quarter. Most were unfounded, while others resulted in confirmed policy violations or abuse and neglect findings. Chief Guajardo stated no systemic patterns were identified, though continued improvement in staff supervision practices remains necessary. At the county level, OIG closed 38 abuse, neglect, or exploitation investigations, with supervisory neglect being the most common confirmed issue. Several county-level misconduct cases were also referred for criminal prosecution in coordination with local law enforcement.

Chief Guajardo concluded by recognizing Commander Angela Lundy on her retirement and congratulating Captain Walker on graduating from the Leadership Command College at Sam Houston State University.

12. Report from the chief independent ombudsman

Sean McCleskey

Sean McCleskey, Chief Ombudsman of the Office of Independent Ombudsman, presented the quarterly report and provided operational statistics for the period. He reported that the office conducted 87 site visits, including 22 at state facilities and 65 at county facilities, interviewed more than 662 youth, and received 140 complaints. Five individual cases involving suspected youth rights violations were opened during the reporting period, with four sustained following investigation. Mr. McCleskey stated that complaints rising to the level of confirmed youth rights violations remain relatively low overall. He noted that a majority of the office's concerns continue to involve the Mart facility, where resources have been focused due to the volume of recurring issues. He and senior staff recently conducted a site visit to Mart to review serious incident response processes and identify operational concerns for further discussion with facility leadership.

He advised that when youth rights violations are identified, they more commonly involve underreaction, delayed response, or documentation deficiencies rather than excessive staff force. He emphasized the need for stronger staff training, particularly scenario-based instruction, de-escalation techniques, and preparation for responding to increasingly high-acuity youth populations. He also acknowledged the challenges faced by newer staff managing difficult youth behavior and noted that assaults on staff remain a serious concern.

Mr. McCleskey stated that the agency's other secure facilities were generally stable and specifically commended operations at the Giddings facility. He expressed optimism that continued support and targeted improvements could help address issues at Mart. He also informed the Board that the Office of Independent Ombudsman received an Attorney General opinion confirming its authority to interview post-adjudicated youth housed in pre-adjudication county facilities while awaiting placement. Additional updates included new data analysis projects, ongoing staffing efforts, and internal promotions to strengthen supervision and training within the office.

13. Update from the Advisory Council on Juvenile Services

Lynn Hadnot

Lynn Hadnot, Advisory Council Chairman, reported that the Advisory Council most recently met on January 9 and remains actively engaged with TJJID leadership, including Director Carter and her executive team, on system-wide initiatives. He noted ongoing collaboration related to new facility planning, support for the Meadows Foundation initiatives, the 10-year strategic plan, and efforts to advance regionalization. Chief Hadnot also reported progress in formalizing the alignment between the Advisory Council, the President's Council, and One Voice to improve coordination and streamline communication. He recognized leadership from Vice Chairman Chief Barnes and others in supporting this alignment effort.

He highlighted the formation of a new subcommittee focused on the waitlist, explaining its purpose is to promote transparency, improve field understanding of system operations, and support solution development in partnership with the state. He emphasized that the intent is to assist rather than direct policy, and to contribute practical ideas from the field. Chief Hadnot also discussed ongoing council work related to system coordination and waitlist management. He noted challenges associated with prioritizing youth for placement, including the unintended impact on more stable youth who may experience delays while higher-need cases are expedited. He acknowledged concerns raised in the field regarding fairness and transparency in placement sequencing.

He reported that the council is exploring potential solutions to improve communication with counties, support local intake capacity, and reduce barriers for youth receiving services while awaiting placement. He noted that some jurisdictions, such as Dallas, are being considered for expanded support roles due to available capacity. Chief Hadnot concluded by expressing appreciation for the collaborative work underway and stated the council's continued commitment to supporting system improvements.

14. Discussion, consideration, and possible approval to publish the results of rule review for 37 TAC Chapter 344 in the Texas Register **(Action)**

Kaci Sohrt

Kaci Sohrt, Deputy General Counsel, presented the readoption of 37 TAC Chapter 344 for board approval.

Chief Leija motioned to approve; seconded by Mr. Durham. The motion carried unanimously.

15. Discussion, consideration, and possible approval for two members of the Career and Technical Education Advisory Committee to be reappointed to a standard two-year term **(Action)**

Sean Grove and Connie Simon

Connie Simon, Manager of Workforce Development and Education Reentry Programs, presented the two committee members to be reappointed to serve a standard two-year term.

Chief Leija motioned to approve; seconded by Dr. Barton. The motion carried with eight votes in favor and one absence.

16. Discussion, consideration, and possible approval regarding TAC 202 Information Security Audit 25-9 **(Action)**
Eleazar Garcia

Eleazar Garcia, Chief Auditor, presented the TAC 202 Information Security Audit (Audit 25-9) for consideration and possible approval. He explained that the audit reviews compliance with Texas Administrative Code Chapter 202, which establishes baseline information security standards for state agencies and requires a biannual review of agency security programs.

Chief Garcia noted appreciation for Information Security staff, including the Information Security Officer and his team, for their support during the audit. He stated that, in accordance with applicable Texas Government Code provisions, specific audit findings are not publicly detailed in the report or presentation. Management concurred with the audit results, and all findings and responses are documented in internal audit work papers, with follow-up to be conducted through the standard audit tracking process.

Chief Barnes motioned to approve; seconded by Dr. House. The motion carried with eight votes in favor and one absence.

17. Discussion of the Internal Audit Status Update (26-3)
Eleazar Garcia

Eleazar Garcia, Chief Auditor, presented the Internal Audit Status Report, noting that it begins on page 78 of the board packet. He summarized completed work to date, which includes the TAC 202 Information Security Audit, the annual risk assessment, and the quality assurance report. He reported that three audits are currently underway, including a facility audit focused on the VIC program, and noted additional audits scheduled to begin later in the fiscal year.

Chief Garcia also provided an update on audit follow-up activities, reporting 88 open audit recommendations, with management indicating 46 have been implemented. He stated that verification of implementation is ongoing. He recognized staff for the closure of a longstanding State Auditor's Office finding related to JCO supervision performance reporting. Finally, he reviewed internal audit performance measures, noting that two metrics are currently being met, while two remain below target, including coverage of high-risk audit areas and completion of the audit plan. He stated there is still time in the fiscal year to address these gaps and complete additional high-risk audits.

18. Discussion, consideration, and possible approval regarding certain contract actions, all of which requiring board approval pursuant to GAP 385.1101 **(Action)**

- I. New awardee and updated contract value for previously board-approved Body Worn Camera contract
- II. New awardee(s) for previously board-approved Vehicle Replacement Project purchases
- III. New awardee for previously board-approved IT Equipment Refresh purchase

Kellie Love

Kellie Love, Director of Business Operations, presented the contract actions requiring board approval.

Representative Thierry motioned to approve; seconded by Judge Wheless. The motion carried unanimously.

19. Discussion, consideration, and possible approval regarding the discipline of certified officers – Agreed Orders **(Action)**

- I. Makayla Garcia, Certification No. 40893, Docket No. 26-250130-40893
- II. Tyvon Allen, Certification No. 36451, Docket No. 25-36451-230204
- III. Gabriel Jurado, Certification No. 40585, Docket No. 26-250044-40585
- IV. Willie Thompson, Certification No. 38698, Docket No. 26-240145240182-38698
- V. Jordynn Mills, Certification No. 40736, Docket No. 26-250146-40736

- VI. Chinonso Ugwu, Certification No. 38395, Docket No. 26-250118-38395
 - VII. William Eric McGee, Certification No. 4778, Docket No. 26-04778-CN
- Chelsey Oden

Chelsey Oden, Senior Staff Attorney, presented the approved orders for board approval.

Judge Wheless motioned to approve; seconded by Mr. Durham. The motion carried unanimously.

20. Discussion, consideration, and possible approval regarding the discipline of certified officers – Default Orders
(Action)

- I. Malik Carr, Certification No. 38559, Docket No. 26-240168-38559
- II. Cassius Terrell, Certification No. 39406, Docket No. 26-250003-39406
- III. Trey Follins, Certification No. 39547, Docket No. 26-240066-39547
- IV. Jamaycia Dennis, Certification No. 38469, Docket No. 26-250022-38469
- V. Brian Oviedo, Certification No. 39220, Docket No. 26-240108-39220
- VI. Ray Anthony, Certification No. 39415, Docket No. 26-250027-39415
- VII. Cedric Frazier, Certification No. 37170, Docket No. 26-250001-37170
- VIII. Marlene Terrazas, Certification No. 39259, Docket No. 26-250032-39259
- IX. Arturo Gomez, Certification No. 24206, Docket No. 26-250037-24206
- X. James Coffman, Certification No. 38233, Docket No. 26-250002-38233
- XI. Isaiah McDuffie, Certification No. 35322, Docket No. 26-250117-35322
- XII. Kaheem Mood, Certification No. 40168, Docket No. 26-240194250011-40168
- XIII. Jordan Smith, Certification No. 40465, Docket No. 26-250057-40465
- XIV. Eddie Scott, Certification No. 40020, Docket No. 26-240129250135-40020
- XV. Stanley Roberts, Certification No. 41269, Docket No. 26-250110-41269
- XVI. Lakeshia Smith, Certification No. 40044, Docket No. 26-250025-40044
- XVII. Jonathan Green, Certification No. 40841, Docket No. 26-250077-40841
- XVIII. Georgina Holmesly, Certification No. 40631, Docket No. 26-250064-40631
- XIX. Selena Valle, Certification No. 37700, Docket No. 26-0001-IE
- XX. Baldimir Alaniz, Certification No. 39932, Docket No. 26-250029-39932
- XXI. Andrea Villarreal-Morales, Certification No. 40449, Docket No. 26-250080250121-40449

Chelsey Oden

Chelsey Oden, Senior Staff Attorney, presented the default orders for board approval.

Chief Leija motioned to approve; seconded by Judge Wheless. The motion carried unanimously.

21. Closed Session – Executive Session

Chairman Manny R. Ramirez

- Government Code §551.071 Consultation with attorney regarding litigation;
- Government Code §551.072 Deliberation regarding real property; and
- Government Code §551.074 Discussion regarding personnel matters.

22. Reconvene in Open Session

Chairman Manny R. Ramirez

23. Adjourn

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TJJD Board Meeting

May 15, 2026



TEXAS

JUVENILE  JUSTICE
DEPARTMENT

State Service Tenure Recognition

Calendar Year 2026, Second Quarter

Staff Celebrating a Period of 1 Year of State Service CY 26, Second Quarter

Max Williams	Mallory Hill	Samuel Molina	Brittany Kelley	Jose Riesco	Eric Waldman	Vincent Nicosia	Hayden Couch	Arthur Flynn	Jose Chavez
Adriana Paran Vazquez	Sandra Golden	Vanessa Romas	William Higgins	Joreca Pullen	Edgar Mireles	Sarah Gonzales	Natasha Moody	Chrystian Bolanos Estrada	Erica Copeland
Manuel Padilla Rodriguez	Krysta Hildebrand	Jordan Rivera	Cree Robertson	Heidi Vorrone	Leonecia Perry	Heather Robbins	Shelby McGuire	John Ortega	Sarah Garza
Gabriel Williams	Samuel Smith	Burnice Toe	Roman Richardson	Connie Niles	Angela Hernandez	Maria Zapata	Liam O'Neal	Rolando Herrera Jr	Kioka Moser
Brian Shepherd	Edgar Garduza	Joseph Martinez	Suhai Solis	Brittany Hopkins	Chandler Kemp	Alexis Nicholas	Aaron Small	Oneil Williams	Wade Cagle
Tristin Revada	Na'Deautra Gails	Vanessa Hernandez Hernandez	Antwion Lewis	Kasonde Luchembe	Chad Moran Jr	Alyssa Pokropinski	Aldrin Sosa	Lauren Smith	Antanique Mitchell

Staff Celebrating a Period of 1 Years of State Service CY 26, Second Quarter Cont.

Harold Hubbard	Daniel Nieves-Romero	Oscar Nunez Jr	LaKeithia Brown	Stacy Carter	Cristian Rios	Jason Gonzalez	Juan Vela	Jay Rodriguez	Farid Kiwanuka
Monyea Collins	Guadalupe Venegas	Alexandria Servatius	Christine Terrazas	Thomas Aguirre	Krystal Yanez	Ladarius Shefflette	Brittany Cantu	Brayan Garcia Ruiz	Oscar Huerta Carbajal
Crystal Trevino	Akale Eddington	Brandi Groh	Nathan Tay	Arturo Pargas Sanchez	Sherman Scott Mccoy	Caleb Blisard	Destiny Tinsley	Ryan Pastran	Marcos Noguez
Jamell Harbert	David Kovar	Bonni Riehle	Carina Clark	Steven Fausnaugh	O'Shea Gray	Fabrice Monju	Jorge Alaniz	Marco Martinez Munoz	Jeremiah Johnson
Breanne Sterling	Mario Tovar Jr	Matthew Mariano							

Staff Celebrating a Period of 5 Years of State Service CY 26, Second Quarter

Jerry Adams	Rufus McCann	Patrick Peter	Yenneira Cantu Garces	Gerardo Saucedo	Gilberto Santos	Korine Hart	Charlene Beasley	Bobi Delancey	Carla Jowers
Kaylee Keeler	Leon Samudio	Arnulfo Lopez	Kyle Oxford	Yariel Matute	Irving Perez	Stephanie Lopez	Peter Jimenez	Jesse Gutierrez	Brian Fisher
Carlos Rodarte Jr	Arnulfo Reyna Jr								

Staff Celebrating a Period of 10+ Years of State Service CY 26, Second Quarter

Baltasar Sanchez 10 yrs	Tracey Jones 10 yrs	Somsimith Deechaleune-Corujo 10 yrs	Jennifer Turner 10 yrs	Aurelia Gonzalez 10 yrs	Lillian Bell 15 yrs	Jennifer Eyler 15 yrs	Sherry Carter 20 yrs	Roberto Hernandez 20 yrs	Maxine Benson-Cooper 35 yrs
Bonnie Johnson 10 yrs	Alejandra Navarro 10 yrs	Ashley Jackson-Allen 15 yrs	Billy Newton 15 yrs	Jeffrey Pyeatt 15 yrs	Migael Escamilla 15 yrs	Moncerrato Moya 20 yrs	Marco Reta Jr 20 yrs	Stephanie Thomas 20 yrs	Richard Mann 20 yrs
Deidre Hernandez 25 yrs	Jeremy Williams 30 yrs	Herman Garcia III 10 yrs	Jennifer Betancourt 10 yrs	Sheryl Millwee 10 yrs	Natasha Johnson 10 yrs	Doris Fletcher 10 yrs	Christopher Cron 10 yrs	Jose Chavez Jr 15 yrs	Dedra Black 25 yrs
Christina Lozano 25 yrs									



Memorandum

To: TJJJ Board Members

From: Shandra Carter, Executive Director

Emily Anderson, Deputy Executive Director – Finance and Operations

Subject: Acknowledgement of Gifts

Date: May 15, 2026

Texas Government Code, Chapter 575, provides that a state agency that has a governing board may accept a gift with an actual or estimated value of \$500 or more only if the agency has the authority to accept the gift, and a majority of the board acknowledges the acceptance of the gift in an open meeting no later than the 90th day after the date the gift is accepted. The Government Code also provides that a state agency may not accept a gift from a person who is a party to a contested case before the agency. TJJJ policy GAP.385.8170 (Acceptance of Gifts of \$500 or more) implements these provisions.

- Michael and Theresa Ratchford donated \$500 for Thanksgiving Meals at Giddings State Correctional Facility.
- Ed and Karen Logue donated \$600 for the holidays at Giddings State Correctional Facility.
- Kairos Ministry donated \$500 for the holidays at Giddings State Correctional Facility.
- St. Michael's Lutheran Church donated \$500 for the holidays at Giddings State Correctional Facility.
- Roman Catholic Diocese Austin donated \$500 for the holidays at Giddings State Correctional Facility.
- The Lift Doctor donated vehicle lift inspection services at Gainesville State Correctional Facility with an approximate value of \$1,850.



Memorandum

Staff recommends acknowledgement of these gifts pursuant to the provisions of the Government Code and TJJD policy. Following the Board's approval, a letter will be sent to the donor to notify them of the acknowledgement and to express appreciation for their support of the Texas Juvenile Justice Department.



TEXAS
JUVENILE JUSTICE
DEPARTMENT

TRANSFORMING YOUNG LIVES AND CREATING SAFER COMMUNITIES

Michael & Theresa Ratchford
7910 Northbridge
Spring, Tx 77379

November 17, 2025

On behalf of Giddings State Juvenile Correctional Facility, we would like to thank you for your holiday donation in the amount of \$500.00 for the benefit of the youth at Giddings State School.

Please know that your generosity will go a long way in giving hope and joy throughout the year.

Have a very wonderful year!

Evetta Garrett, Volunteer Coordinator





TEXAS
JUVENILE JUSTICE
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TRANSFORMING YOUNG LIVES AND CREATING SAFER COMMUNITIES

Ed E Logue & Karen K Logue
1444 Decanter Dr.
New Braunfels TX, 78132

December 14, 2025

On behalf of Giddings State Juvenile Correctional Facility, we would like to thank you for your holiday donation in the amount of \$600.00 for the benefit of the youth at Giddings State School.

Please know that your generosity will go a long way in giving hope and joy throughout the year.

Have a very wonderful year!

Evetta Garrett, Volunteer Coordinator





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TRANSFORMING YOUNG LIVES AND CREATING SAFER COMMUNITIES

Kairos Ministry
P.O. Box 79084
Saginaw TX 76179

December 1, 2025

On behalf of Giddings State Juvenile Correctional Facility, we would like to thank you for your holiday donation in the amount of \$500.00 for the benefit of the youth at Giddings State School.

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Have a very wonderful year!

Evetta Garrett, Volunteer Coordinator





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TRANSFORMING YOUNG LIVES AND CREATING SAFER COMMUNITIES

St. Michael's Lutheran Church
700 Frio Street
Winchester, TX 78945

December 15, 2025

On behalf of Giddings State Juvenile Correctional Facility, we would like to thank you for your holiday donation in the amount of \$500.00 for the benefit of the youth at Giddings State School.

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Have a very wonderful year!

Evetta Garrett, Volunteer Coordinator





TEXAS
JUVENILE JUSTICE
DEPARTMENT

TRANSFORMING YOUNG LIVES AND CREATING SAFER COMMUNITIES

Roman Catholic Diocese Austin
6225 E Hwy 290
Austin TX 78723

December 19, 2025

On behalf of Giddings State Juvenile Correctional Facility, we would like to thank you for your holiday donation in the amount of \$500.00 for the benefit of the youth at Giddings State School.

Please know that your generosity will go a long way in giving hope and joy throughout the year.

Have a very wonderful year!

Evetta Garrett, Volunteer Coordinator





TEXAS
JUVENILE JUSTICE
DEPARTMENT

2/11/2026

The Lift Doctor LLC
136 Bridlewood Ln
Bridgeport TX 76426

On behalf of the Gainesville State Juvenile Correctional Facility, we would like to thank you for the generous donation of your services to our auto shop classes by inspecting the vehicle lifts free of charge. Your kindness will enable us to safely continue with these classes. We truly appreciate your support of our youth.

The goal of TJJD is to improve the outcome of our youth by correcting behavior and providing a safe and secure environment for them. It is our hope that this will enable our youth to exhibit socially acceptable, regulated behaviors that will allow them to be successful in their new lives.

Thank you,

A handwritten signature in black ink, appearing to read "Cassie Moreland".

Cassie Moreland
Business Manager
Gainesville State Juvenile Correctional Facility



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL TO ACKNOWLEDGE THE ACCEPTANCE OF GIFTS FOR THE TEXAS JUVENILE JUSTICE DEPARTMENT

On this **15th day of May 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS the Texas Government Code requires a majority of the Board to acknowledge, in an open meeting, gifts with an actual, or estimated, value of \$500 or more; and

WHEREAS, Michael and Theresa Ratchford donated \$500 for Thanksgiving Meals at Giddings State Correctional Facility; and

WHEREAS, Ed and Karen Logue donated \$600 for the holidays at Giddings State Correctional Facility; and

WHEREAS, Kairos Ministry donated \$500 for the holidays at Giddings State Correctional Facility; and

WHEREAS, St. Michael’s Lutheran Church donated \$500 for the holidays at Giddings State Correctional Facility; and

WHEREAS, Roman Catholic Diocese Austin donated \$500 for the holidays at Giddings State Correctional Facility; and

WHEREAS, The Lift Doctor donated vehicle lift inspection services at Gainesville State Correctional Facility with an approximate value of \$1,850;

NOW, THEREFORE BE IT RESOLVED THAT, the Board authorizes the acknowledgement of the donation and formally accepts these generous gifts in support of the Texas Juvenile Justice Department.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



**For the
Texas Juvenile Justice Department**

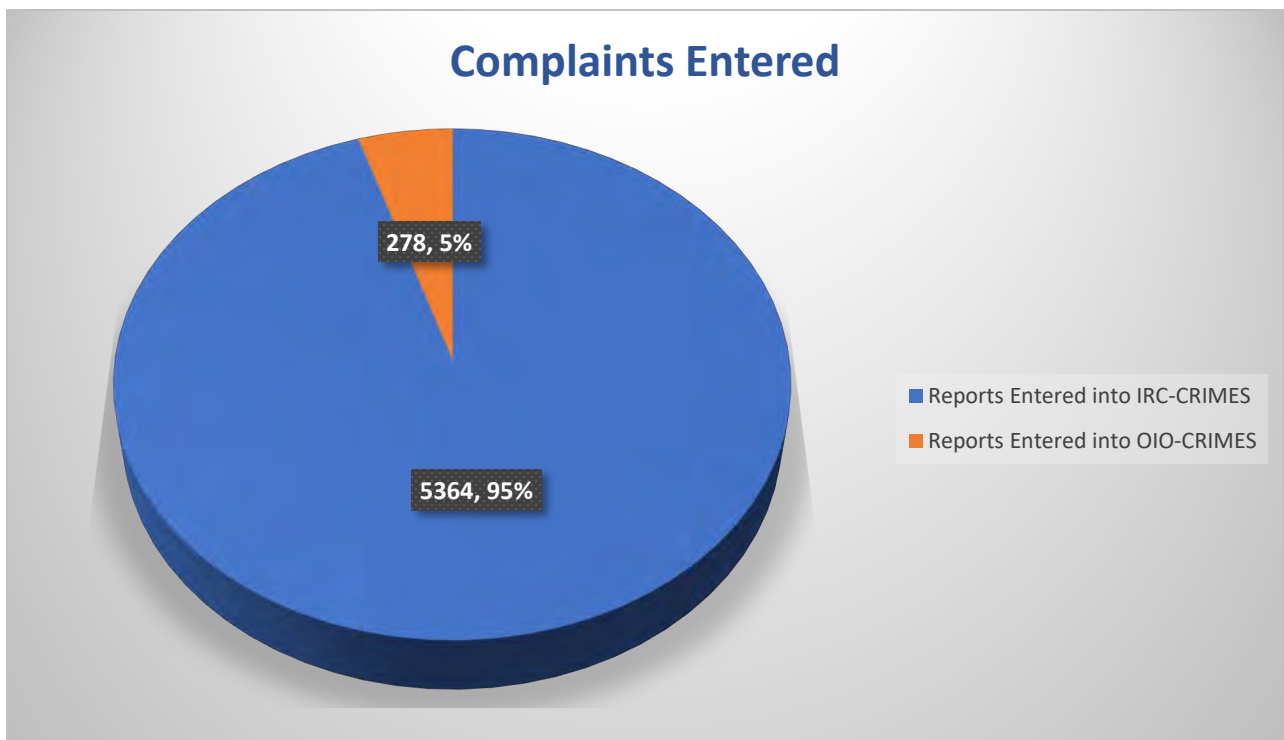
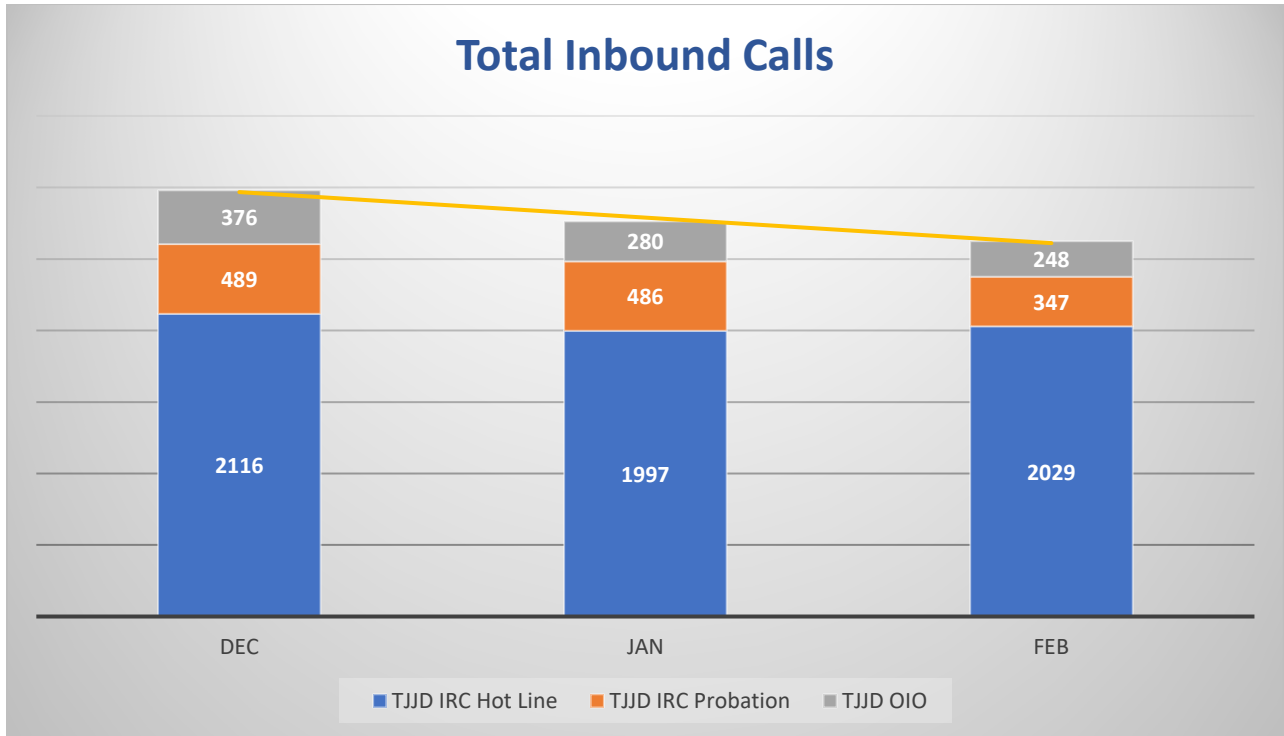
Q2 Report FY26

December 1, 2025 to February 28, 2026

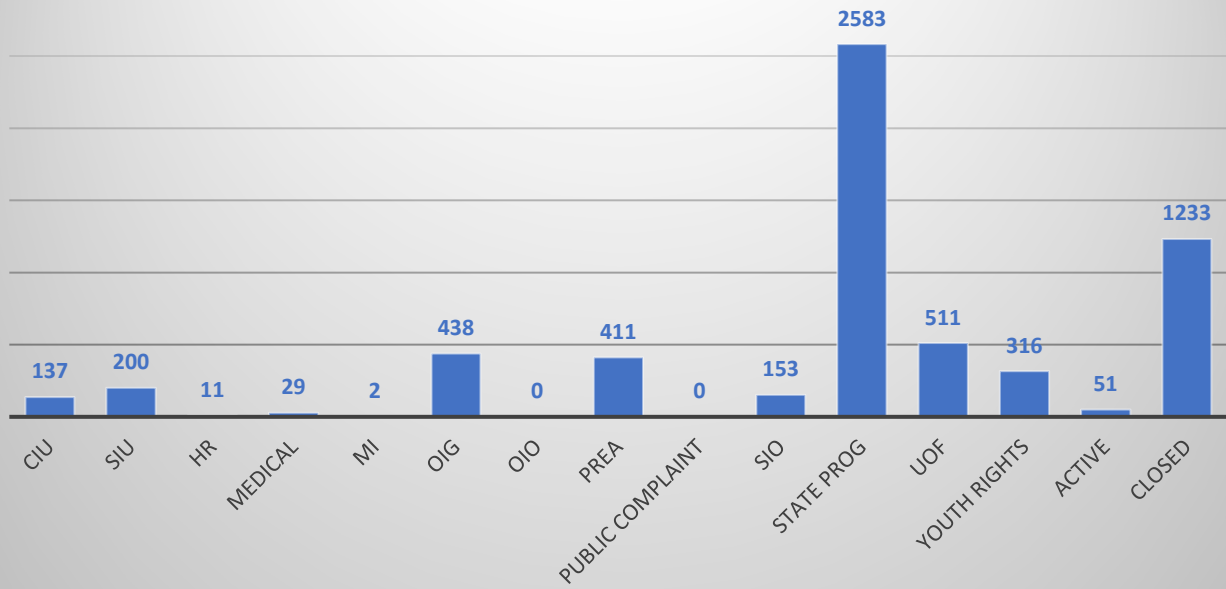
OIG Incident Reporting Center and Criminal Case Information

Facilities	Total	EJC	GNS	GSS	Mart	RJ	Ayres	Schf	Tamayo	Contract Care	Parole	County	Other	Central
Complaints Entered by IRC	5642	633	499	757	1696	695	37	10	16	3	88	1141	65	2
Investigations														
Opened Cases	737	74	79	92	274	166	3	0	3	0	45	0	0	1
Completed Cases	704	88	80	76	292	92	5	0	6	0	64	0	0	1
Active Cases	518	31	23	51	144	211	3	0	4	0	48	0	3	0
Type of Investigations														
Abuse of Office	5	1	0	0	3	1	0	0	0	0	0	0	0	0
Assaults on Employees	359	30	26	59	149	91	1	0	3	0	0	0	0	0
Assaults on Other Youth	36	11	0	0	24	1	0	0	0	0	0	0	0	0
Escapes/Absconders	44	0	0	0	0	1	0	0	0	0	43	0	0	0
Narcotics or Contraband	10	2	1	0	5	2	0	0	0	0	0	0	0	0
Organized Crime (Gang Intelligence)	152	21	37	22	41	31	0	0	0	0	0	0	0	0
Other	13	1	4	1	3	2	0	0	0	0	1	0	0	1
Sexual Misconduct	118	8	11	10	49	37	2	0	0	0	1	0	0	0
Forensics Data Request														
Digital Forensics Requested	2	0	0	1	0	0	0	0	0	0	0	0	0	1
Digital Forensics Completed	2	0	0	1	0	0	0	0	0	0	0	0	0	1
Total Gigabytes Processed	9000	0	0	2000	0	0	0	0	0	0	0	0	0	7000
K-9 Searches														
Buildings	78	37	22	0	9	8	0	0	1	0	0	0	1	0
Mail / Parking Lot	170	124	27	0	12	6	0	0	1	0	0	0	0	0

Incident Reporting Center (IRC)



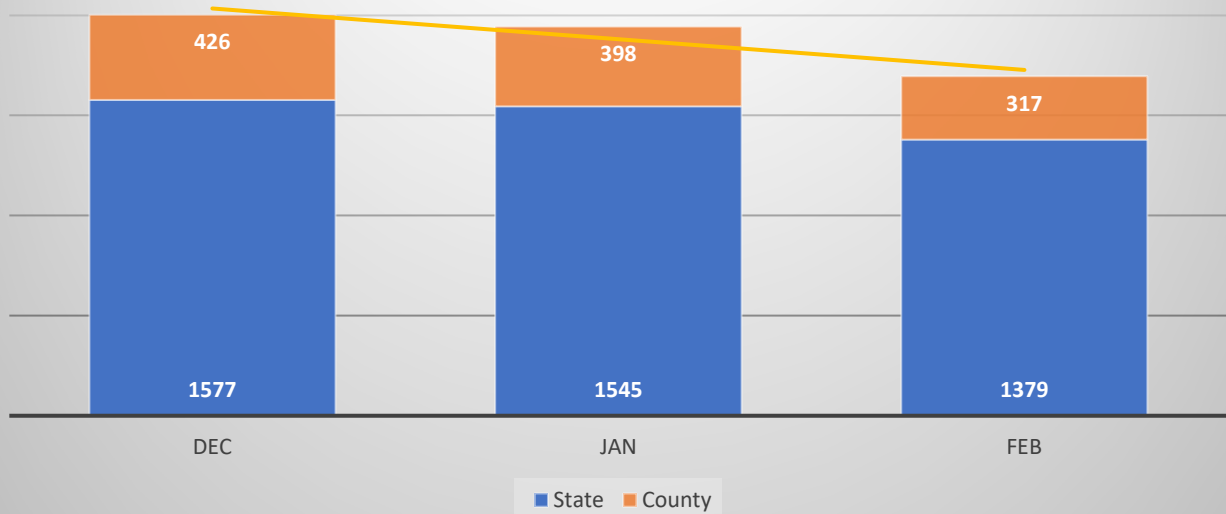
Incident Referral Status



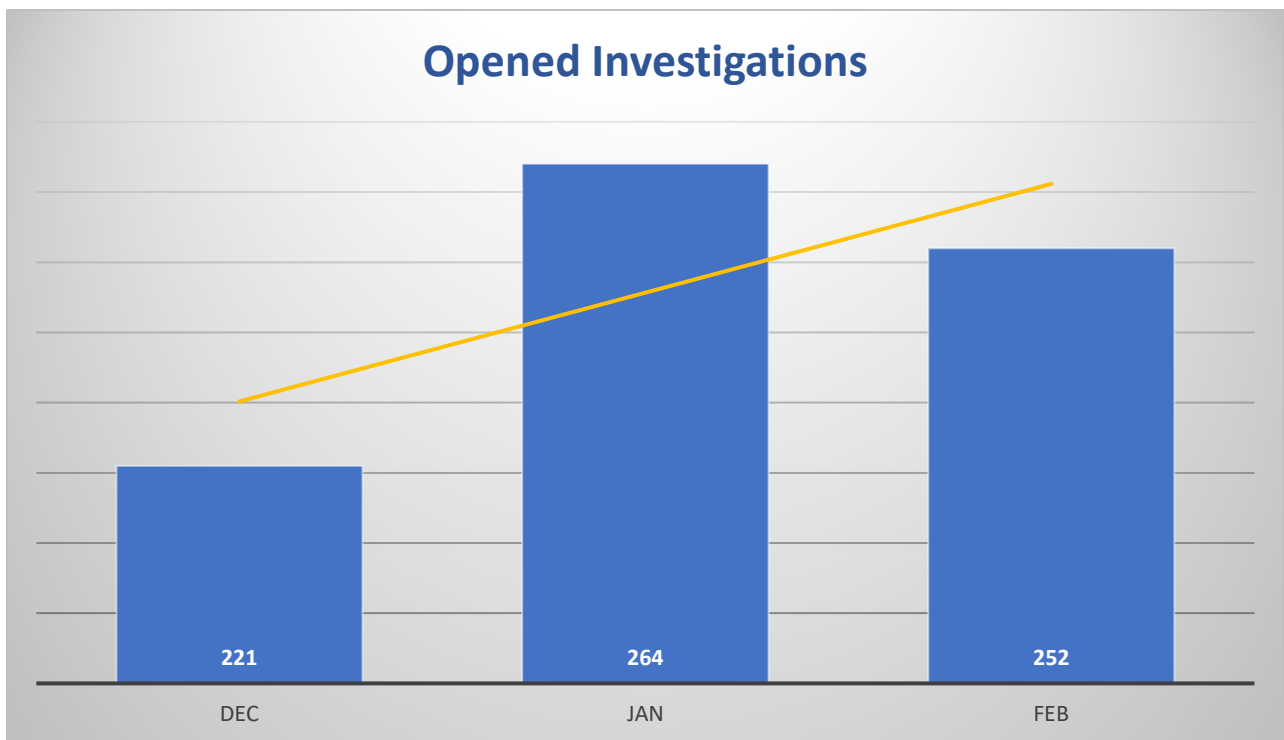
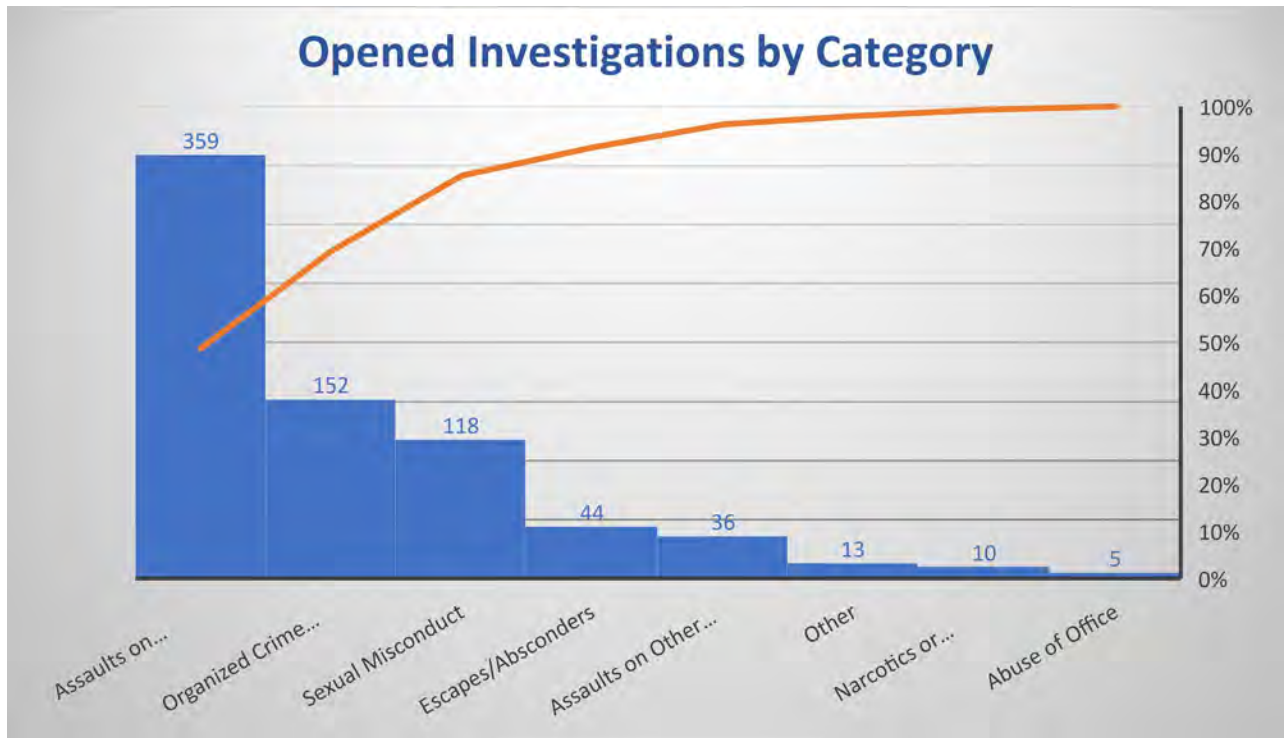
* Active IRC Referrals are complaints entered into CRIMES for the Office of Independent Ombudsman (OIO)

* Reports entered by the Incident Reporting Center may result in referral to multiple departments for resolution.

Incident Reports

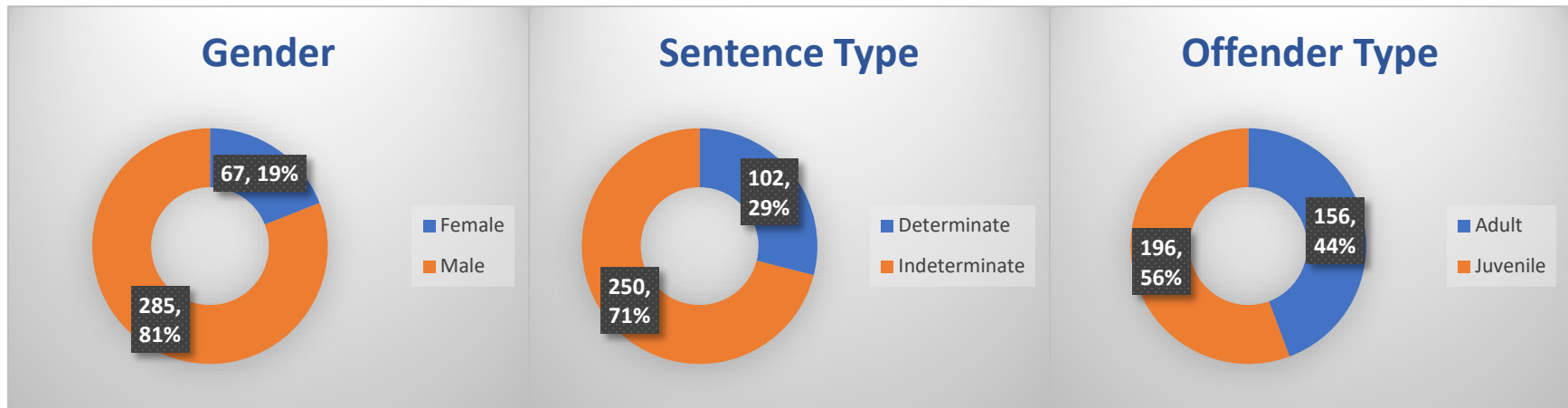


Criminal Investigations (Opened)



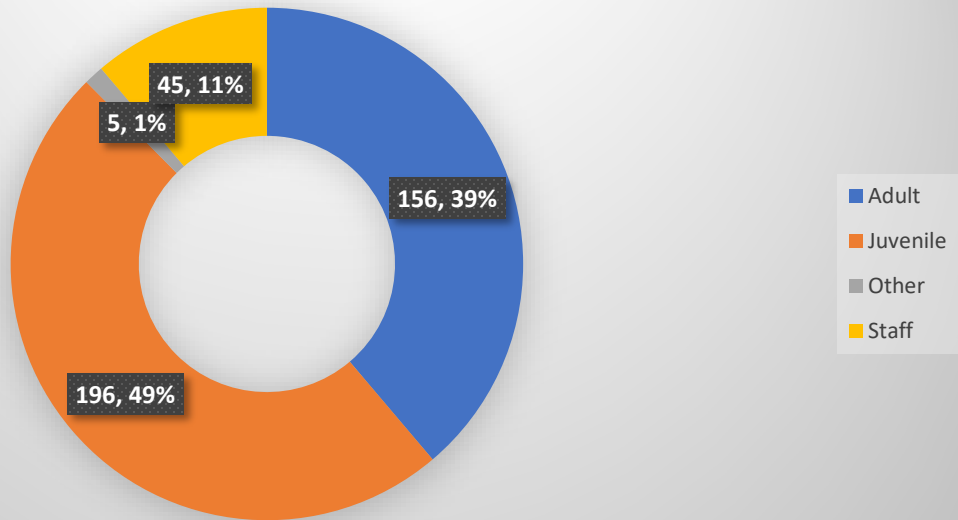
Offender Typology

Unique Suspects

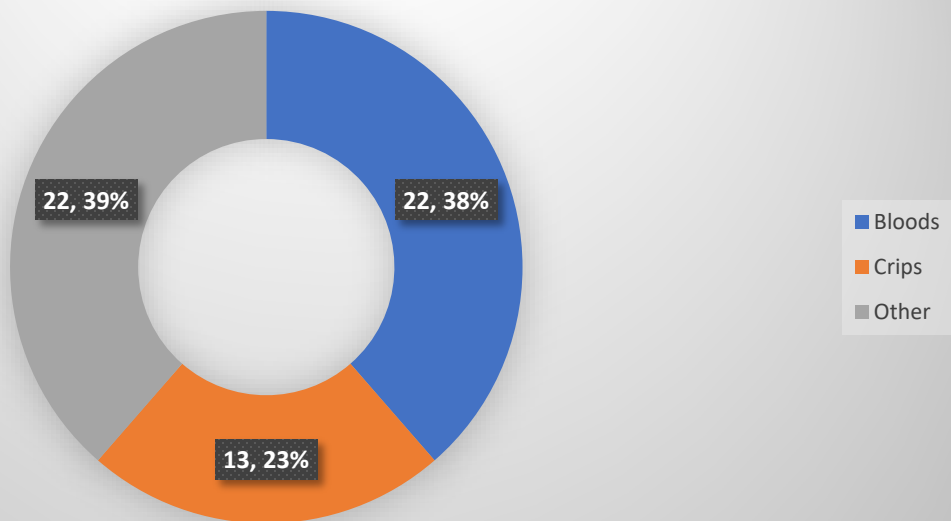


Month	December					January					February				
	EJC	GNS	GSS	Mart	RJ	EJC	GNS	GSS	Mart	RJ	EJC	GNS	GSS	Mart	RJ
ADP	183	162	125	194	86	175	163	128	203	82	180	163	127	212	83
Unique Subjects	25	8	11	48	14	19	32	21	56	28	13	22	16	57	19
Percentage ADP	14%	5%	9%	25%	16%	11%	20%	16%	28%	34%	7%	13%	13%	27%	23%

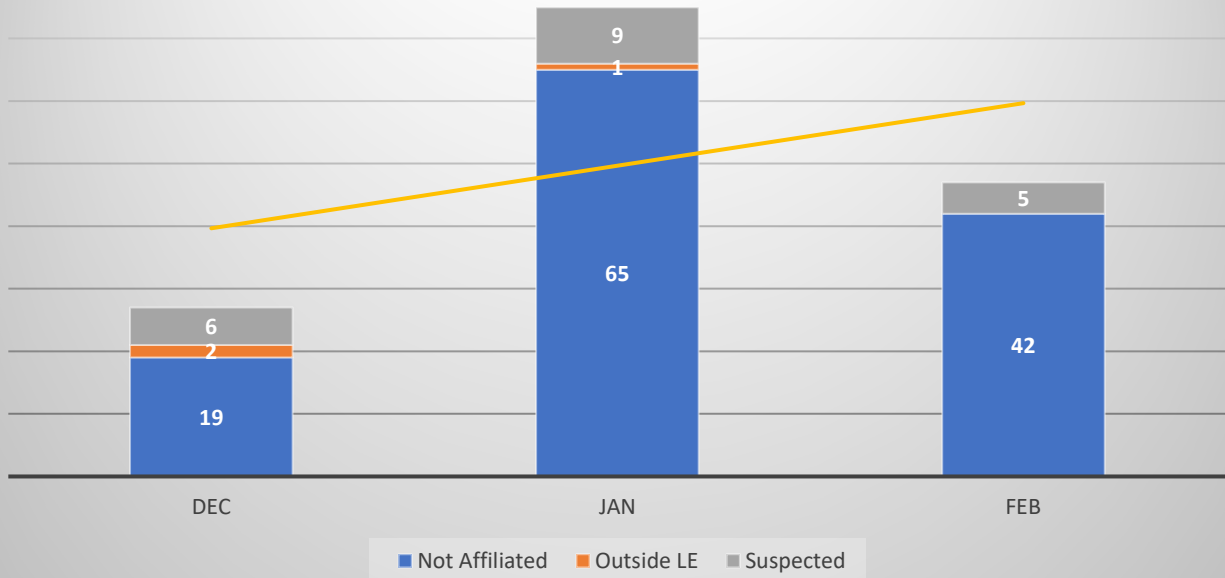
Offender Type



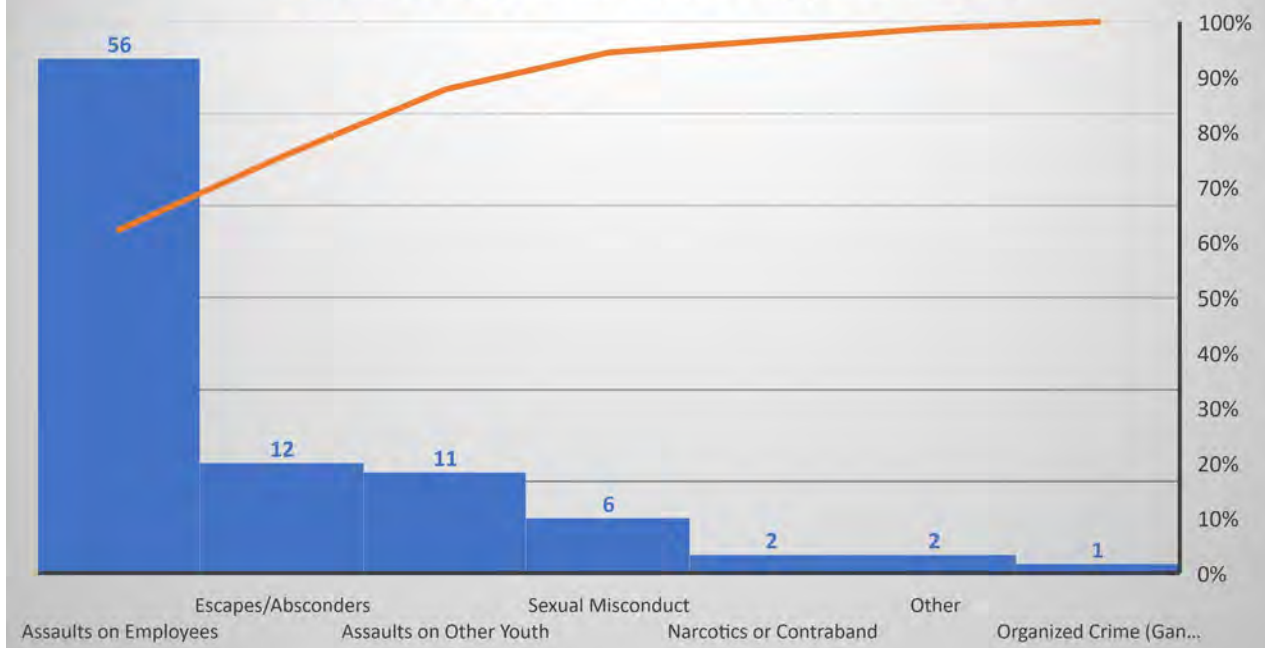
Gang Affiliation



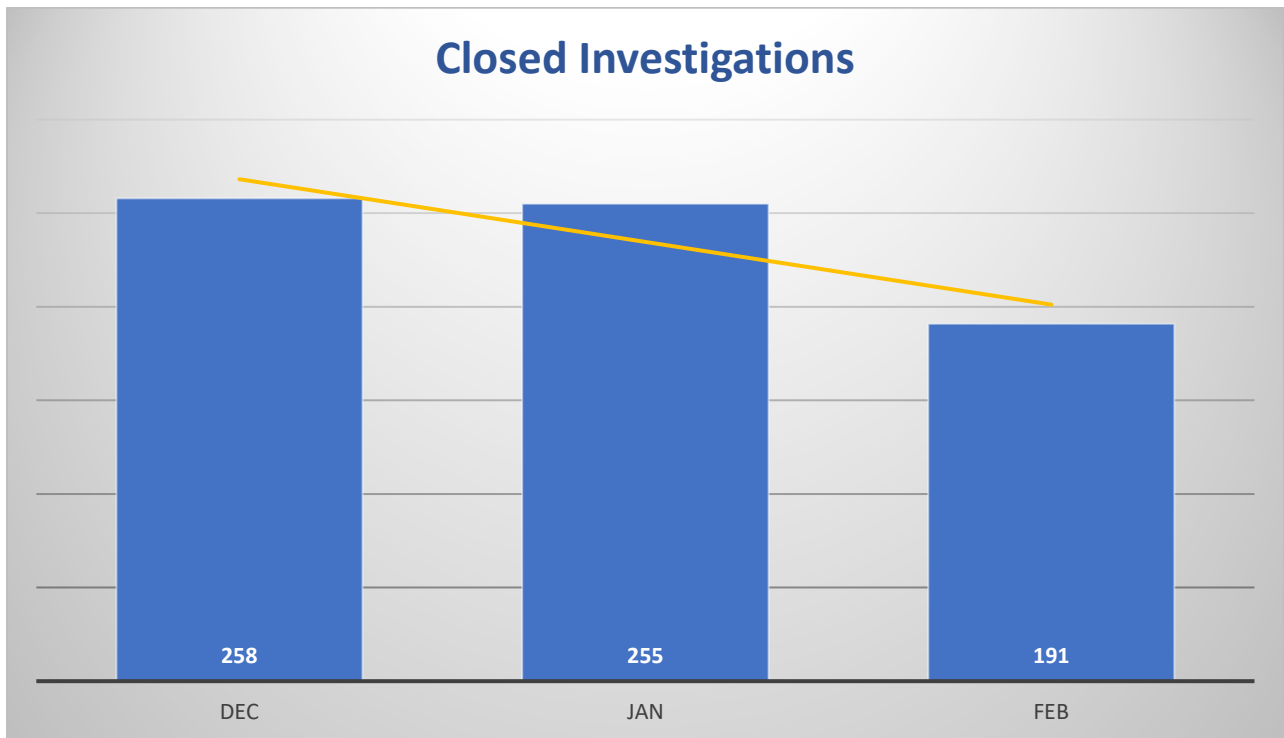
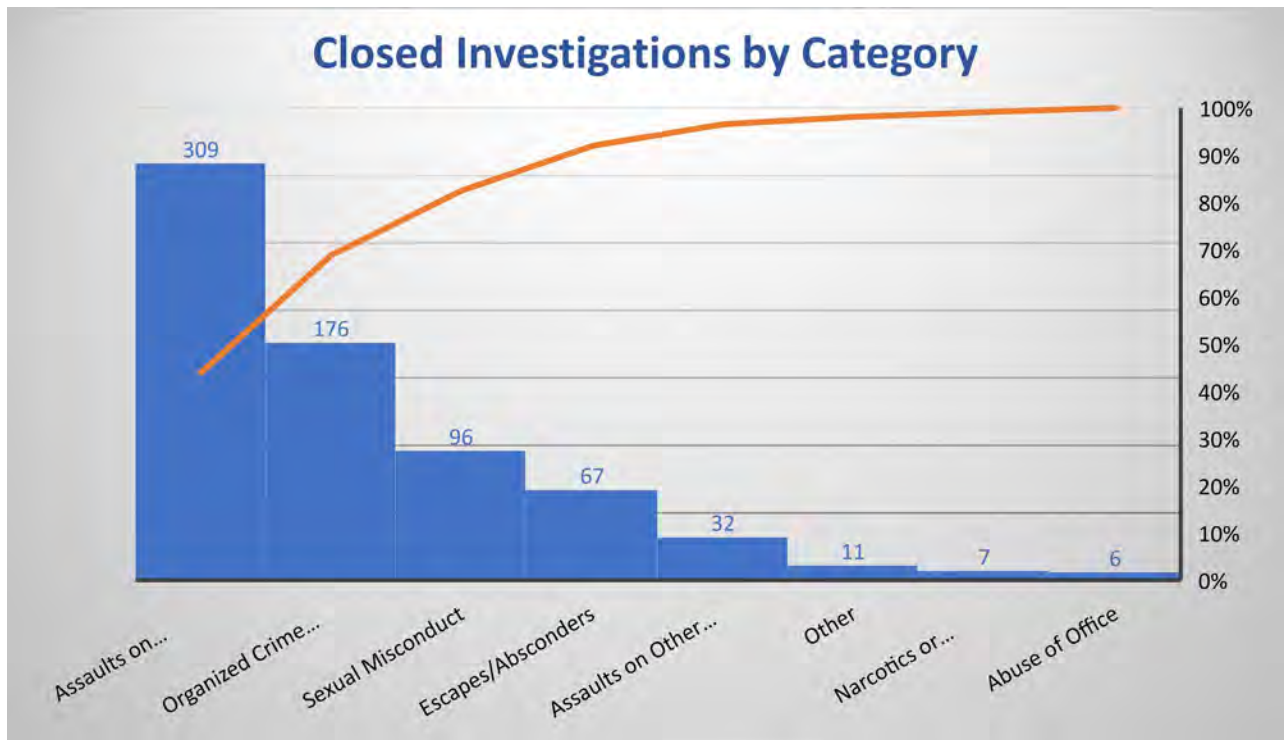
Security Intelligence Assessments



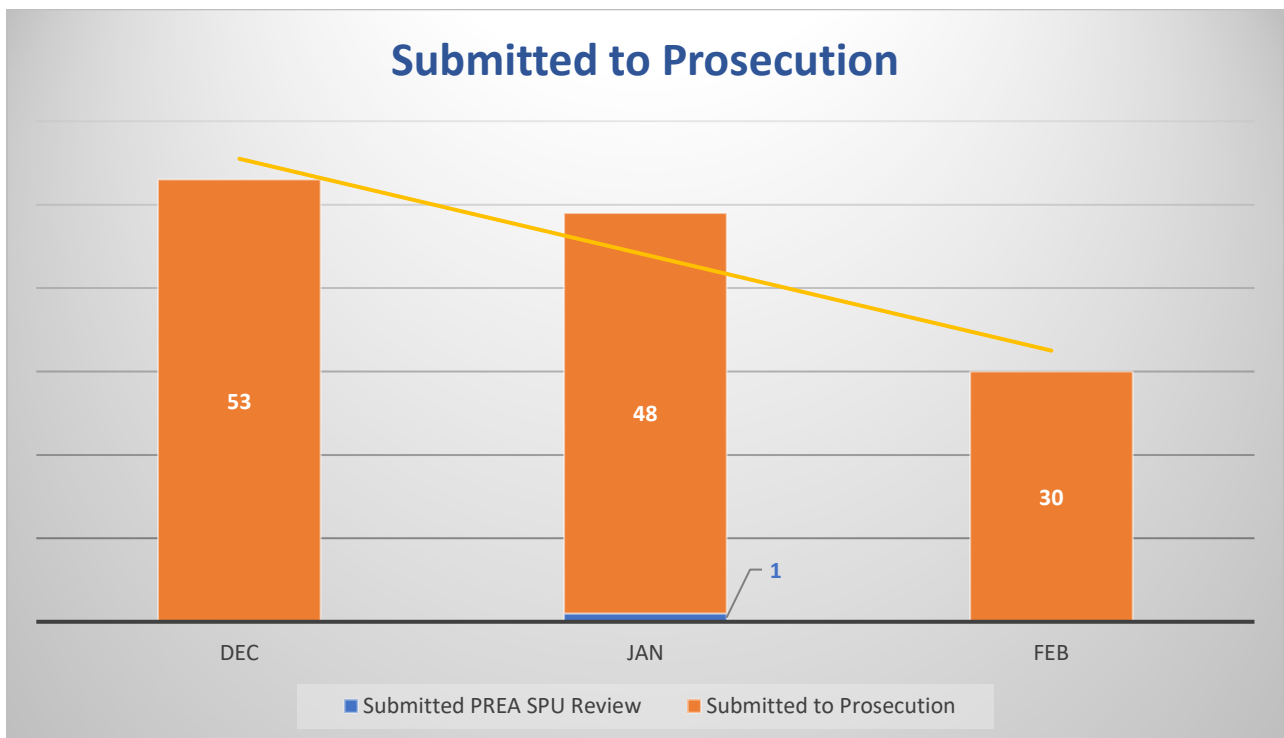
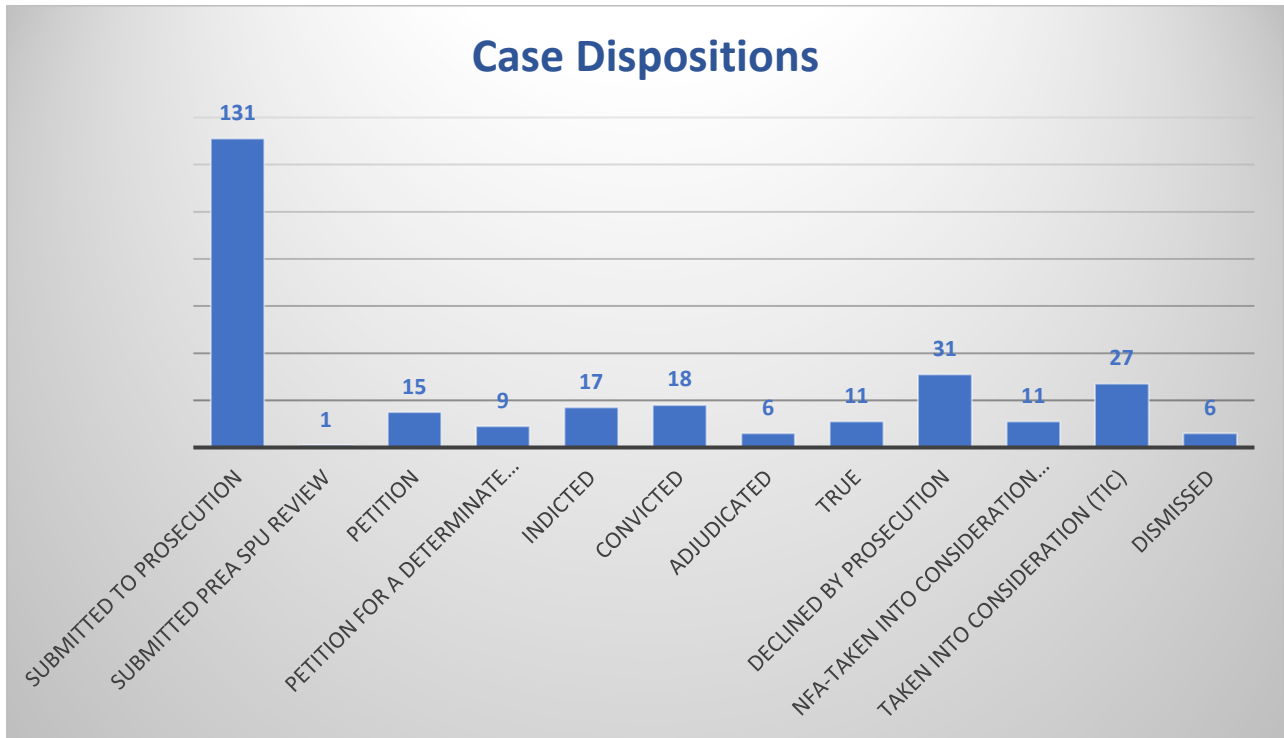
Offenses by Affiliated Gang Members



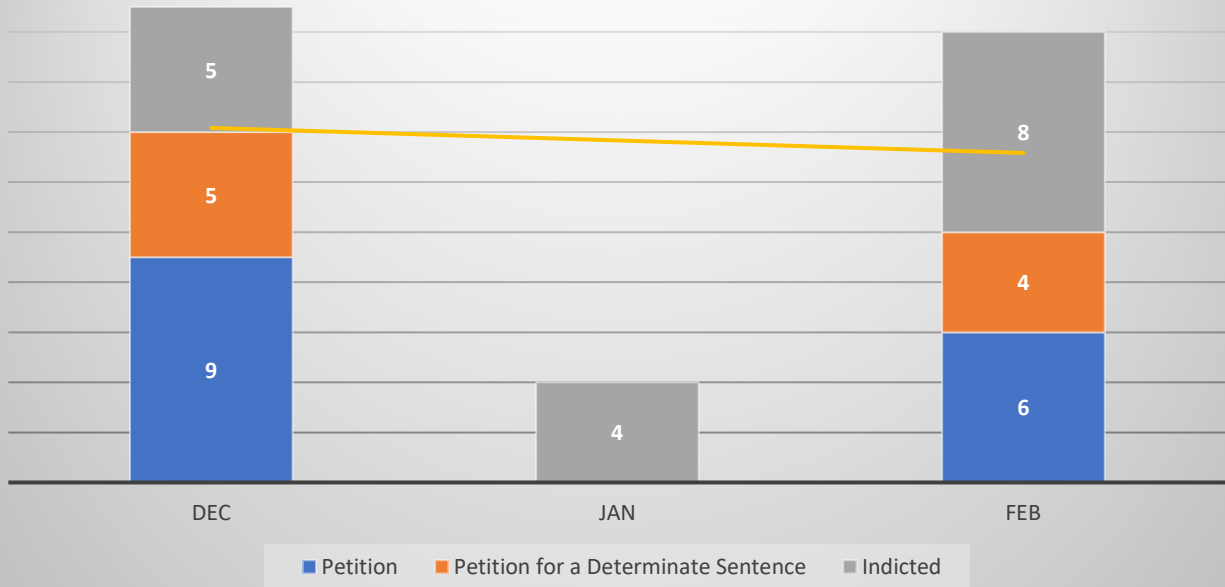
Criminal Investigations (Closed)



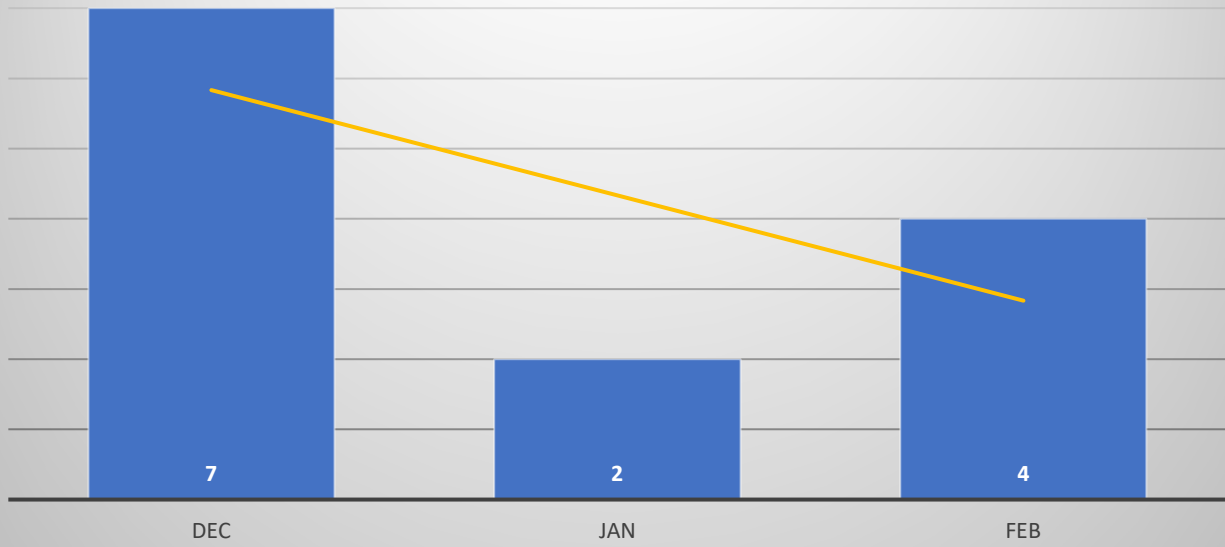
Prosecution Information



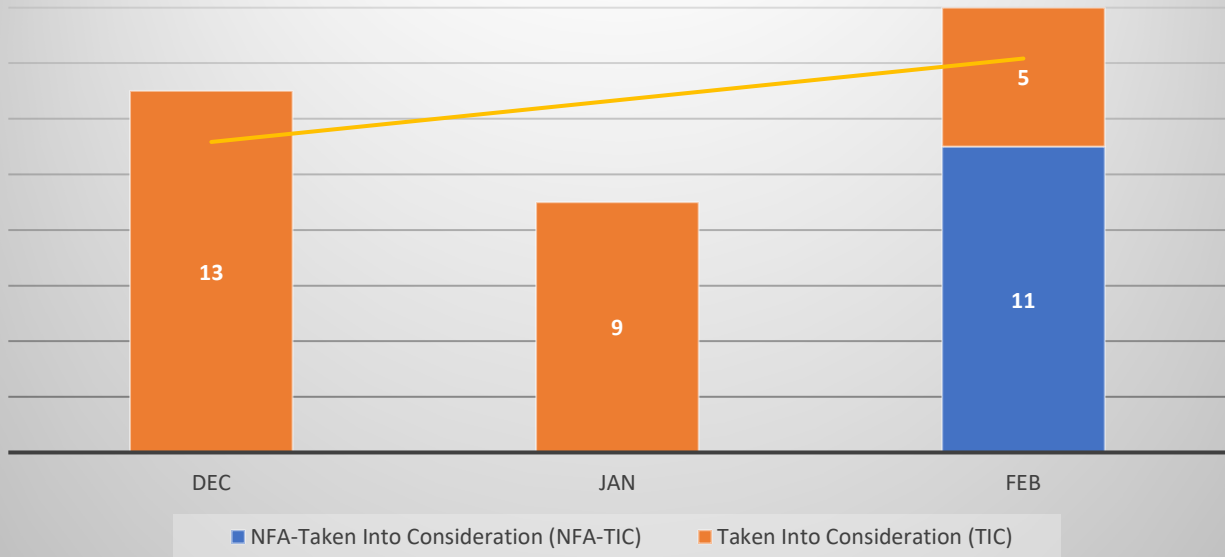
Indictments and Petitions



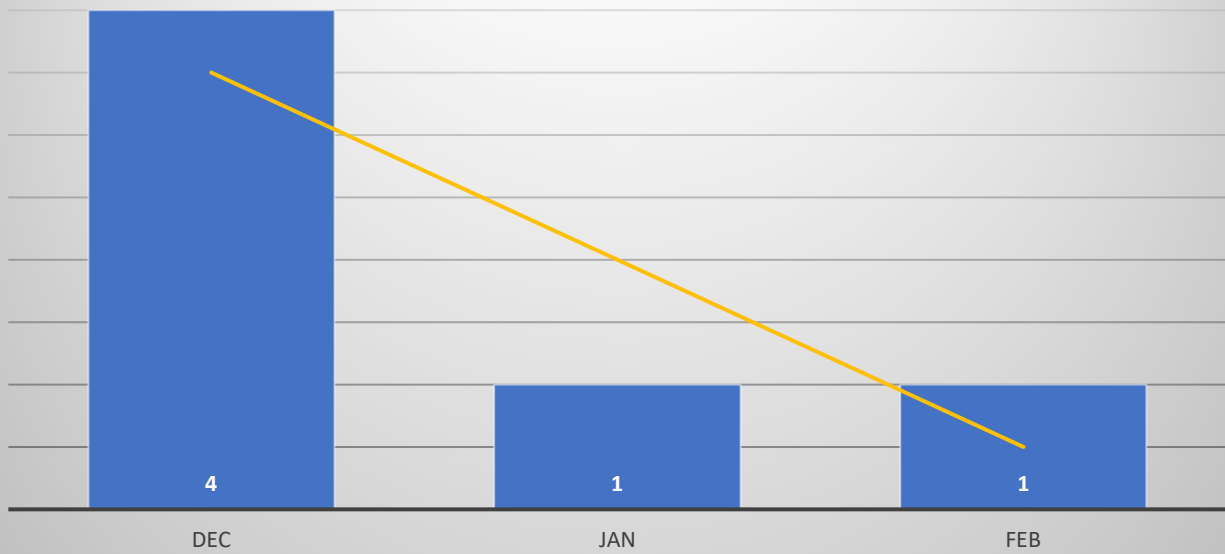
Declined by Prosecution



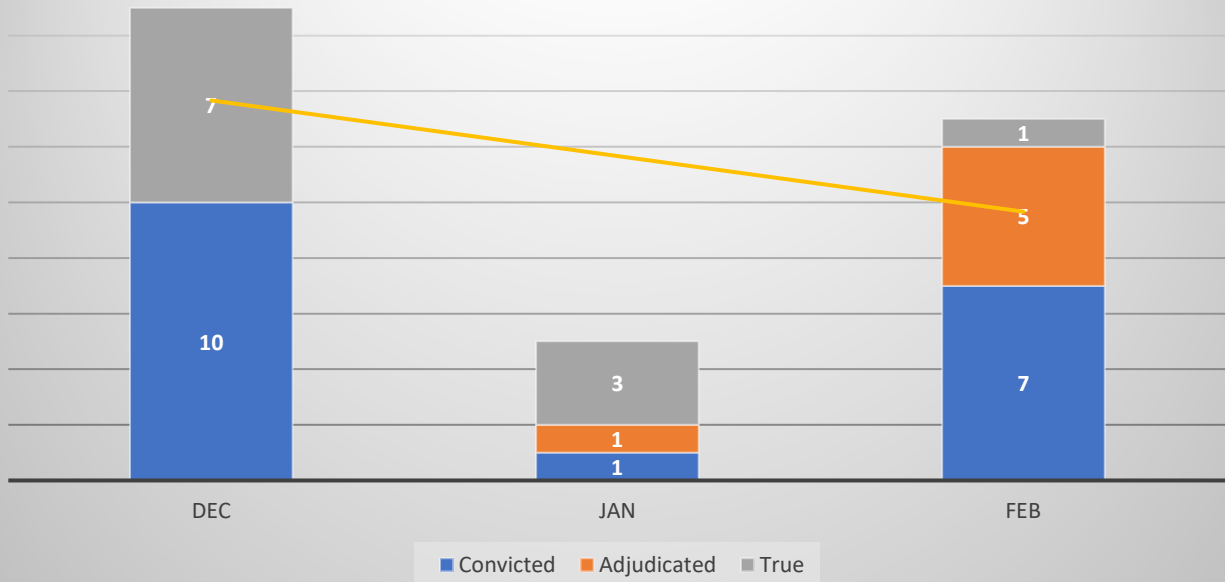
Taken Into Consideration



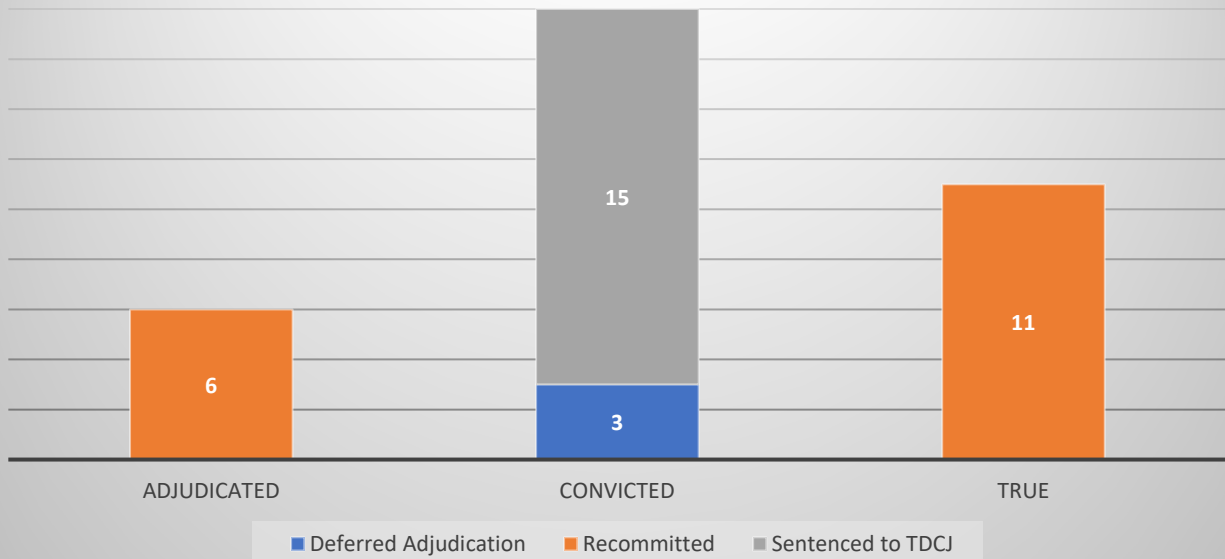
Dismissed



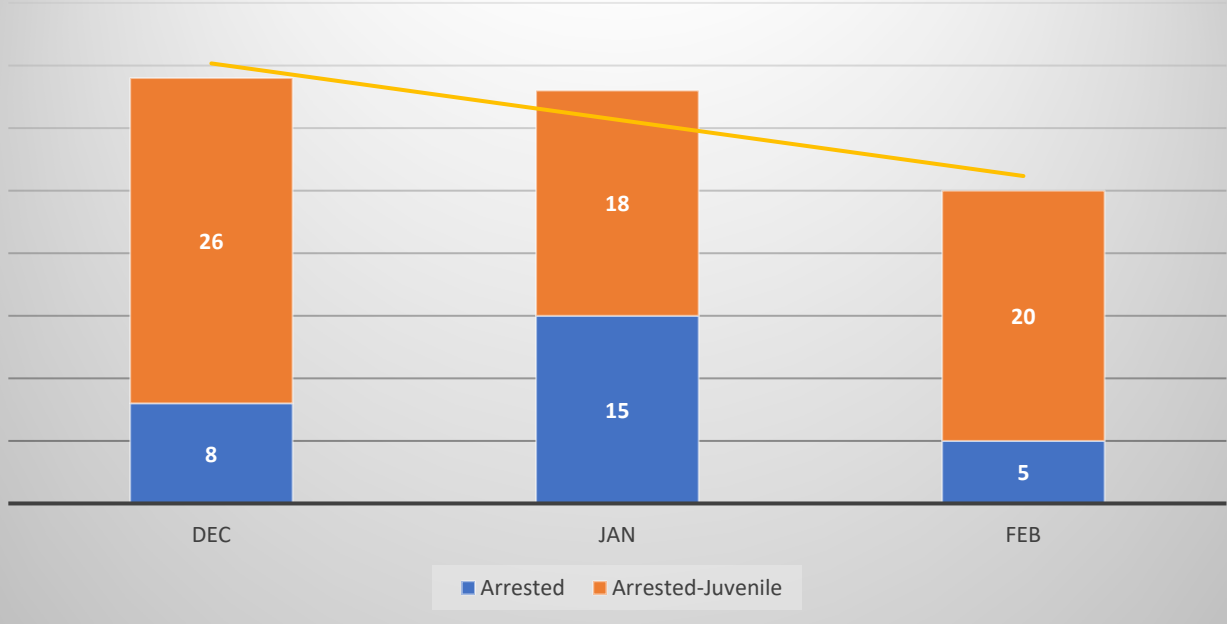
Convictions, Adjudications and True



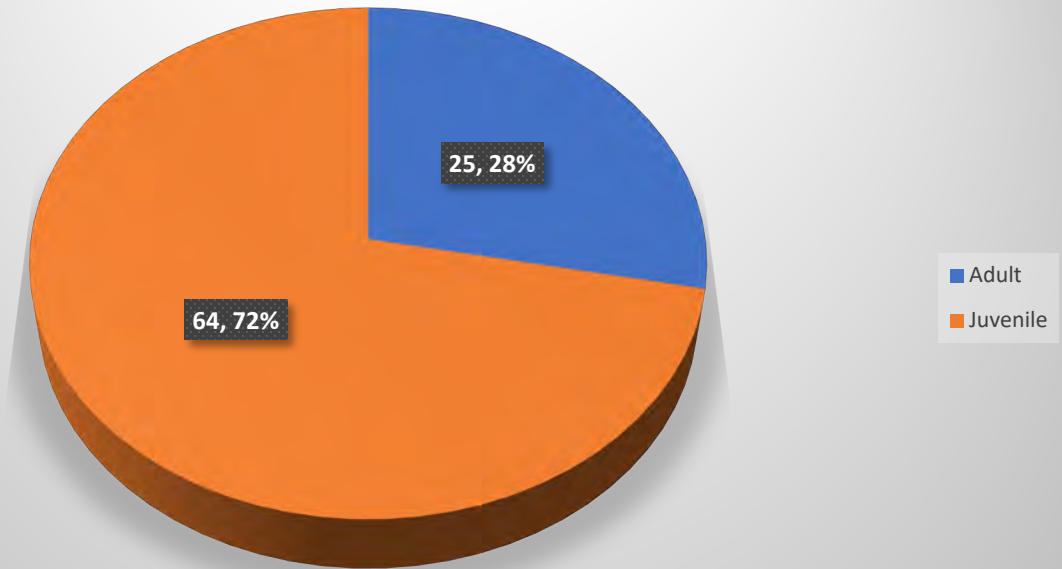
Sentencing



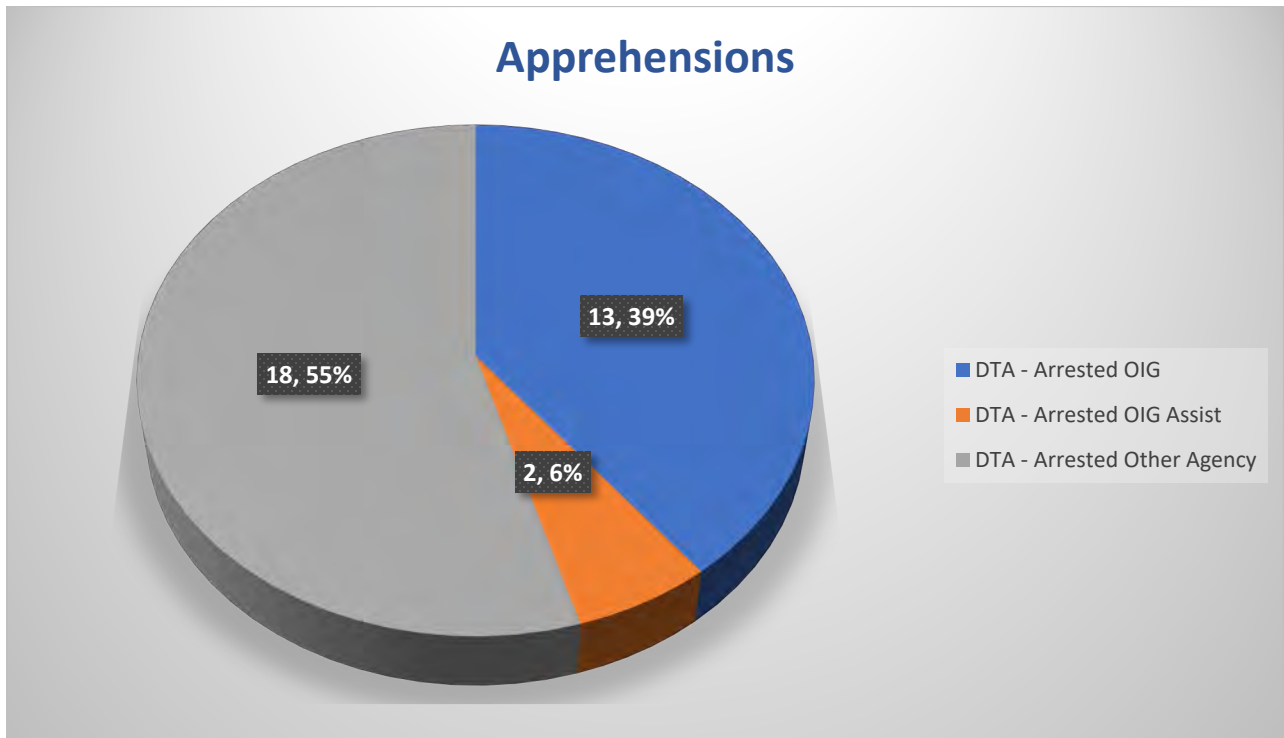
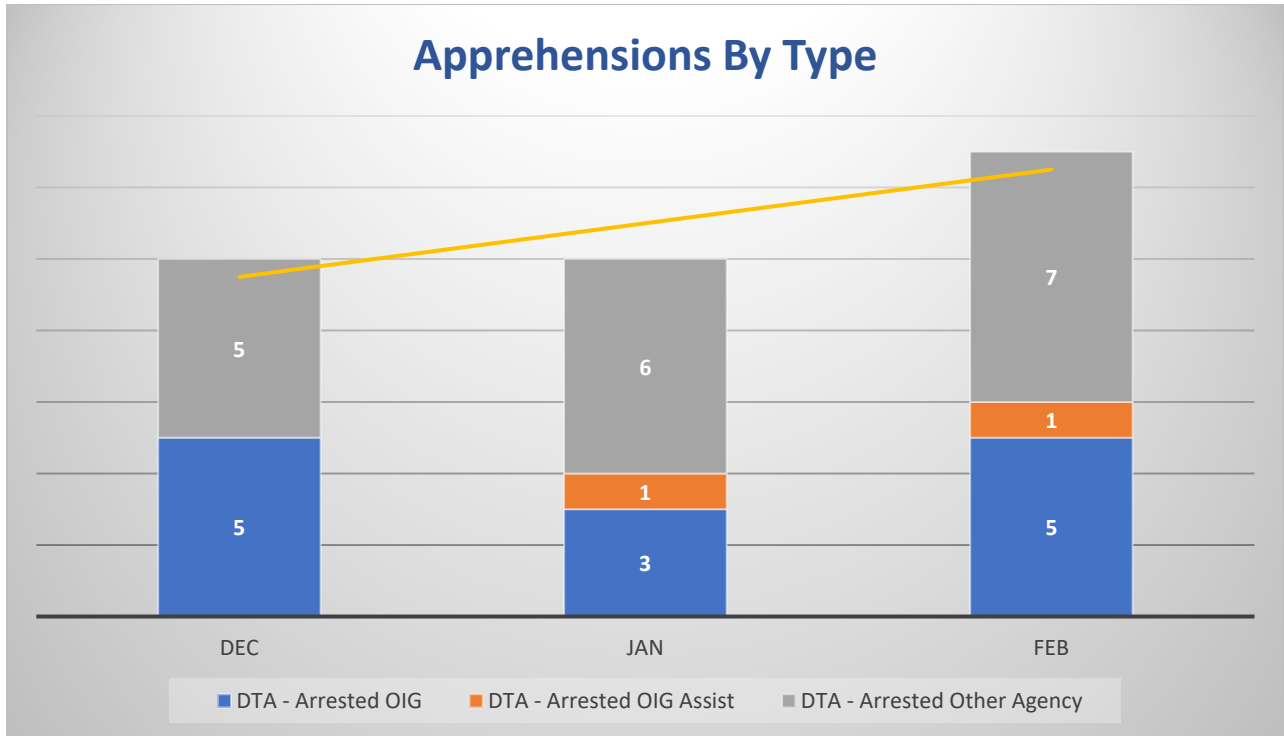
Arrests by Type



Arrests by Youth Offender Type



Apprehensions



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Abuse, Neglect, & Exploitation Investigations Summary

OIG State Investigations by Category and Offense

Facilities	Total	EJC	GNS	GSS	Mart	RJ	Ayres	Central	Other
Opened	418	49	74	55	82	154	1	1	2
Types of Investigations									
Abuse	286	29	33	26	57	137	1	1	2
Abuse-Emotional	3	0	1	0	2	0	0	0	0
Abuse-Inappropriate Relationship	19	4	2	5	6	1	0	1	0
Abuse-Physical	27	6	2	3	13	1	0	0	2
Abuse-Sexual	235	18	28	18	35	135	1	0	0
Abuse-Verbal	2	1	0	0	1	0	0	0	0
Exploitation	0	0	0	0	0	0	0	0	0
Neglect	41	7	13	11	5	5	0	0	0
Neglect-Supervisory	41	7	13	11	5	5	0	0	0
Policy Violation	91	13	28	18	20	12	0	0	0
Grand Total	418	49	74	55	82	154	1	1	2

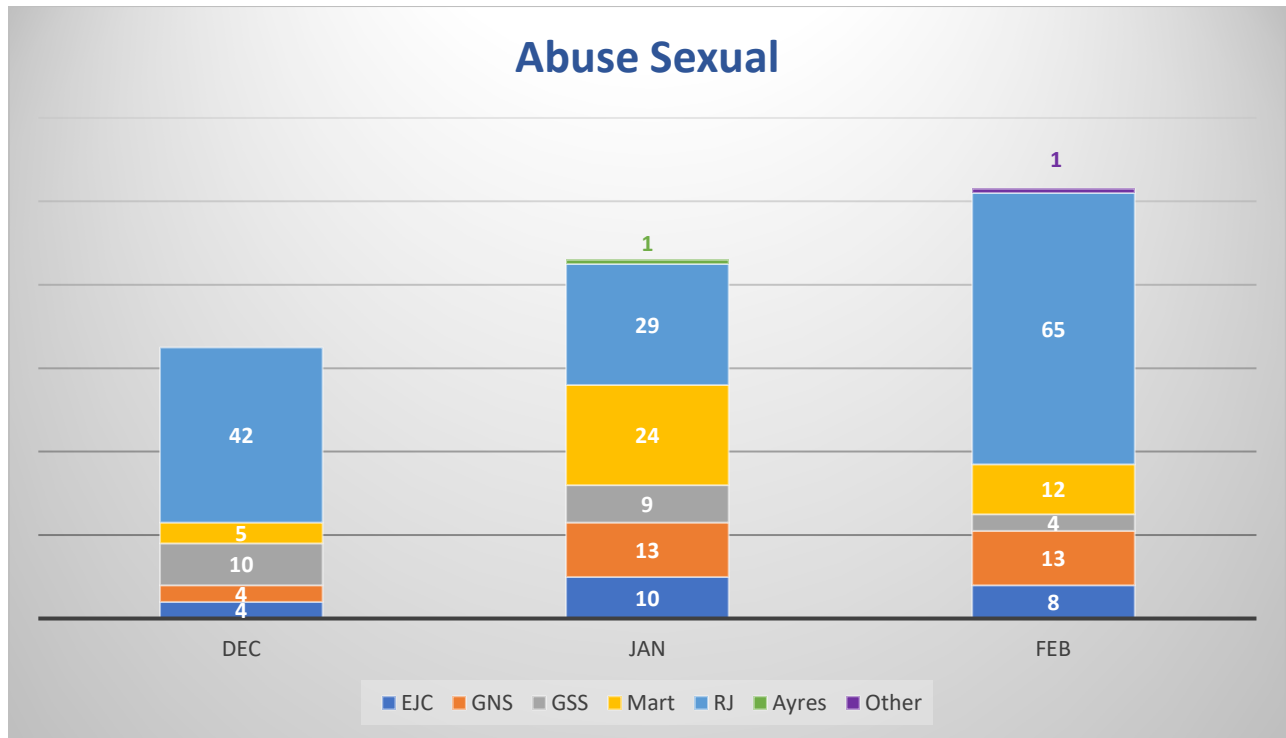
OIG Active State Investigations by Category and Offense

Facilities	Total	EJC	GNS	GSS	Mart	RJ	Central
Active	183	10	34	35	69	34	1
Types of Investigations							
Abuse	113	8	29	23	31	21	1
Abuse-Emotional	3	0	1	0	2	0	0
Abuse-Inappropriate Relationship	11	0	2	3	4	1	1
Abuse-Physical	24	3	2	3	16	0	0
Abuse-Sexual	73	5	24	17	8	19	0
Abuse-Verbal	2	0	0	0	1	1	0
Exploitation	0	0	0	0	0	0	0
Neglect	31	1	1	7	17	5	0
Neglect-Supervisory	31	1	1	7	17	5	0
Policy Violation	39	1	4	5	21	8	0
Grand Total	183	10	34	35	69	34	1

OIG Closed State Investigations by Category, Offense, and Disposition

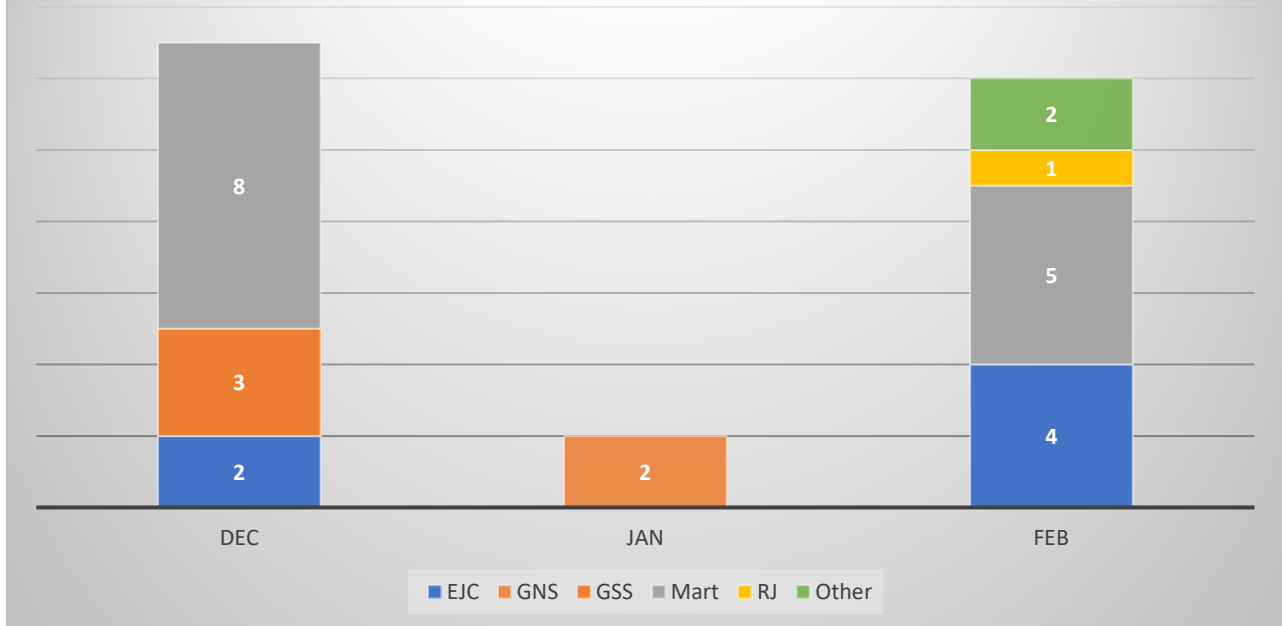
Facilities	Total	EJC	GNS	GSS	Mart	RJ	Ayres	Other
Closed	585	43	174	49	143	173	1	2
Types of Investigations								
Abuse	267	22	19	14	55	154	1	2
Abuse-Emotional	1	0	0	0	1	0	0	0
Abuse-Inappropriate Relationship	27	5	1	5	9	7	0	0
Abuse-Physical	18	3	0	1	7	5	0	2
Abuse-Sexual	218	13	17	8	37	142	1	0
Abuse-Verbal	1	0	0	1	0	0	0	0
Exploitation	1	0	0	1	0	0	0	0
Neglect	109	8	51	12	29	9	0	0
Neglect-Medical	1	0	0	0	1	0	0	0
Neglect-Supervisory	108	8	51	12	28	9	0	0
Policy Violation	208	13	104	22	59	10	0	0
Dispositions								
Sustained	236	15	105	24	78	14	0	0
Not Sustained	10	0	2	0	5	3	0	0
Unfounded	339	28	67	25	60	156	1	2
Grand Total	585	43	174	49	143	173	1	2

Abuse, Neglect, & Exploitation Investigations - State Openings



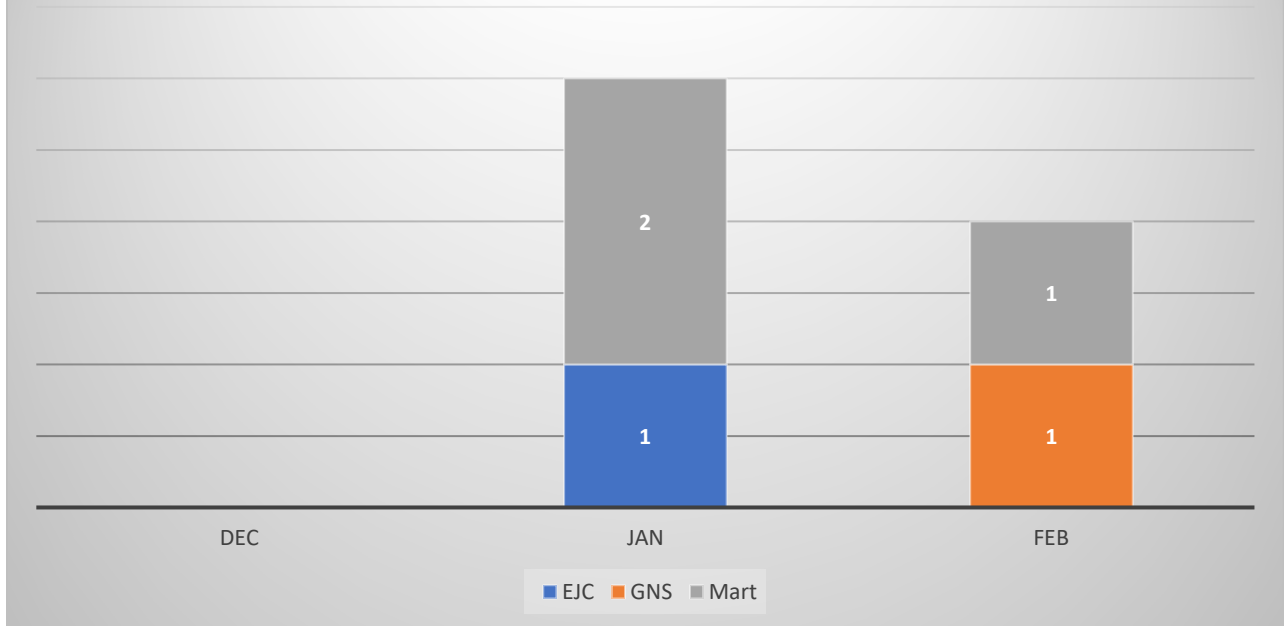
Abuse-Sexual	Total	EJC	GNS	GSS	Mart	RJ	Ayres	Central
Abuse-Sexual	235	18	28	18	35	135	1	0
Abuse-Inappropriate Relationship	19	4	2	5	6	1	0	1
Grand Total	254	22	30	23	41	136	1	1

Abuse Physical



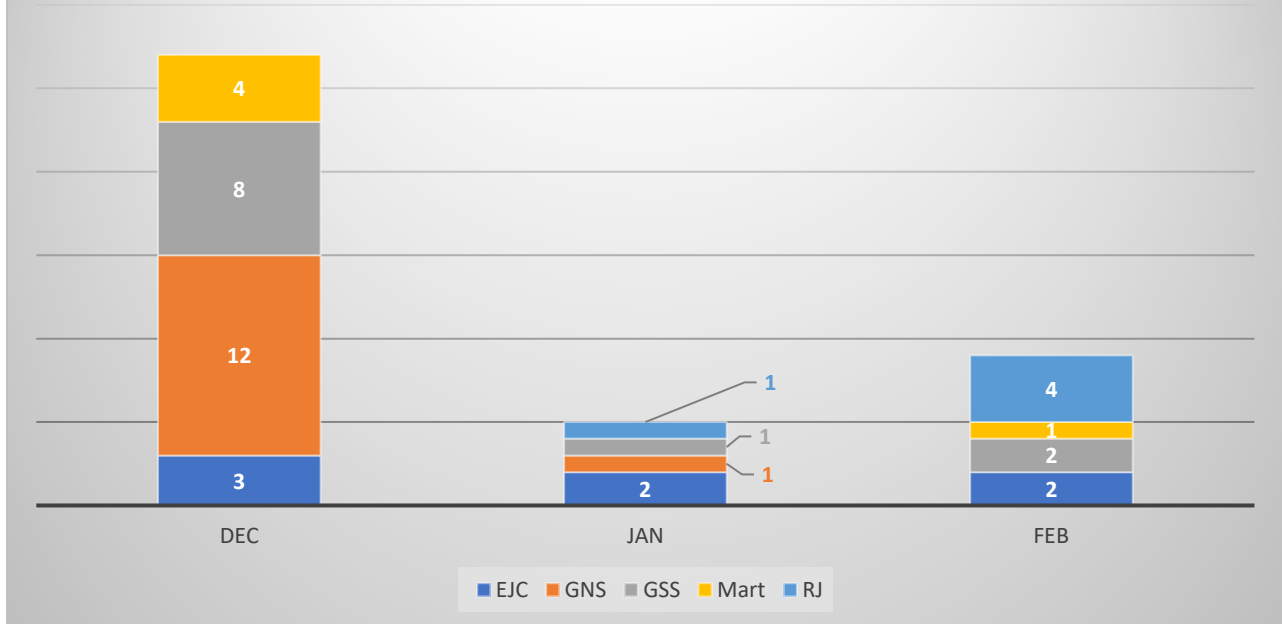
Abuse-Physical	Total	EJC	GSS	Mart	RJ	RJ	RJ
Abuse-Physical	27	6	2	3	13	1	2
Grand Total	27	6	2	3	13	1	2

Abuse Other



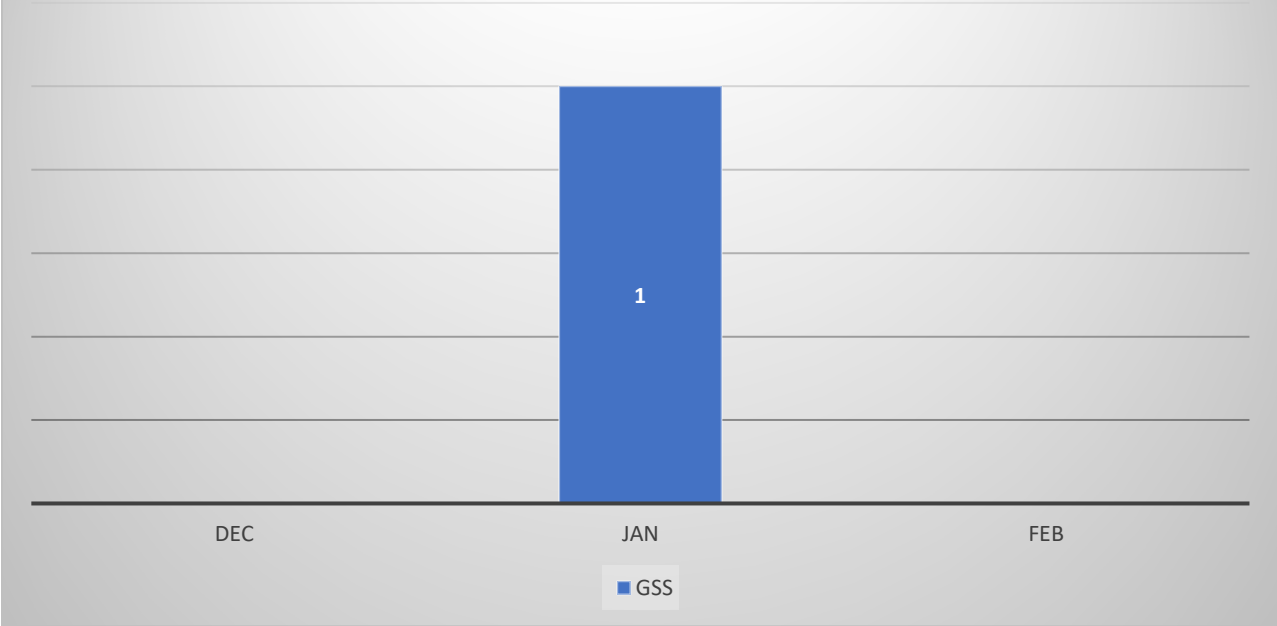
Abuse-Other	Total	EJC	GNS	Mart
Abuse-Emotional	3	0	1	2
Abuse-Verbal	2	1	0	1
Grand Total	5	1	1	3

Neglect



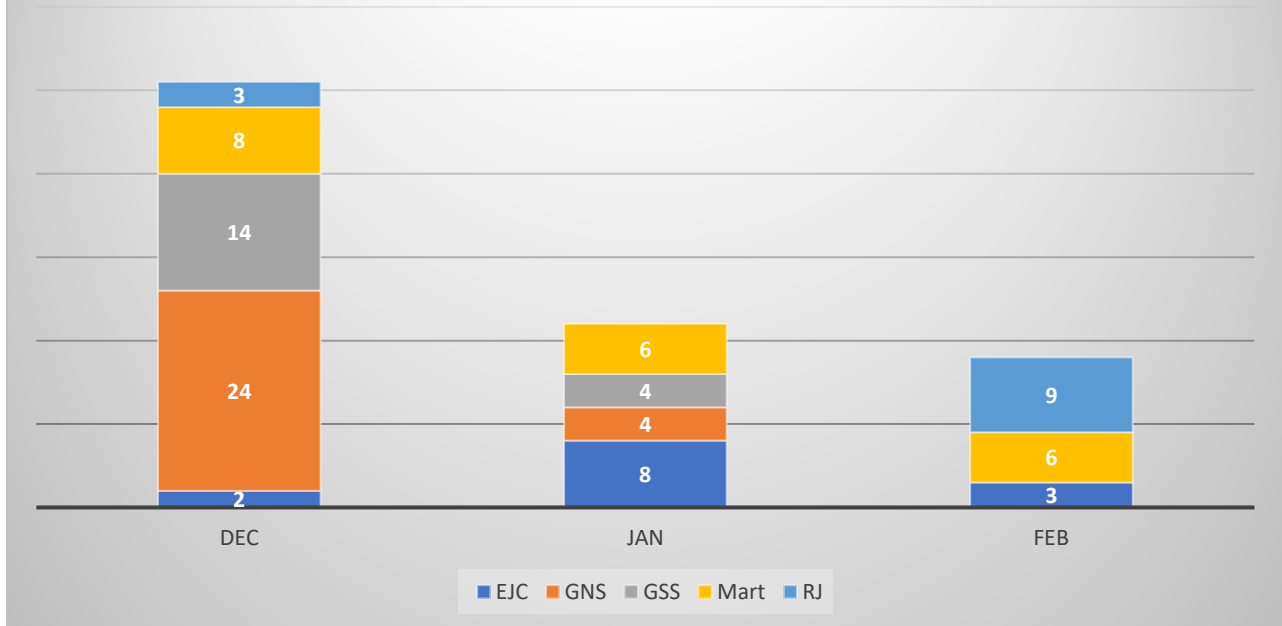
Neglect	Total	EJC	GNS	GSS	Mart	RJ
Neglect-Supervisory	41	7	13	11	5	5
Grand Total	41	7	13	11	5	5

Exploitation



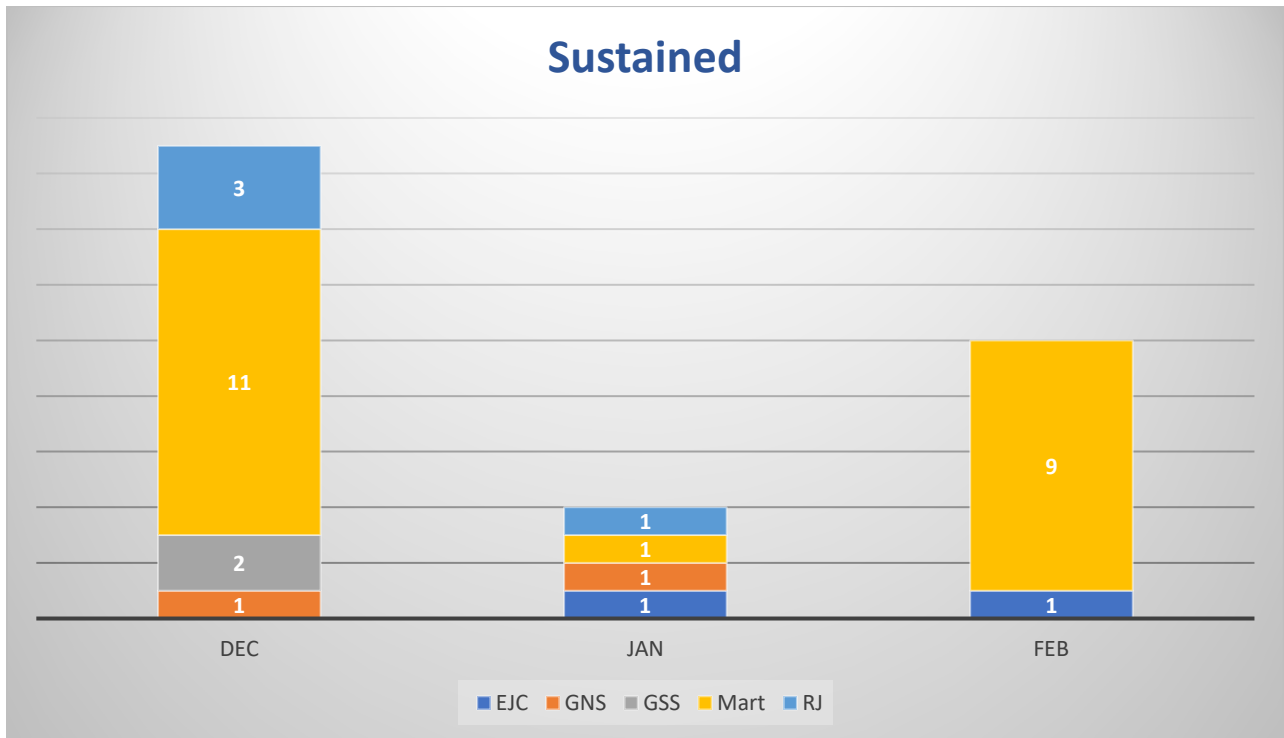
Exploitation	Total	GSS
Exploitation	1	1
Grand Total	1	1

Policy Violations



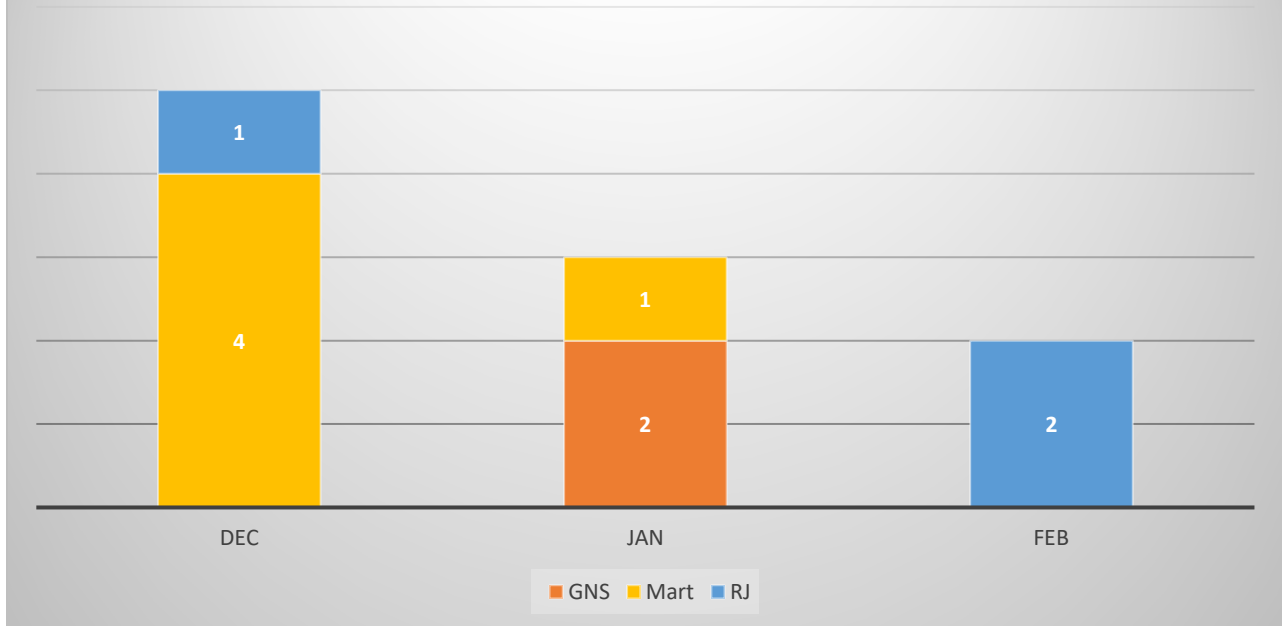
Policy Violation	Total	EJC	GNS	GSS	Mart	RJ
Policy Violations	91	13	28	18	20	12
Grand Total	91	13	28	18	20	12

Abuse, Neglect, & Exploitation Investigations - State Closings



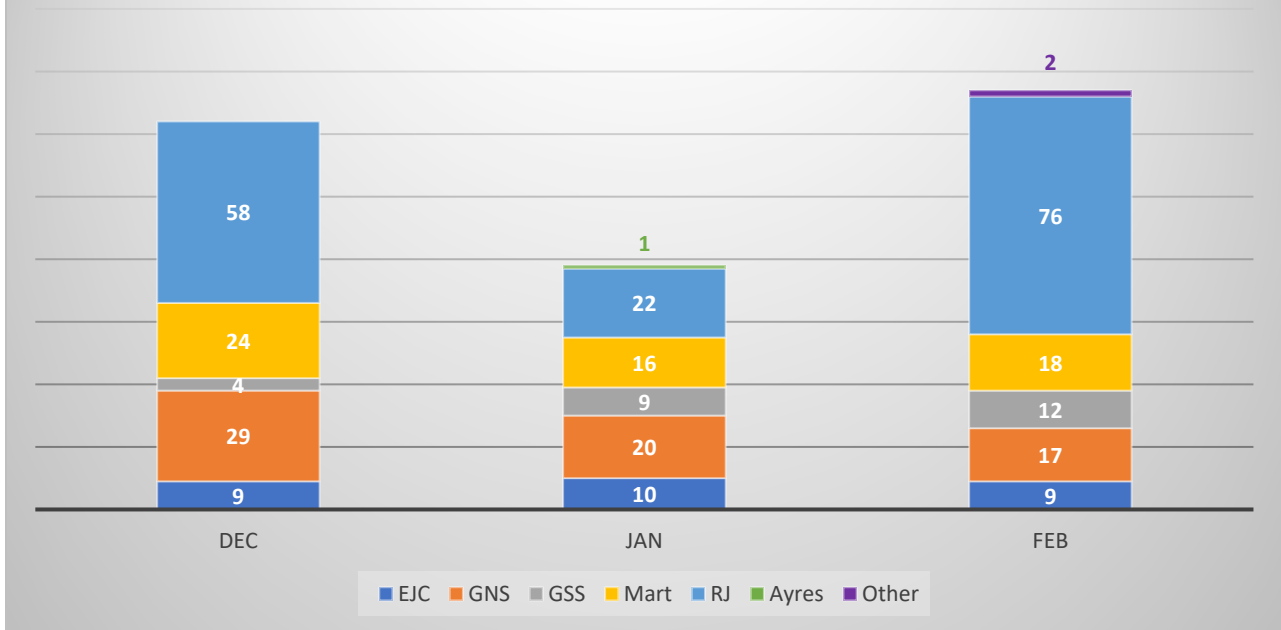
Sustained Investigations	Total	EJC	GNS	GSS	Mart	RJ
Abuse-Inappropriate Relationship	3	0	0	0	3	0
Abuse-Physical	5	0	0	0	4	1
Abuse-Sexual	4	0	1	0	3	0
Abuse-Verbal	1	1	0	0	0	0
Neglect-Supervisory	18	1	1	2	11	3
Grand Total	31	2	2	2	21	4

Not Sustained



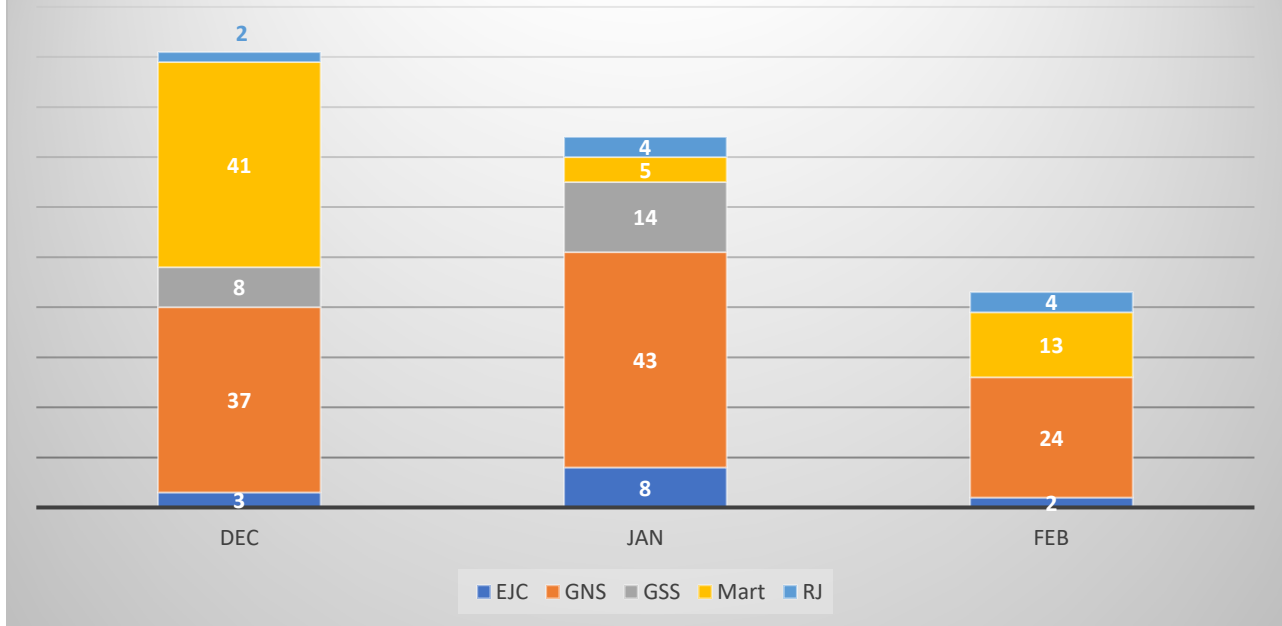
Not Sustained Investigations	Total	GNS	Mart	RJ
Abuse-Inappropriate Relationship	4	0	4	0
Abuse-Sexual	3	0	1	2
Neglect-Supervisory	3	2	0	1
Grand Total	10	2	5	3

Unfounded



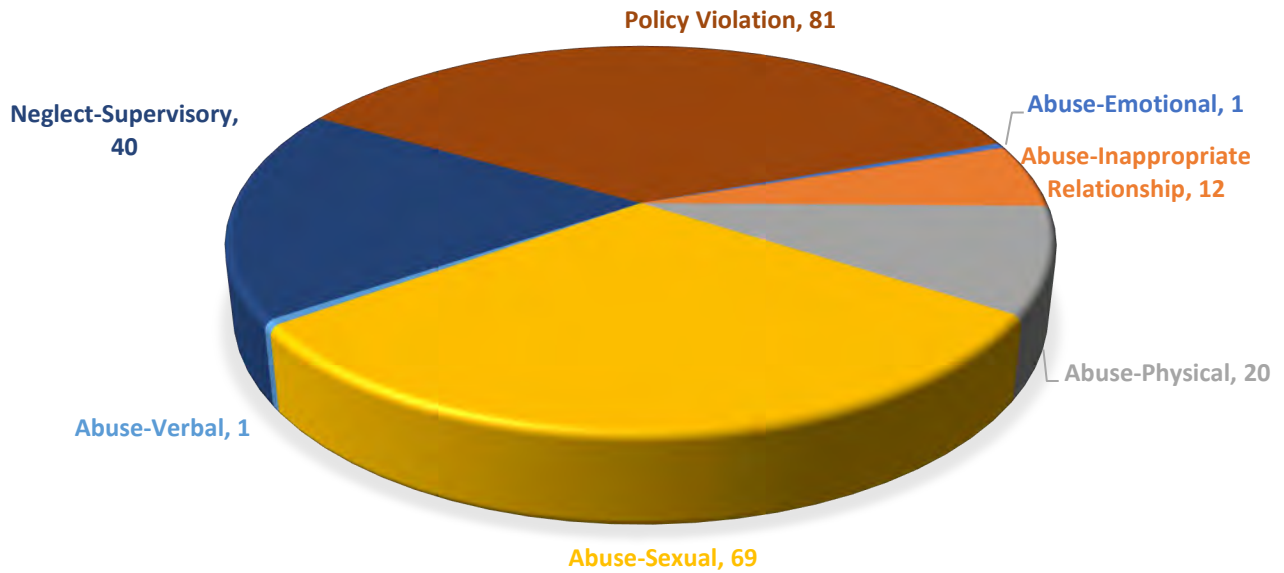
Unfounded Investigations	Total	EJC	GNS	GSS	Mart	RJ	Ayres	Other
Abuse-Emotional	1	0	0	0	1	0	0	0
Abuse-Inappropriate Relationship	20	5	1	5	2	7	0	0
Abuse-Physical	10	3	0	1	2	2	0	2
Abuse-Sexual	211	13	14	8	34	141	1	0
Abuse-Verbal	2	0	1	0	1	0	0	0
Exploitation	1	0	0	1	0	0	0	0
Neglect-Medical	1	0	0	0	1	0	0	0
Neglect-Supervisory	90	7	50	10	17	6	0	0
Grand Total	336	28	66	25	58	156	1	2

Policy Violations

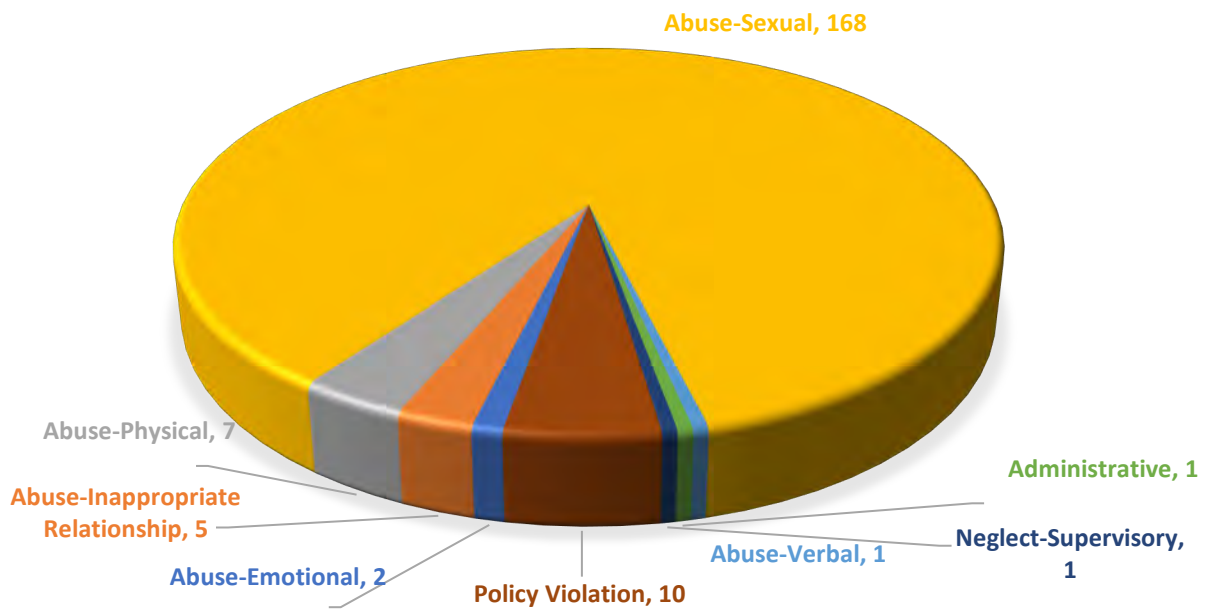


Policy Violations	Total	EJC	GNS	GSS	Mart	RJ
Sustained	205	13	103	22	57	10
Unfounded	3	0	1	0	2	0
Grand Total	208	13	104	22	59	10

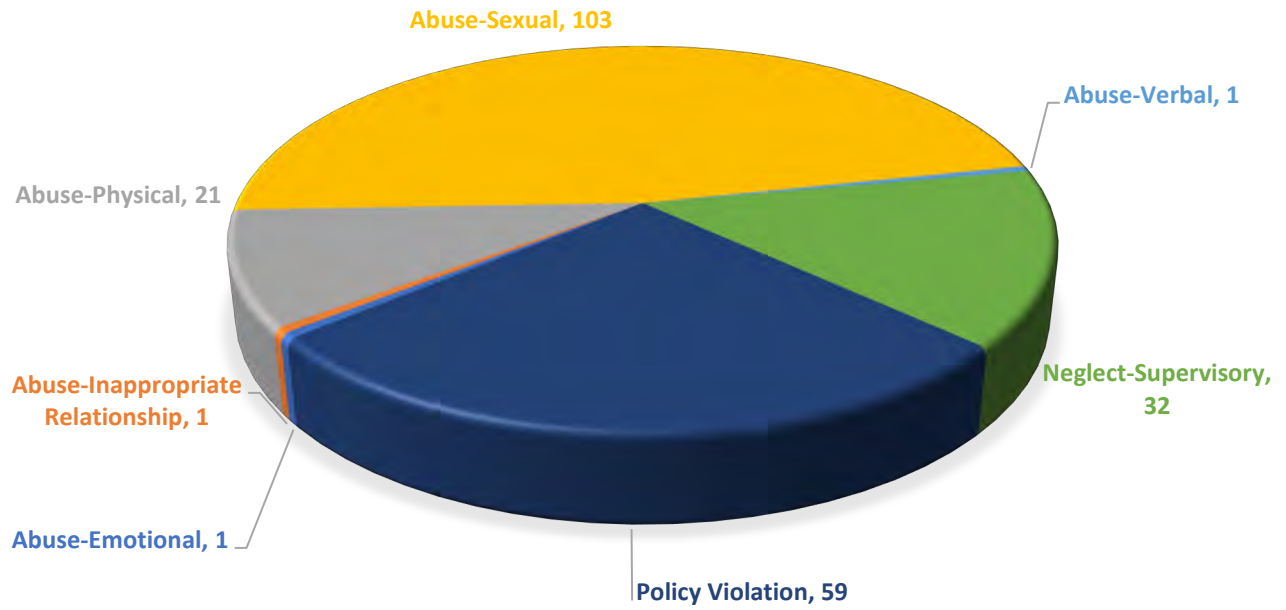
STATE TYPOLOGY - MALE ALLEGED VICTIMS



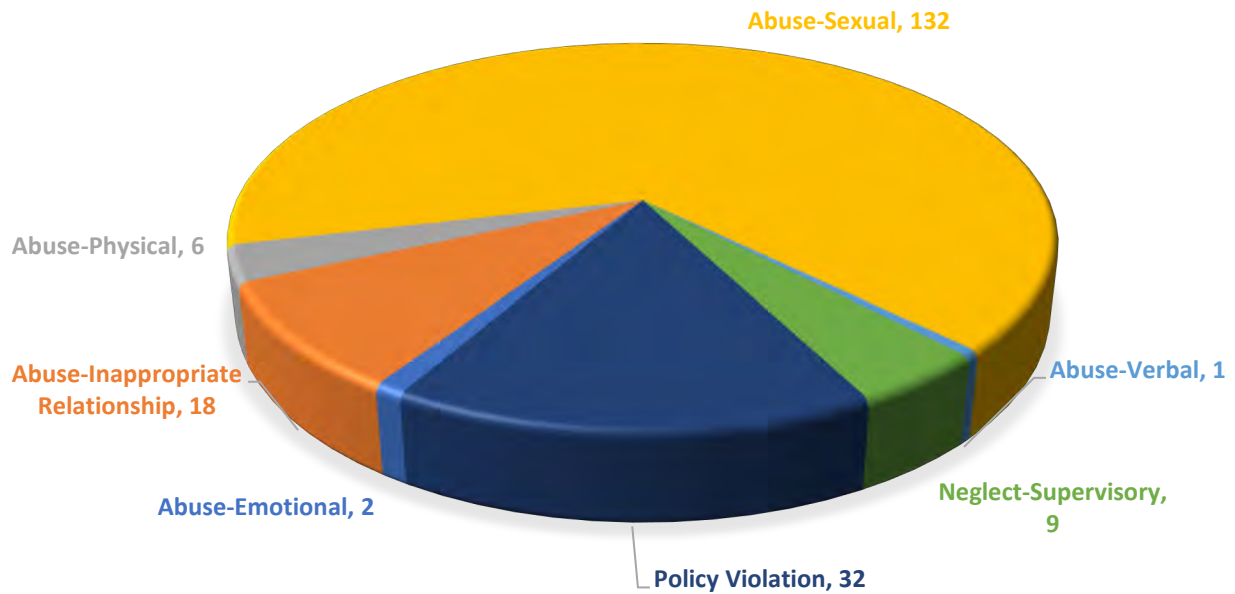
STATE TYPOLOGY - FEMALE ALLEGED VICTIMS



STATE TYPOLOGY - MALE SUBJECTS



STATE TYPOLOGY - FEMALE SUBJECTS



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Abuse, Neglect, & Exploitation Investigations - County Openings

Counties	Total	ANGELINA	BELL	BEXAR	BROWN	COLLIN	DALLAS	EL PASO	GRAYSON	HARRIS
Opened	65	2	1	11	1	1	6	1	1	8
Type of Investigation										
Abuse	47	2	1	11	1	1	5	1	1	8
Physical Abuse-Non-Restraint	11	1	0	0	0	1	2	1	0	2
Physical Abuse-Physical Restraint	16	0	0	8	0	0	2	0	0	2
Serious Physical Abuse	4	0	0	3	0	0	0	0	0	1
Sexual Abuse-Contact	9	0	0	0	0	0	1	0	1	1
Sexual Abuse-Non-Contact	7	1	1	0	1	0	0	0	0	2
Exploitation	1	0	0	0	0	0	1	0	0	0
Neglect	17	0	0	0	0	0	0	0	0	0
Neglect-Medical	1	0	0	0	0	0	0	0	0	0
Neglect-Supervisory	16	0	0	0	0	0	0	0	0	0
Grand Total	65	2	1	11	1	1	6	1	1	8

Counties	HIDALGO	HOOD	LUBBOCK	TARRANT	TRAVIS	VAN ZANDT	WEBB	WILLIAMSON
Opened	14	2	2	3	7	1	1	3
Type of Investigation								
Abuse	10	0	1	2	1	1	1	0
Physical Abuse-Non-Restraint	2	0	0	1	0	1	0	0
Physical Abuse-Physical Restraint	4	0	0	0	0	0	0	0
Serious Physical Abuse	0	0	0	0	0	0	0	0
Sexual Abuse-Contact	4	0	0	1	1	0	0	0
Sexual Abuse-Non-Contact	0	0	1	0	0	0	1	0
Exploitation	0	0	0	0	0	0	0	0
Neglect	4	2	1	1	6	0	0	3
Neglect-Medical	0	0	0	1	0	0	0	0
Neglect-Supervisory	4	2	1	0	6	0	0	3
Grand Total	14	2	2	3	7	1	1	3

OIG Active County by Category and Offense

Counties	Total	ANGELINA	BELL	BEXAR	BROWN	COLLIN	DALLAS	EL PASO	GRAYSON	HARRIS
Active	56	2	1	11	1	1	1	1	1	8
Type of Investigation										
Abuse	39	2	1	11	1	1	1	1	1	8
Physical Abuse-Non-Restraint	10	1	0	0	0	1	1	1	0	2
Physical Abuse-Physical Restraint	12	0	0	8	0	0	0	0	0	2
Serious Physical Abuse	4	0	0	3	0	0	0	0	0	1
Sexual Abuse-Contact	7	0	0	0	0	0	0	0	1	1
Sexual Abuse-Non-Contact	6	1	1	0	1	0	0	0	0	2
Neglect	17	0	0	0	0	0	0	0	0	0
Neglect-Medical	1	0	0	0	0	0	0	0	0	0
Neglect-Supervisory	16	0	0	0	0	0	0	0	0	0
Grand Total	56	2	1	11	1	1	1	1	1	8

Counties	HIDALGO	HOOD	LUBBOCK	TARRANT	TRAVIS	VAN ZANDT	WEBB	WILLIAMSON
Active	12	2	1	2	7	1	1	3
Type of Investigation								
Abuse	8	0	0	1	1	1	1	0
Physical Abuse-Non-Restraint	2	0	0	1	0	1	0	0
Physical Abuse-Physical Restraint	2	0	0	0	0	0	0	0
Serious Physical Abuse	0	0	0	0	0	0	0	0
Sexual Abuse-Contact	4	0	0	0	1	0	0	0
Sexual Abuse-Non-Contact	0	0	0	0	0	0	1	0
Neglect	4	2	1	1	6	0	0	3
Neglect-Medical	0	0	0	1	0	0	0	0
Neglect-Supervisory	4	2	1	0	6	0	0	3
Grand Total	12	2	1	2	7	1	1	3

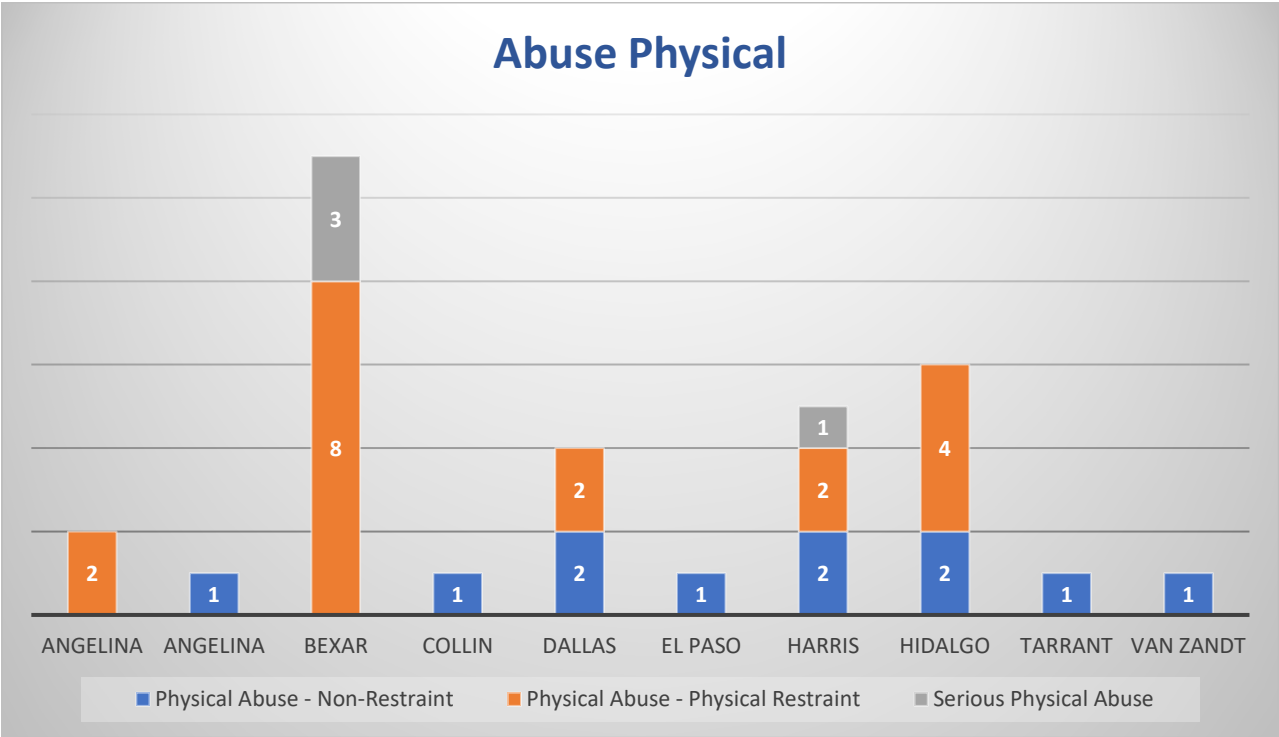
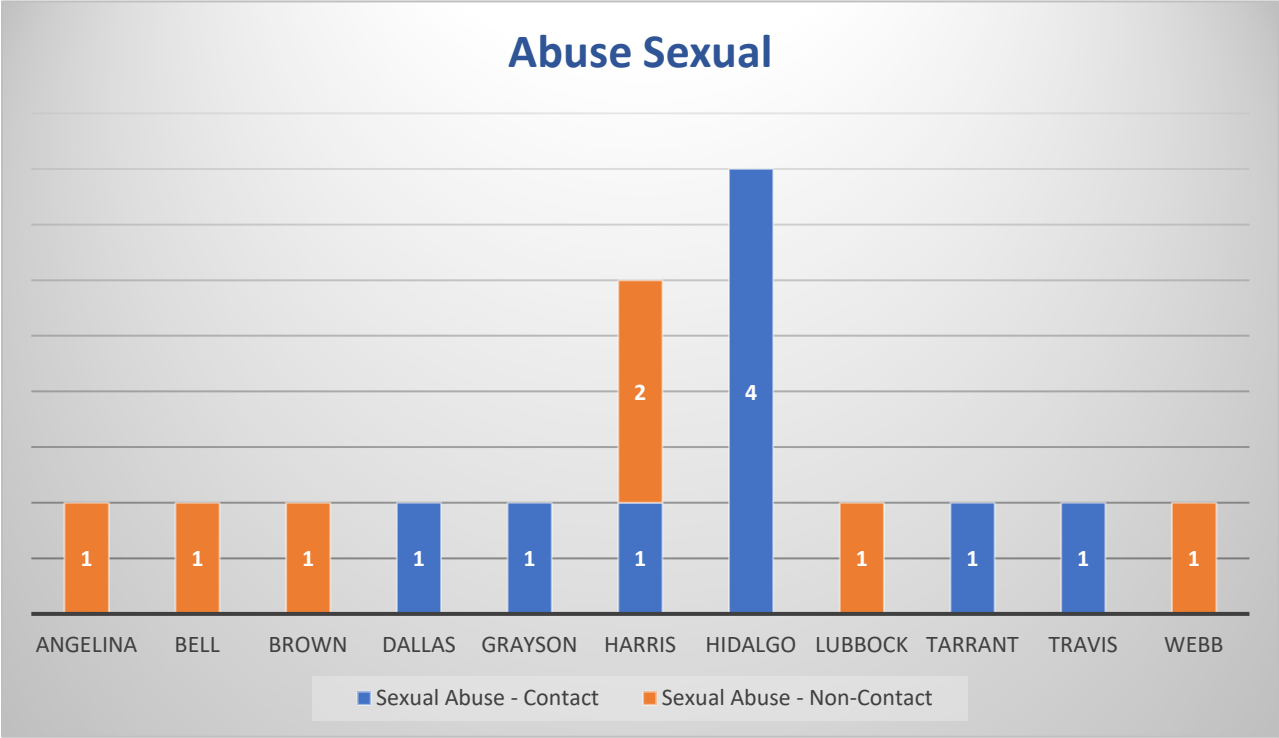
OIG Closed County by Category, Offense, and Disposition

Counties	Total	BELL	BEXAR	BROWN	DALLAS	GALVESTON	HARRIS	HARRISON	HIDALGO	HOOD
Closed	49	3	8	1	9	1	9	2	2	1
Type of Investigation										
Abuse	40	1	8	1	7	1	6	2	2	1
Physical Abuse-Non-Restraint	7	1	0	0	1	0	1	2	0	0
Physical Abuse-Physical Restraint	22	0	8	1	3	1	4	0	2	0
Serious Physical Abuse	1	0	0	0	1	0	0	0	0	0
Sexual Abuse-Contact	5	0	0	0	2	0	1	0	0	0
Sexual Abuse-Non-Contact	5	0	0	0	0	0	0	0	0	1
Exploitation	4	0	0	0	1	0	2	0	0	0
Neglect	5	2	0	0	1	0	1	0	0	0
Neglect-Supervisory	5	2	0	0	1	0	1	0	0	0
Dispositions										
Confirmed	16	2	1	1	6	0	2	0	0	1
Unable To Determine	7	1	0	0	0	0	1	1	1	0
Unfounded	26	0	7	0	3	1	6	1	1	0
Grand Total	49	3	8	1	9	1	9	2	2	1

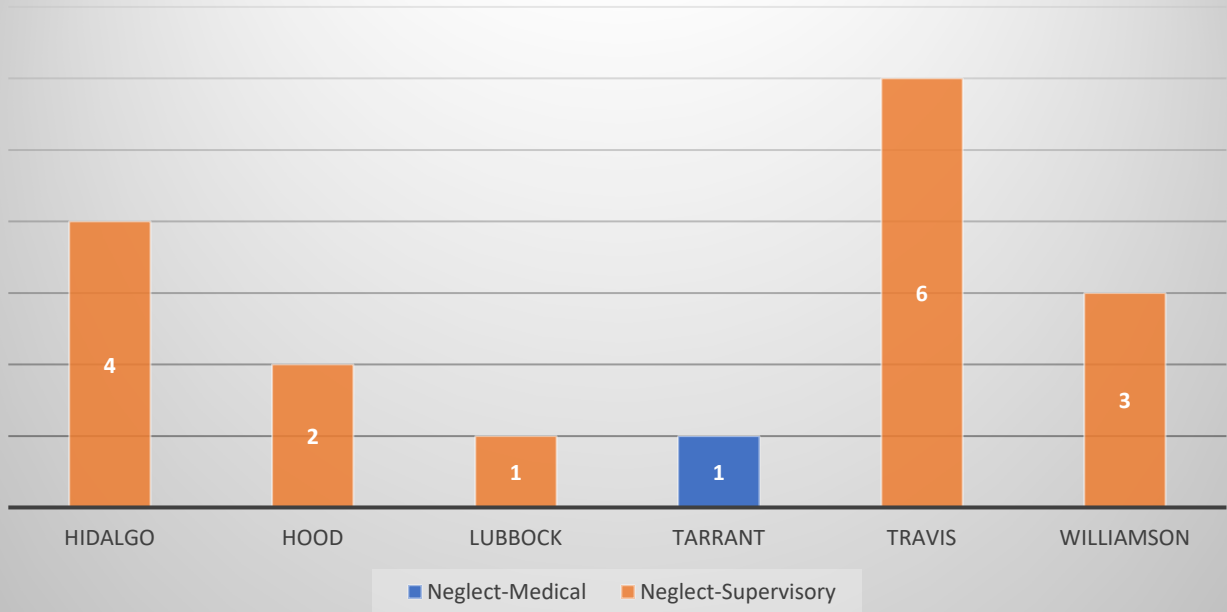
Counties	LUBBOCK	MCLENNAN	MILAM	STARR	TARRANT	TRAVIS	VICTORIA	WEBB
Closed	1	1	2	1	1	5	1	1
Type of Investigation								
Abuse	1	1	2	1	1	4	1	0
Physical Abuse-Non-Restraint	0	0	2	0	0	0	0	0
Physical Abuse-Physical Restraint	0	1	0	0	0	2	0	0
Serious Physical Abuse	0	0	0	0	0	0	0	0
Sexual Abuse-Contact	0	0	0	1	1	0	0	0
Sexual Abuse-Non-Contact	1	0	0	0	0	2	1	0
Exploitation	0	0	0	0	0	0	0	1
Neglect	0	0	0	0	0	1	0	0
Neglect-Supervisory	0	0	0	0	0	1	0	0
Dispositions								
Confirmed	0	0	0	0	1	1	0	1
Unable To Determine	0	0	0	1	0	1	1	0
Unfounded	1	1	2	0	0	3	0	0
Grand Total	1	1	2	1	1	5	1	1

Abuse, Neglect, & Exploitation Investigations

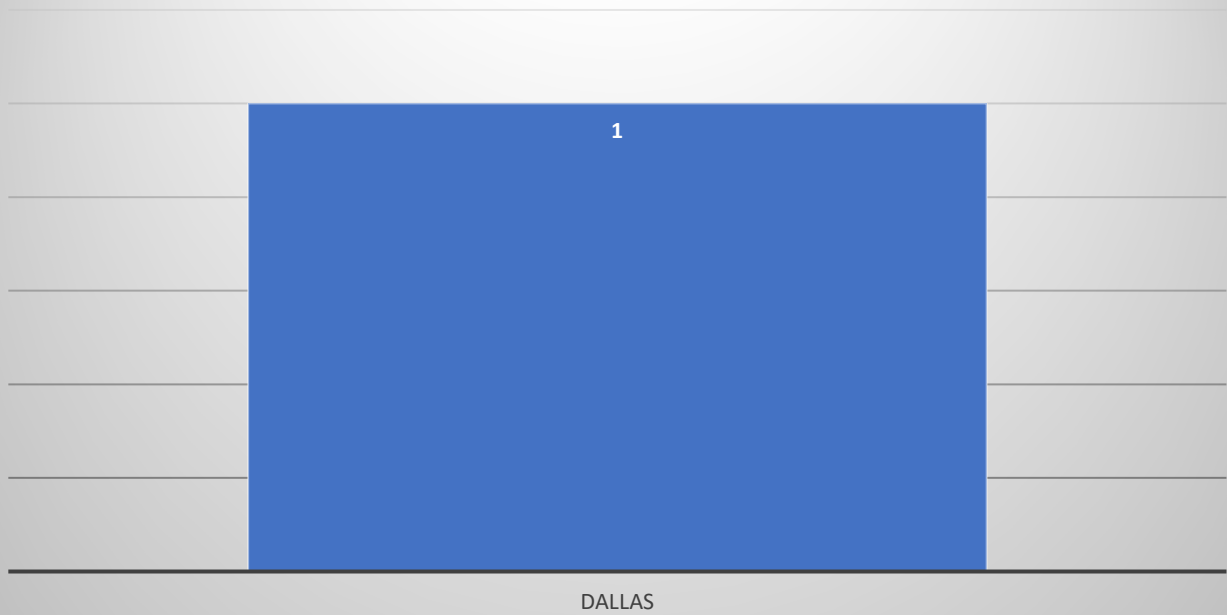
County Openings



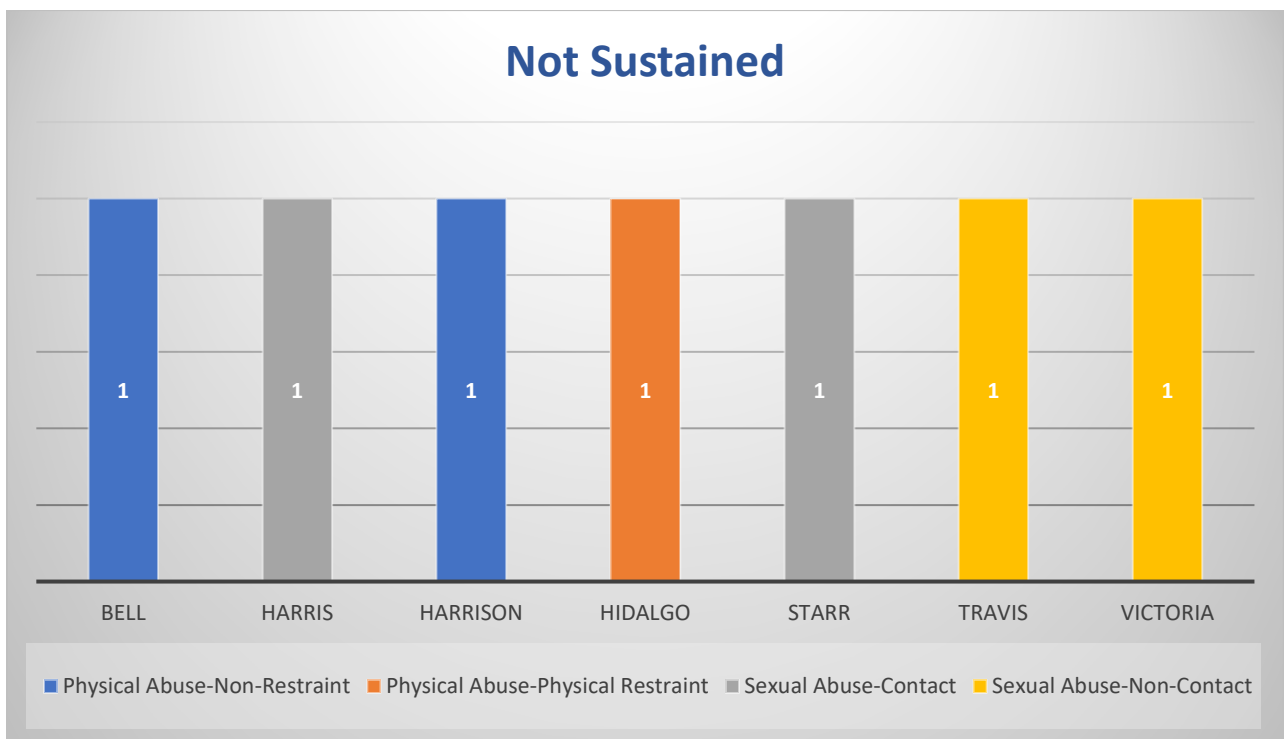
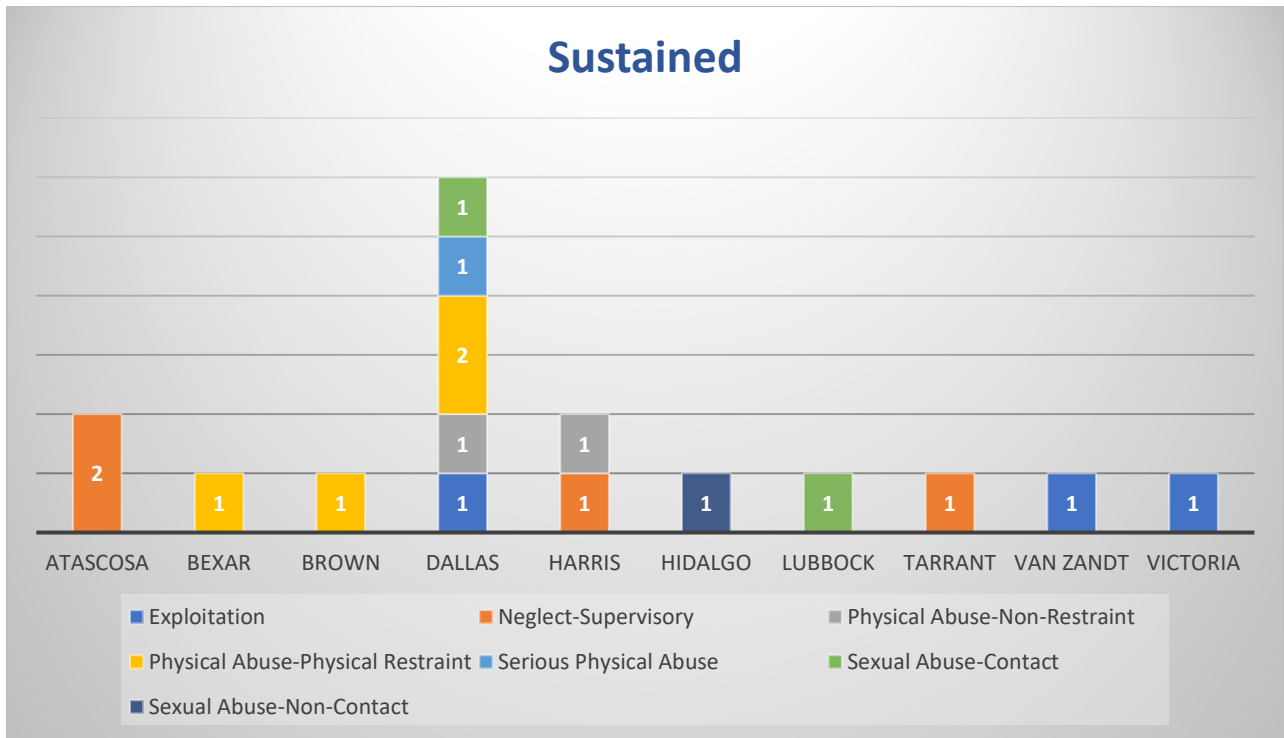
Neglect



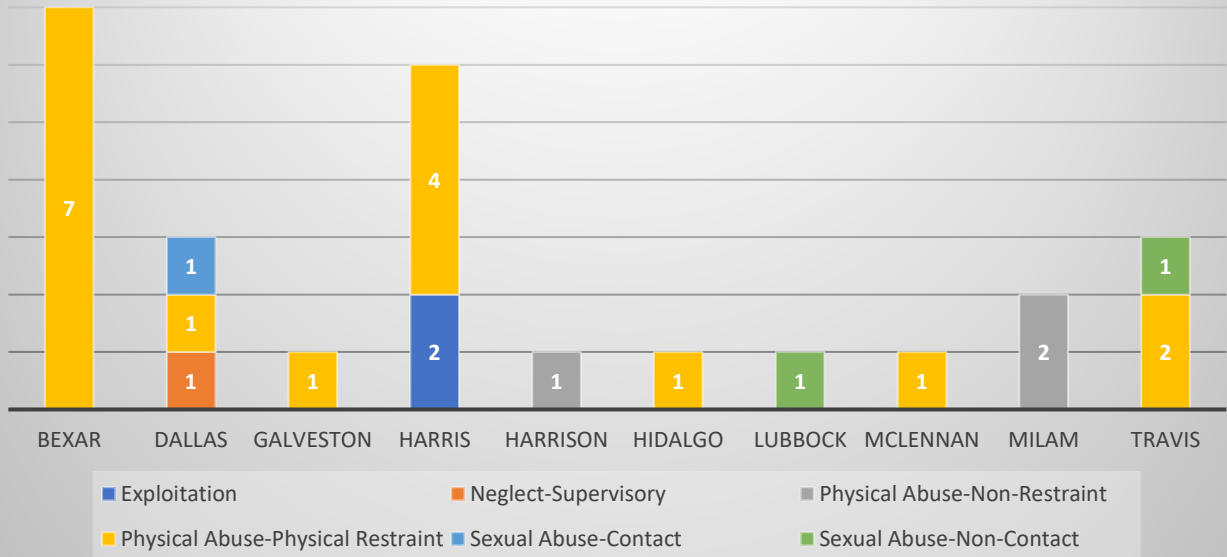
Exploitation



Abuse, Neglect, & Exploitation Investigations - County Closings



Unfounded



Contract Care Investigations

LAKE GRANBURY YOUTH SERVICES	Total	Active	Sustained	Not Sustained	Unfounded
Neglect - Supervisory	1	0	1	0	0
Sexual Abuse - Non-Contact	2	1	1	0	0
Grand Total	3	1	2	0	0

THE OAKS BROWNWOOD	Total	Active	Sustained	Not Sustained	Unfounded
Physical Abuse - Physical Restraint	1	0	1	0	0
Grand Total	1	0	1	0	0

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Administrative Investigations

OIG Open Administrative Investigations by Offense

Facilities	Total	EJC	GNS	GSS	Mart	RJ	Parole	Central	Other
Opened	1	0	0	0	1	0	0	0	0
Type of Investigation									
Title VII-Harassment	1	0	0	0	1	0	0	0	0
Grand Total	1	0	0	0	1	0	0	0	0

OIG Active Administrative Investigations by Offense

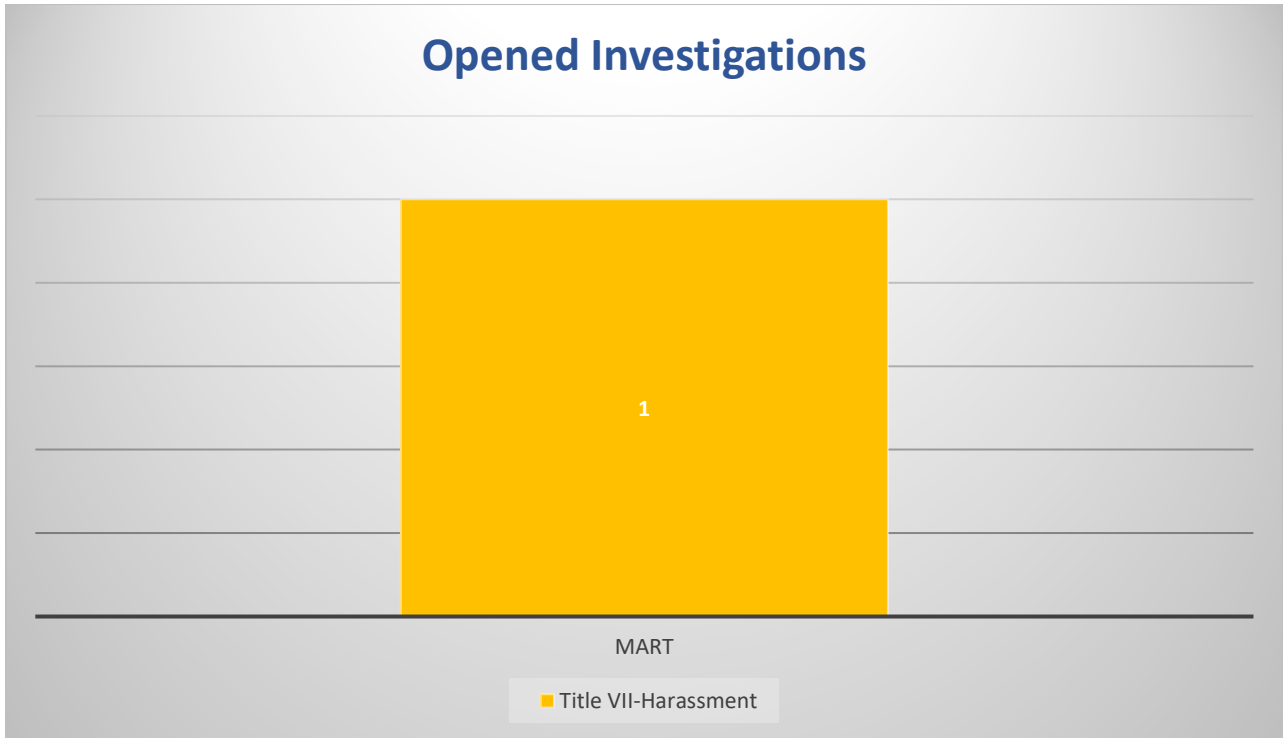
Facilities	Total	EJC	GNS	GSS	Mart	RJ	Parole	Central	Other
Active	1	0	0	0	1	0	0	0	0
Type of Investigation									
Title VII-Harassment	1	0	0	0	1	0	0	0	0
Grand Total	1	0	0	0	1	0	0	0	0

OIG Closed Administrative Investigations by Offense

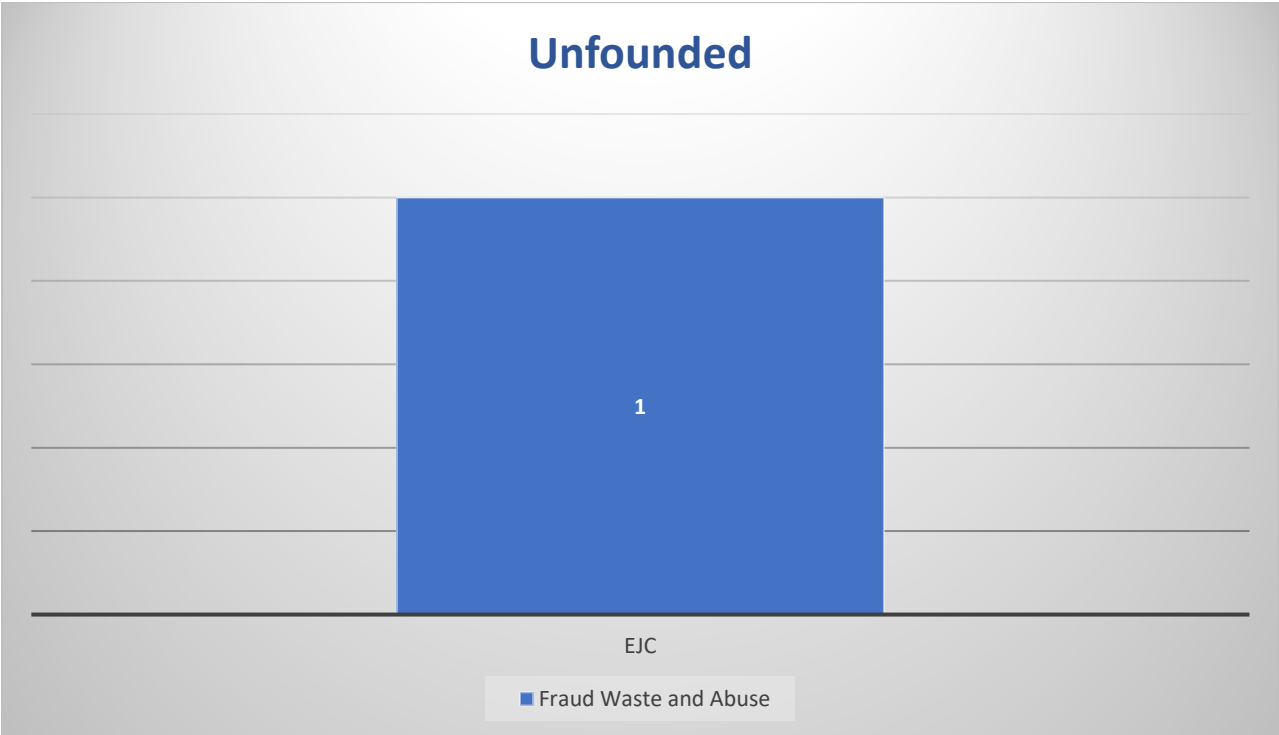
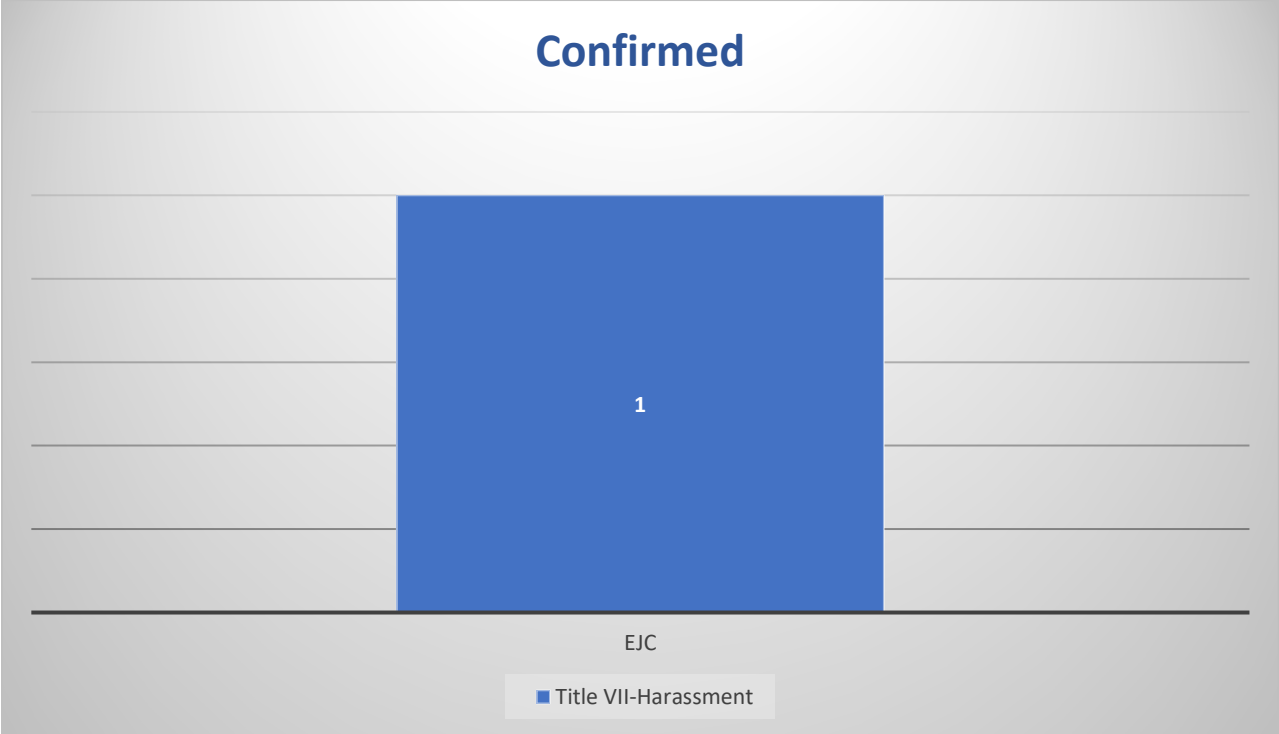
Facilities	Total	EJC	GNS	GSS	Mart	RJ	Parole	Central	Other
Closed	2	2	0	0	0	0	0	0	0
Type of Investigation									
Fraud Waste and Abuse	1	1	0	0	0	0	0	0	0
Title VII Civil Rights	1	1	0	0	0	0	0	0	0
Disposition									
Sustained	1	1	0	0	0	0	0	0	0
Not Sustained	0	0	0	0	0	0	0	0	0
Unfounded	1	1	0	0	0	0	0	0	0
Grand Total	2	1	0	0	0	0	0	0	0

State Openings

Opened Investigations



State Closings





Explanation of Dispositions

Investigations of alleged abuse, neglect and exploitation are conducted by the Office of Inspector General -Texas Juvenile Justice Department (OIG-TJJD). Your receipt of this *Notice of Disposition* means the OIG-TJJD has completed its investigation in which you were named as the subject of investigation. This sheet serves to explain the *Notice of Disposition*. For further information regarding your legal rights and remedies you may need to consult private counsel.

Dispositions:

Confirmed – A preponderance of evidence established an incident did occur.

Exonerated – A preponderance of evidence established the alleged incident occurred but was lawful and proper or was justified under existing conditions.

Unfounded - A preponderance of evidence established the allegation is false.

Unable to Determine – An investigation resulted in insufficient evidence to prove or disprove the allegation(s).

Roles:

Administrative Designee – The role assigned to the administrator when a preponderance of evidence determines that the proximate cause of the abuse, neglect, or exploitation was based on policies and procedures under the direct control of the administrator.

Victim –A juvenile who is alleged or found to be a victim of abuse, neglect, or exploitation.

Subject – A person alleged or found to be responsible for the abuse, neglect, or exploitation of a juvenile through the person's actions or failure to act.

Procedure to Request Investigation Report:

Pursuant to Title 37 Texas Administrative Code §349.420 and to the extent required by state or federal law, or to the extent deemed necessary by the TJJD for the protection and care of juveniles, the TJJD may release case record information made confidential under Texas Family Code §261.201(a). A complete listing of those individuals/entities who may be given access to otherwise confidential abuse, neglect and exploitation information can be found in Title 37 Texas Administrative Code §349.420.

Records will not be released until the investigation of an allegation of abuse, exploitation or neglect is complete, unless, in the discretion of the TJJD, release prior to investigation completion is necessary to aid in the protection of juveniles.

Procedure to Contest the Finding:

If you have been found to be responsible for the abuse, neglect, or exploitation of a juvenile, or you are an administrator of such individual, you have the right to contest OIG's investigation finding. Only subjects found to be responsible for the abuse, neglect, or exploitation of a juvenile and their administrators have the right to contest the finding. The intent to contest OIG's investigation finding must be submitted in writing within **10 calendar days** of receipt of the *Notification of Disposition*. The *Notification of Disposition* is considered "received" based on the date the certified letter receipt is signed or within three business days of the mailing, if the receipt is not returned.

The intent to contest **must** be submitted in writing to:



Memorandum

To: TJJD Board Members

From: Shandra Carter, Executive Director

Subject: Discussion, consideration, and possible approval of appointments to the Advisory Council for Juvenile Services (Action)

Date: May 15, 2026

Texas Human Resources Code §203.0081 establishes the Advisory Council on Juvenile Services (the Advisory Council). The statute requires the Texas Juvenile Justice Board (the Board) to appoint certain members of the Advisory Council, including two juvenile court judges, one representative of the county commissioners court, and seven chief juvenile probation officers. The statute stipulates:

The Board shall appoint to the Advisory Council one chief juvenile probation officer from each regional chiefs' association in the state from a list of names submitted to the board by each regional chiefs association. To the greatest extent practicable, a regional chiefs association shall include in its list of nominees:

- One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes fewer than 7,500 persons younger than 18 years of age (small);
- One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes at least 7,500 but fewer than 80,000 persons younger than 18 years of age (medium);
- One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes at least 80,000 persons younger than 18 years of age (large);

Advisory Council members, other than ex officio members, serve staggered two-year terms, with the terms of one-half of the members, as nearly as practicable, expiring on February 1 of each year. On February 1, 2026, the following Advisory Council members will complete their terms:

- Mark Allen, Judge, Commissioners Court County (Jasper County)

- Ed Cockrell, Chief Juvenile Probation Officer - Southeast Texas Juveniles Chiefs Association (Jefferson County - Medium)
- Jason Davis, Chief Juvenile Probation Officer - Central Texas Juvenile Chief Association (Kerr County - Small)
- Karina Browning, Chief Juvenile Probation Officer - West Texas Juvenile Chiefs Association (452nd Judicial District - Small)
- O'Brien Foy, Judge, Dawson County Judge (Dawson County)

The jurisdiction size of the remaining Advisory Council Chief Juvenile Probation Officer members is as follows:

- H. Lynn Hadnot, Chief Juvenile Probation Officer - North Texas Juvenile Chiefs Association. (Collin County - Large)
- Maryanne Denner, Chief Juvenile Probation Officer - South Texas Juvenile Chiefs Association (Hidalgo County - Large)
- Troy Navarrette, Chief Juvenile Probation Officer - Panhandle Area Juvenile Chiefs Association (Potter County - Medium)
- Ross Worley, Chief Juvenile Probation Officer - Northeast Texas Juvenile Chiefs Association (Smith County - Medium)
- Teana Watson, Judge, County Court at Law # 5 (Fort Bend County)

The regional chiefs' associations have submitted for Board consideration the following individuals for appointment to the Advisory Council for terms to expire on February 1, 2025:

Juvenile Court Judge

- O'Brien Foy, Judge, Dawson County Judge (Dawson County)
- Fernando Mancias, Judge, 93rd District Court Judge (Hidalgo County)

County Commissioners Court Representative

- Mark Allen, Judge, Commissioners Court County (Jasper County)

Chief Juvenile Probation Officers

- Ed Cockrell, Chief Juvenile Probation Officer - Southeast Texas Juveniles Chiefs Association (Jefferson County - Medium)
- Jason Davis, Chief Juvenile Probation Officer - Central Texas Juvenile Chief Association (Kerr County - Small)
- Monica Schniers, Chief Juvenile Probation Officer - West Texas Juvenile Chief Association (Tom Green County - Medium)

You are respectfully asked to fill current Advisory Council vacancies for:

- the juvenile judge position;
- a representative of the county commissioner's court
- and three chief juvenile probation officer vacancies from the effected regional association categories.

Please see attachments which include bios of all nominees.



NOMINATIONS FOR THE ADVISORY COUNCIL OF JUVENILE SERVICES

TEXAS
JUVENILE
JUSTICE
DEPARTMENT

This section should be completed by all Regional Chiefs Associations.

Please nominate a juvenile court judge from your region. You may nominate up to three individuals (one for each of the below described departments).

Please nominate at least one judge for this position.

Juvenile Court Judge

- Large Department: _____
- Medium Department: Mark Allen
- Small Department: _____

This section should *only* be completed by the following Regional Chiefs Associations:

- Central Region
- Southeast Region
- Panhandle Region

These three associations have chiefs positions on the Advisory Council that are expiring this term. Please check your association and make three nominations (one for each of the below described departments).

- Central Region
 Southeast Region
 Panhandle Region

- Large Department: _____
- Medium Department: Chief Ed Cockrell
- Small Department: _____

Judge Mark Allen Southeast Region

Continue to Serve

Mark Allen is currently serving his fifth term as the County Judge of Jasper County, Texas. Judge Allen performs a wide spectrum of duties including presiding over Probate Court, Civil Court & Misdemeanor Criminal Court. He also has jurisdiction over Juvenile, Mental Health and Occupational Driving License Hearings, and is also involved in issuing arrest and search warrants for local law enforcement agencies.

Judge Allen is also a member of the Jasper County Commissioners Court, which sets budgets and policies, and governs Jasper County's overall operation. He also acts as the liaison with other governmental bodies ranging from city to federal governments, and is the statutory Director of Emergency Management in Jasper County.

Mark was born and raised in East Texas, and grew up on the family farm in the Pine Grove Community of Newton County. His father was a butcher in Newton, and his mother taught school at Bleakwood Elementary.

He has a Bachelor of Arts Degree in Law Enforcement Administration, and also has an Associates Degree in Criminal Justice, and has completed his Commissioners Court Advanced Certification, sponsored by the Texas Association of Counties and the LBJ School of Public Affairs – University of Texas at Austin. Mark is also a graduate of the Texas A&M University V.G. Young Institute of County Government's Commissioners Court Leadership Academy.

Mark currently holds a Master Peace Officer License, a Jailer License, Special Investigator Certification and a Police Instructor Certification, and has previously taught police cadets for the Angelina Community College Police Academy as an interim instructor, specializing in the Texas Code of Criminal Procedure, Texas Penal Code and laws governing arrest, search and seizure.

Judge Allen is a veteran of the United States Air Force, having served two tours overseas, and one tour stateside performing military police duties.

Upon honorably fulfilling his military commitments, Mark Allen graduated from the Lamar University Regional Police Academy in 1995, and was employed in his first civilian law enforcement role by the Jefferson County Sheriff's Department in 1996. Mark Allen was then hired in 1998 by the Jasper County Sheriff's Office, and became a Deputy Sheriff with primary patrol duties in the southern portion of Jasper County. Mark was later promoted to Patrol Sergeant, where he supervised uniformed patrol deputies throughout Jasper County, until becoming a Criminal Investigator with the Jasper County District Attorney's Office in 2003.

On top of his other duties, Mark Allen was also a Deputy Emergency Management Coordinator for Jasper, Newton and Sabine Counties from 2002 through 2006. During this time, Mark has also been a member of the command staff coordinating response to several disasters in Jasper, Newton and Sabine Counties including being assigned to the position of Logistics Chief during the Space Shuttle Columbia crash recovery in Sabine County, Texas in 2003, Incident Co-Commander during the Hurricane

Katrina Sheltering Operation in Newton County, Texas in 2005, and as Logistics Chief during the Hurricane Rita response and recovery operation in 2005. In addition to these events, Mark was involved in response and recovery operations for numerous events including tornados, floods, hurricane evacuations, and wild fires. He has continued in this role as the County Judge, and was the Director of Emergency Management during Hurricane Ike in 2008.

Mark Allen has lived in the Cairo Springs community near Buna since 1998. He is married to Kate Allen, and they have four children, Aleksander, Brooke, Katherine and Elizabeth.

Mark has devoted the majority of his life to public service, and is honored that the citizens of Jasper County have placed their trust in him to serve them as their County Judge, and feels that he can only repay this trust through continued dedication to duty, honor and service to God and his fellow man.

Mark Allen's Service on Boards & Committees:

- Texas State Juvenile Justice Department Advisory Council (2014 - Present)
- Deep East Texas Commissioners & County Judges Association (2007 - Present)
 - President (2014 - 2016)
- Deep East Texas Council of Governments - (2007 - Present)
 - Executive Board (2011 - 2016)
 - President (2011- 2013)
- South East Regional Planning Commission Board of Directors (2021 – Present)
 - Incoming President (2026)
- Jasper-Newton Counties Public Health District (2007-Present)
 - Vice Chairman (2007 – 2013, 2015- Present)
 - Treasurer (2013 - 2015)
- Texas Association of Regional Councils (2012 - Present)
 - President – (2021-2022)
- Local Rural East Texas Health Network Mental Health Advisory Board (2007 - 2023)
 - Chairman (2010 - 2023)
- Regional Rural East Texas Health Network Mental Health Advisory Board (2009-Present)
 - Chairman (2017 – 2023)
- Jasper County Bail Bond Board (2007-Present)
 - Chairman (2011)

- 1st Judicial District Community Supervision Board of Directors (2007 - Present)
- East Texas Mutual Aid Association Board of Directors (2013 - Present)
- Interstate 14/US 190/Gulf Coast Strategic Highway Coalition Board of Directors (2013 - Present)
 - Executive Board – (2017 - Present)
- Southeast Texas Resource Conservation & Development, Inc. Board (2007 - Present)
- Texas Association of Counties Judicial Education Committee – (2019-2021)
- Southeast Texas Food Bank Board of Directors (2022-Present)
 - Vice Chair – (2025 – Present)
- Spindletop Center Local Mental Health Authority Board of Directors – (2023-Present)

Chief Ed Cockrell Southeast Region

Continue to Serve

Letter of Support from the Southeast Region

Kortney Estep
Chief Juvenile Probation Officer
Probation Office: 979-270-6829
Fax: 979-865-2682



Austin County
Juvenile Probation Department
One East Main
Bellville, Texas 77418

To Whom It May Concern,

On behalf of the Southeast Texas Juvenile Chiefs' Association, I am pleased to strongly recommend Mr. Ed Cockrell to continue representing the Southeast Region on the Advisory Council of Juvenile Services.

Mr. Cockrell has devoted more than 35 years to juvenile justice and currently serves as Chief Juvenile Probation Officer for the Jefferson County Juvenile Probation Department, a position he has held since 2011. He began his career in 1990 and advanced through numerous leadership roles within the department, including Detention Superintendent and Juvenile Casework Manager, demonstrating consistent dedication, professionalism, and effective leadership.

Mr. Cockrell has also made significant contributions at the state level through his long-standing involvement with the Texas Probation Association, where he served on the Board of Directors, as Vice President, and as President from 2013 to 2015. His service has been recognized with both the Roy Williams, Sr. Award and the TPA President's Award. Additionally, he previously served four years as Chair of the Advisory Council to the Texas Juvenile Justice Department and remains an active member.

Mr. Cockrell's extensive experience, institutional knowledge, and unwavering commitment to improving outcomes for youth make him an exceptional representative for the Southeast region. The Southeast Texas Juvenile Chiefs' Association fully supports his continued service on the Advisory Council of Juvenile Services.

Thank you for your consideration.

Sincerely,

Kortney Estep

President of Southeast Texas Chiefs Association

Chief Juvenile Probation Officer

Austin County Juvenile Probation



MARITZA BARRERA
COURT COORDINATOR

RICK WILLIAMS
ASSOCIATE JUDGE

CHAMBERS OF
GORDON FRIESZ – JUDGE

317th Family Law Court
Jefferson County Courthouse
Beaumont, Texas 77701
(409) 835-8588

SHELLY STEPHENSON
COURT REPORTER

JAMES MARTIN
BAILIFF

Date: January 26, 2026

To: Texas Juvenile Justice Department – Advisory Council

Re: Chief Ed Cockrell – Letter of Recommendation

Greetings:

I am writing in support of Jefferson County Juvenile Probation Department Chief Probation Officer Ed Cockrell's appointment to the TJJD Advisory Council. I wholeheartedly support Chief Cockrell's continued appointment to the TJJD Advisory Council and hope that he will continue in that role for the foreseeable future.

Since beginning my term in January of 2023, Chief Cockrell has been a trusted and indispensable resource for me and the work of the juvenile court. Chief Cockrell is experienced, knowledgeable and respected by all of the parties involved in our local juvenile system. He has wealth of knowledge regarding statutes, procedures and the legislative changes that have been promulgated over the last couple sessions. Above all of that, Chief Cockrell truly has the best interest of the children in the juvenile justice system in mind in everything that he does.

Again I reiterate my support for Chief Cockrell's appointment to the TJJD Advisory Council and hope that he will continue as an asset and resource for the council going forward. Thank you for your consideration in this matter. Should you have any questions or need any additional information from me, please do not hesitate to contact me.

Sincerely,

Judge Gordon Friesz
317th District Court

Bio

Ed Cockrell has dedicated over 35 years to the field of juvenile justice. He is currently the Chief Juvenile Probation Officer at the Jefferson County Juvenile Probation Department. He earned a bachelor's degree in criminal justice from Lamar University in December 1989.

In January 1990, Ed gained employment with the Jefferson County Juvenile Detention Center as a Detention Officer. Eight months later, he was promoted to a Juvenile Probation Officer. In February 1992, he was promoted to Assistant Detention Supervisor, and after a short time, he was promoted to Casework Supervisor over the satellite office in Port Arthur. He also supervised the Special Needs Diversionary Program and served as the department's Data Coordinator. In March 2005, Ed was promoted to Detention Superintendent and, a little over a year later, to Juvenile Casework Manager over Probation and Detention Services. In October 2011, Ed was named Chief Juvenile Probation Officer.

Ed is an active member of the Texas Probation Association. He has served on the TPA Board of Directors in the past and co-Chaired the Exhibitors' Committee, working hard to increase vendor participation at the Association's conferences. In April 2009, he received the TPA Roy Williams, Sr Award for outstanding work as a Committee Chairperson. And he received the President's Award in 2010. Ed served as Vice President of TPA from 2011 to 2013 and was elected President of the association in 2013 (to 2015).

Ed served as the Chair of the Advisory Council to the Texas Juvenile Justice Department for 4 years and remains a member. Ed has dedicated his entire career to the youth of Jefferson County and across the State of Texas.

Letter of Support from the Juvenile Board



MARITZA BARRERA
COURT COORDINATOR

RICK WILLIAMS
ASSOCIATE JUDGE

CHAMBERS OF
GORDON FRIESZ – JUDGE

SHELLY STEPHENSON
COURT REPORTER

JAMES MARTIN
BAILIFF

317th Family Law Court
Jefferson County Courthouse
Beaumont, Texas 77701
(409) 835-8588

Date: January 26, 2026

To: Texas Juvenile Justice Department – Advisory Council

Re: Chief Ed Cockrell – Letter of Recommendation

Greetings:

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Again I reiterate my support for Chief Cockrell's appointment to the TJJD Advisory Council and hope that he will continue as an asset and resource for the council going forward. Thank you for your consideration in this matter. Should you have any questions or need any additional information from me, please do not hesitate to contact me.

Sincerely,

Judge Gordon Friesz
317th District Court



NOMINATIONS FOR THE ADVISORY COUNCIL OF JUVENILE SERVICES

TEXAS
JUVENILE
JUSTICE
DEPARTMENT

This section should be completed by all Regional Chiefs Associations.

Please nominate a juvenile court judge from your region. You may nominate up to three individuals (one for each of the below described departments).

Please nominate at least one judge for this position.

Juvenile Court Judge

- Large Department: Honorable Judge Fernando Mancias
- Medium Department: _____
- Small Department: _____

This section should *only* be completed by the following Regional Chiefs Associations:

- Central Region
- Southeast Region
- West Region

These three associations have chiefs positions on the Advisory Council that are expiring this term. Please check your association and make three nominations (one for each of the below described departments).

Central Region Southeast Region West Region

- Large Department: _____
- Medium Department: _____
- Small Department: _____



FERNANDO G. MANCIÁS

JUDGE, 93RD JUDICIAL DISTRICT
OF TEXAS
100 N. CLOSNER
EDINBURG, TEXAS 78540
(956) 318-2255

JUDGE FERNANDO G. MANCIÁS

As State District Judge, Fernando G. Mancías is responsible for presiding over one of the highest trial level courts in Hidalgo County. He presides over criminal, civil, family, and juvenile cases.

Since Fernando G. Mancías first became Judge in 1989, he has presided over many high profile trials including capital murder cases, cases to remove elected officials, and most cases involving juveniles being tried as adults. Additionally, he has been involved with the Juvenile Court Conference Committee, a program designed to help first-time offenders and their families with the use of community volunteers. He is a strong advocate for all youth.

He has been the Local Presiding Judge for all Hidalgo County District Courts, Chairman of the Hidalgo County Bail Bond Board, overseer of the Ramiro M. Guerra Youth Village in Weslaco, Texas, a facility for youth adjudicated by the juvenile courts. He also chaired the committee that allowed cameras into the courtroom, thereby making the actions of a trial judge accessible to the public.

Judge Mancías is a former migrant, a former campesino or farm worker, and a former dropout. He has been named an Exemplary Migrant Student and an Outstanding Young Man in America. He credits his successes to his family and all his teachers.

Judge Mancías was born in Nyssa, Oregon and was raised in Alamo, Texas. He is a 1976 graduate of Pan American University, a 1979 graduate of Washington and Lee University Law School, and a 1989 graduate of the National Judicial College in Reno, Nevada. He is the Dad to four children.



FERNANDO G. MANCIÁS

JUDGE, 93RD JUDICIAL DISTRICT

OF TEXAS

100 N. CLOSNER

EDINBURG, TEXAS 78540

(956) 318-2255

Professional Summary

Accomplished trial lawyer and trial judge with broad knowledge in civil, criminal, juvenile and family law cases for over 40 years. Mentor to many young lawyers. Father to one son and three daughters.

Work History

93rd District Court Judge, January 1, 2019 to Present;

Law Office of Fernando G. Mancías. Involved in extensive trial experience from January 1, 2001 to December 31, 2018;

93rd District Court Judge, January 1, 1989 to December 31, 2000;

Trial Lawyer. Involved in extensive trial experience from November 9, 1979 to January 1, 1989.

Civic Service

Board Trustee, Pharr-San Juan-Alamo I.S.D.
May 1983 to May 1987

Board President, La Union del Pueblo Entero
2005 to 2019

Education

J.D., 1979
Washington and Lee University Law School, Lexington, VA

Bachelor of Arts, Political Science, 1976,
Pan American University, Edinburg, TX

High School Diploma, 1972
Pharr-San Juan-Alamo Independent School District, San Juan, TX

Extensive experience as migrant farmworker from 1965 – 1977.



CAMERON COUNTY JUVENILE JUSTICE DEPARTMENT

Darrell B. Hester Juvenile Justice Center
PO Box 1690 / 2310 U.S. 77 Business, San Benito, TX 78586
Tel: (956) 399-3075 Fax: (956) 399-3705
<https://cameroncountytexas.gov/ccjjd/>
Brownsville Satellite Office
35 Orange Street, Brownsville, TX 78521
Tel: (956) 544-0868 Fax: (956) 544-0887

Rose M. Gomez
Chief Juvenile Probation Officer

Annie M. Romero
Deputy Director

Michael Martinez
Deputy Director

January 29, 2026

Ashley Kintzer
Director of Probation and Community Services
Probation Services
Texas Juvenile Justice Department
Austin, Texas

Dear Ms. Kintzer,

On behalf of the South Texas region, I am resubmitting our nomination for the Honorable Judge Fernando Mancias to serve in the Advisory Council of Juvenile Services. The South Texas Chiefs Association unanimously voted "again" to have Judge Mancias serve in his judicial capacity with the Advisory Council.

Judge Mancias is currently the Overseer/Juvenile Board Chair for Hidalgo County Juvenile Probation Department. Serving on the bench for over forty years, he is well versed with juvenile justice issues. Judge Mancias has an impressive grassroots history growing up in the migrant fields and dropping out of school, yet overcoming those challenges by graduating from high school, attending college and obtaining his jurisprudence. His resilience and determination will make him a great asset to serve in the Texas Juvenile Justice Department's Advisory Council.

Please reference the attached resume and place serious consideration for Judge Mancias to serve in his judicial and professional capacity with the Advisory Council.

Sincerely,

Rose M. Gomez, President - South Texas Chiefs Association
Chief Juvenile Probation Officer
Cameron County Juvenile Justice Department
(956) 399-3075



NOMINATIONS FOR THE ADVISORY COUNCIL OF JUVENILE SERVICES

TEXAS
JUVENILE
JUSTICE
DEPARTMENT

This section should be completed by all Regional Chiefs Associations.

Please nominate a juvenile court judge from your region. You may nominate up to three individuals (one for each of the below described departments).

Please nominate at least one judge for this position.

Juvenile Court Judge

- Large Department: _____
- Medium Department: _____
- Small Department: Judge Foy O'Brien (Dawson County)

This section should *only* be completed by the following Regional Chiefs Associations:

- Central Region
- Southeast Region
- Panhandle Region

These three associations have chiefs positions on the Advisory Council that are expiring this term. Please check your association and make three nominations (one for each of the below described departments).

Central Region Southeast Region Panhandle Region

- Large Department: _____
- Medium Department: _____
- Small Department: _____

January 29, 2026

RE: Bio for Judge Foy O'Brien

Dawson County Judge, Foy O'Brien, has been the County Judge for the past thirteen years. He started his leadership role as a Dawson County Commissioner in 2003, serving as Precinct 4 Commissioner for over ten years. When approached to serve as interim County Judge due to the current Judge battling cancer, he knew he needed to help in any way. He has been in that seat ever since.

Judge O'Brien is a Dawson County native, only leaving long enough to earn a degree from Texas Tech University in Agricultural Economics. He and his wife, Kelley, of 41 years, both bleed red and black. They have had the privilege of raising two sons, Mason & Cooper, and excitedly, they have a soon-to-be daughter-in-law and their first grand baby on the way! Judge O'Brien and youngest son also farm all throughout Dawson and Martin Counties, along with helping his wife with her show pig business.

When he's not on a cotton stripper or at the bench in his courtroom, he is out in the community helping anyway he can. He's a member of the Lamesa Church of Christ and helps run the sound & live stream along with other tasks there. He also represents the Permian Basin Regional Planning commission (COG), as well as the Texas Association of Regional Councils, and the Texas workforce development board. All three are in Midland/Odessa. But one of the biggest passions he has come to enjoy is helping the youth, which has led him to serving on the Advisory Council for the past two years. Fostering positive change in local, region and state communities is a vision he strives for and will continue to do so while he is in service of all communities.



DAWSON COUNTY
LAMESA, TEXAS 79331

Tuesday, January 27, 2026

To whom it may concern,

I have had the absolute honor and privilege of getting to work for Judge Foy O'Brien for my first eight years as an officer and the last two years as Chief. On the daily, Judge O'Brien encompasses the true meaning of what Luke 6:35 is describing, "Love your enemies, and do good, and lend, expecting nothing in return." Judge O'Brien puts his faith in God first, his family second, but serving his community is a high third! However, with juveniles, he truly has a special place in his heart for the youth of his County. You can ask anyone of the juveniles who has been through his court. Has Judge O'Brien ever met you with criticism or harshness? Each one of them will say "no." He meets each youth with kindness but firmness, trying to explain to them that the actions they chose will not be acceptable or tolerated, but also giving guidance and understanding that this can just be "a bump in the road."

Judge O'Brien travels to visit each youth while at placement and will often check on them throughout their probation term. He has donated monetarily and with his time to the Juvenile Probation Department or to some event or project specifically that my department is putting on.

Judge O'Brien's latest endeavor has been serving the last two years on the Advisory Council. He has expressed to me, and to others, how much he thoroughly enjoys being a part of "the bigger picture." He knows the youth are our future and getting to help advise where it starts, he feels has been such an honor and blessing. He would love to continue that journey with other Advisory Council members to guide and assist in developing our young adults.

I strongly believe that God puts people where they should be and Judge O'Brien is exactly where God wants him to be, on the bench, serving Dawson County and beyond.

Thank you for your time and I hope you consider this re-nomination for Judge Foy O'Brien to continue serving on the Advisory Council for the youth of the State of Texas.

Sincerely,

A handwritten signature in blue ink that reads "LA Lewis".

LA Lewis

Chief Juvenile Probation Officer
Dawson County Juvenile Probation Department
Dawson County, Texas
413 S 1st St/PO Box 358 Lamesa, TX 79331
(806) 200-0774 Cell

**JONES AND SHACKELFORD COUNTY
JUVENILE PROBATION DEPARTMENT**

DALE SPURGIN
JONES COUNTY JUDGE
(325) 823-3741

ROSS MONTGOMERY
SHACKELFORD COUNTY JUDGE
(325) 762-2232

POST OFFICE BOX 45



ANSON, TEXAS 79501

TEL:
(325) 823-2468

FAX
(325) 823-4380

JON COOK
CHIEF JUVENILE OFFICER

Subject: Support of Judge Foy O'Brien for the Nomination to the TJJD Advisory Council for 2026

Date: 01/26/2026

Dear Ashley Kintzer,

I am pleased to support Foy O'Brien for the TJJD Advisory Council for 2026. With extensive experience in his service to his community in Dawson County, Texas and a proven track record of leadership for the past 25 years both as a commissioner and the current Dawson County Judge, He would be an invaluable asset to advisory council team. Judge O'Brien has successfully led several initiatives that have positively impacted the communities of Dawson County, demonstrating both commitment and effectiveness.

I am confident that his skills will greatly benefit the advisory council goals. Thank you for considering this nomination.

Sincerely,

Jon Cook
Chief JPO, Jones County
jon.cook@co.jones.tx.us

ROSA OLVERA, COURT ADMINISTRATOR
MONICA YBARRA, CRIMINAL COURT COORDINATOR
REBECCA PEREZ, CIVIL COURT COORDINATOR
ROBYN SHOFNER, COURT SECRETARY
CARA MCLEOD, COURT REPORTER
ANDERS DAHL, COURT BAILIFF



PHONE: 806/872-3740
FAX: 806/872-7810
Physical Address:
400 SOUTH 1ST, SUITE 301
Mailing Address:
P.O. BOX 1268
LAMESA, TEXAS 79331
email: djudge@co.dawson.tx.us

106th Judicial District
REED A. FILLEY
DISTRICT JUDGE

Wednesday, January 28, 2026

RE: Letter of Support

The Dawson County Juvenile Board would like your consideration for re-appointment of Dawson County Judge, Foy O'Brien, for the Advisory Council. He has been the Juvenile Board Chair for the past 13 years and we feel that he is not only an asset to our county and community but would be a great continued asset to the State of Texas.

Thank you for your time and consideration.

Dawson County Juvenile Board Members,

Reed Filley, 109th District Judge

Handwritten signature of Reed Filley in blue ink.

Larry Duyck, Justice of the Peace and Fire Chief

Handwritten signature of Larry Duyck in blue ink.

Bonnie Avey, Lamesa ISD Superintendent

Handwritten signature of Bonnie Avey in blue ink.

Leticia Dimas, Retired Municipal Judge

Handwritten signature of Leticia Dimas in blue ink.



Lampasas County Juvenile Probation

407 S Pecan, Suite 101
Lampasas, TX 76550
juvenileprobation@co.lampasas.tx.us

Dear Ashley Kintzer,

I am writing to offer my support for Judge Foy O'Brien's continued service on the Texas Juvenile Justice Department Advisory Council for the 2026 term. Judge O'Brien currently serves as the County Judge of Dawson County and has been an active and engaged member of the TJJD Advisory Council for the past two years. During that time, he has demonstrated a consistent commitment to thoughtful juvenile justice policy, collaboration, and practical problem-solving grounded in real-world experience. I have had the opportunity to speak and get to know Judge O'Brien through multiple juvenile justice conferences and professional settings. His depth of knowledge shaped by his prior service as a county commissioner and his current role as county judge brings a valuable county level perspective to the advisory council. He understands the challenges rural counties face while maintaining a balanced, forward thinking approach to juvenile justice.

I recommend Judge Foy O'Brien for continued appointment to the TJJD Advisory Commission and appreciate your consideration.

Respectfully,

Astin Murray

A handwritten signature in blue ink that reads "Astin Murray".

Chief Juvenile Probation

Lampasas County



YOAKUM COUNTY JUVENILE PROBATION

102 W. 2nd Street
DENVER CITY, TX 79323
(806) 592-8027

Date: January 28, 2026

Texas Juvenile Justice Department Board

I am writing to support Judge Foy O'Brien's renomination to the Advisory Council. Over the past two years, he has been a dedicated, thoughtful, and engaged member of the Council and has valued the opportunity to serve.

I have had the opportunity to speak with Judge O'Brien, and it is clear that he is genuinely invested in the juvenile justice system and committed to improving outcomes for youth and families. As the County Judge of Dawson County, he brings an important small, rural county perspective to the Council's work. Additional time on the Advisory Council would allow him to continue to contributing to and collaborating on ongoing efforts and in the juvenile justice field.

Respectfully,

A handwritten signature in blue ink that reads "Fidelia Jaimes".

Fidelia Jaimes
Yoakum County
Chief Juvenile Probation Officer
(806)414-8237



WINKLER COUNTY

JUVENILE PROBATION DEPARTMENT

To Whom It May Concern,

I am pleased to offer my support for the appointment of Monica Schniers as an Advisory Council Representative for the West Region.

Chief Schniers brings a clear understanding of regional priorities, exceptional leadership, and proven commitment that would be an asset to the Advisory Council. Chief Schniers understanding of the unique needs and challenges within the West Region allows her to advocate effectively for the communities we serve.

In addition, Chief Schniers has earned the trust and respect of colleagues and stakeholders through her integrity and reliability. I am confident she will provide insight and leadership for our region.

Sincerely,
Christi Gonzales, Chief

735 S. East Ave, STE C, Kermit, Texas, 79745
p. 432.586.3088 c. 432.438.1376
Christi.gonzales@co.winkler.tx.us



NOMINATIONS FOR THE ADVISORY COUNCIL OF JUVENILE SERVICES

TEXAS
JUVENILE
JUSTICE
DEPARTMENT

This section should be completed by all Regional Chiefs Associations.

Please nominate a juvenile court judge from your region. You may nominate up to three individuals (one for each of the below described departments).

Please nominate at least one judge for this position.

Juvenile Court Judge

- Large Department: _____
- Medium Department: _____
- Small Department: _____

This section should *only* be completed by the following Regional Chiefs Associations:

- Central Region
- Southeast Region
- West Region

These three associations have chiefs positions on the Advisory Council that are expiring this term. Please check your association and make three nominations (one for each of the below described departments).

Central Region Southeast Region West Region

- Large Department: _____
- Medium Department: Chief Monica Schniers (Tom Green) _____
- Small Department: _____

ECTOR COUNTY

JUVENILE PROBATION DEPARTMENT
Ector County Youth Center
1401 E. Yukon Road
Odessa, Texas 79762-3067
(432) 362- 6356
FAX (432) 362-6618



Honorable Brooke Hendricks
County Court at Law

Kevin Mann
Director

Maria Sosa
Deputy Director

Date: 01/30/2026

To: TJJD

Re: West Region nominee Chief Monica Schniers

I am pleased to offer my strong support for Chief Monica Schniers in her nomination to serve on the Texas Juvenile Justice Department (TJJD) Advisory Council.

Chief Schniers is an exceptional leader whose dedication to improving outcomes for youth and strengthening juvenile probation practices is evident in every aspect of her work in Tom Green County. She brings not only extensive knowledge of the juvenile justice system, but also a collaborative leadership style that values accountability, innovation, and community partnership.

Her experience at the local level gives her a practical understanding of the challenges departments face across Texas, while her forward-thinking approach ensures she is always focused on solutions that are both effective and sustainable. Chief Schniers consistently demonstrates professionalism, integrity, and a deep commitment to serving youth, families, and the broader community.

I am confident she will be a valuable and thoughtful contributor to the TJJD Advisory Council, and I strongly support her appointment.

Kevin Mann

Kevin Mann
CJPO Ector County, Texas
West Region, President

Monica Schniers is the Chief Juvenile Probation Officer for both the Coke and Tom Green County Juvenile Probation Departments, which cover the 51st, 119th, & 391st Judicial Districts and the following seven counties: Coke, Concho, Irion, Runnels, Schleicher, Sterling, and Tom Green. Monica holds a Bachelor of Arts degree in Sociology from Angelo State University. In the summer of 1994, after an internship with the Tom Green County Juvenile Probation Department, she assumed a position as a detention officer which began her career in the field of juvenile justice. Thus far, she has dedicated over 31 years serving juveniles and their families in Tom Green and the six surrounding counties. She held numerous roles before her official appointment as Chief Juvenile Probation Officer in March 2018. Monica is committed to leadership and professional involvement. She is a former president of the West Texas Juvenile Chiefs Association. She is currently an active member of the Regional Association of West Texas Area Juvenile Chiefs and is a member of JJAT. She is also actively involved in her community. She is a long-time member of her church where she has been teaching 3rd & 4th grade students religious formation classes for over 20 years. She has been on the Board of Directors for a local financial institution since 2012 and serves as the secretary. She has also been a member of the Concho Valley Council of Government Criminal Justice Advisory Committee since 2018. Monica is an involved member of the Concho Valley Threat Assessment Administrative Team and most recently, became a member of the newly formed Concho Valley Child & Family Well-Being Collaborative. This community collaborative is a regional, multi-sector partnership committed to strengthening outcomes for at-risk children and their families.

Ms. Ashley Kintzer
Via email: Ashley.Kintzer@tjjd.texas.gov

Re: Monica Schniers – Letter of Support for TJJD Advisory Council

Dear Ms. Kintzer,

I am Chairman of the Tom Green County Juvenile Board and I write to offer my strongest support of Monica Schniers and recommend her for membership on the TJJD Advisory Council.

I have had the privilege of working closely with Monica over the past nine years, during which she has consistently demonstrated exceptional judgment, integrity, and a deep commitment to her job, her employees, the Juvenile Board, the youth, and all citizens of the Concho Valley. In her role as Chief Juvenile Probation Officer, Monica has shown an exceptional ability to balance strategic oversight with operational insight. She also brings a great ability to balance the technical requirements of her job, with compassion, empathy, and common sense. In plain language, she is a vital cog that makes our juvenile system function.

It is because of her amazing abilities and commitment that I highly recommend her for membership on the Advisory Council. Her experience, insight and demeanor would all be valuable assets for your board, particularly as we all navigate the ever-changing needs of the youth and citizens of Texas. I am confident that Monica would serve with honor and distinction, and I recommend her without reservation.

Kindest regards,

Brad Goodwin
391st District Judge
Chairman – Tom Green County Juvenile Board

Jason began his professional career in San Angelo in 1997, working as an adult probation officer. In 2000, he returned to the Hill Country continuing his work in adult probation. In 2006, Jason was appointed Chief Juvenile Probation Officer in Kerr County, Texas.

Under Jason's time as Chief, the Kerr County Juvenile Probation Department has formed partnerships and initiated programs unheard-of in juvenile justice. The Department operates a 4H Club under Kerr County 4H. The Department also maintains a working relationship with Texas A&M University, and annually hosted the 4H Texas State Golf Tournament. Additionally, the Department became the first probation department in the nation to implement The First Tee golf program. This model, of character building through the game of golf, has since been duplicated by numerous local departments, and the states of Florida and New Mexico.

In 2012, Jason was honored to be named the Partners in Ministry "Public Servant of the Year" and has received many other awards such as the Link Award from the national organization of The First Tee.

Jason served as both Chief and Facility Administrator for the Kerr County Juvenile Detention Facility. He is a Texas Commission On Law Enforcement (TCOLE) Certified Instructor and Firearms Instructor.

Jason previously served on numerous boards, including the Texas Center for the Judiciary-Children's Justice Task Force, Doyle School Community Center Board, Hill Country Crisis Council, Big Springs Charter School Board, and many other local boards. Additionally, Jason belongs to the Kerrville Noon Rotary, as well as professional organizations. Jason, along with his three children, have been active in 4H (Adult Leader), Harper Agriculture and Livestock Organization, numerous select/travel sports teams, and other youth and community activities. He continues to serve on community service boards and volunteer with groups throughout the area.

Jason and his family are members of the First United Methodist Church of Kerrville.



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL OF APPOINTMENTS TO THE ADVISORY COUNCIL ON JUVENILE SERVICES

On this 15th day of May 2026, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS, Human Resources Code 203.0081 established the TJJD advisory council on juvenile services that consist of the executive director of the department or the executive director’s designee; the director of probation services of the department or the director’s designee; the senior director of state facilities and programs or the senior director’s designee; the executive commissioner of the Health and Human Services Commission or the commissioner’s designee; two juvenile court judges appointed by the board; one representative of county commissioners court appointed by the board; and seven chief juvenile probation officers appointed by the board as provided by Subsection (b); and

WHEREAS, advisory council members, other than ex officio members, serve staggered two–year terms, with the term of one–half of the members, as nearly as practicable, expiring on February 1 of each year; and

WHEREAS, the board shall appoint to the advisory council one chief juvenile probation officer from each regional chiefs’ association in the state from a list of names submitted to the board by each regional chiefs’ association. To the greatest extent practicable, a regional chiefs association shall include in its list of nominees:

One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes fewer than 7,500 persons younger than 18 years of age;

One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes at least 7,500 but fewer than 80,000 persons younger than 18 years of age;

One chief juvenile probation officer of a juvenile probation department servicing a county with a population that includes at least 80,000 persons younger than 18 years of age; and

WHEREAS, the following Advisory Council Members are scheduled to complete their terms on February 1, 2026: Mark Allen, Judge, Commissioners Court County (Jasper County), Ed Cockrell, Chief Juvenile Probation Officer - Southeast Texas Juveniles Chiefs Association (Jefferson County), Jason Davis, Chief Juvenile Probation Officer - Central Texas Juvenile Chief Association (Kerr County), Karina Browning, Chief Juvenile Probation Officer - West Texas Juvenile Chiefs Association (452nd Judicial District), and O'Brien Foy, Judge, Dawson County Judge (Dawson County).

WHEREAS, nominations have been solicited from the Regional Chiefs Probation Associations to bring forward to TJJJ Board members;

- O'Brien Foy, Judge, Dawson County Judge (Dawson County)
- Fernando Mancias, Judge, 93rd District Court Judge (Hidalgo County)
- Mark Allen, Judge, Commissioners Court County (Jasper County)
- Ed Cockrell, Chief Juvenile Probation Officer - Southeast Texas Juveniles Chiefs Association (Jefferson County - Medium)
- Jason Davis, Chief Juvenile Probation Officer - Central Texas Juvenile Chief Association (Kerr County - Small)
- Monica Schniers, Chief Juvenile Probation Officer - West Texas Juvenile Chief Association (Tom Green County - Medium)

NOW, THEREFORE BE IT RESOLVED THAT the Texas Juvenile Justice Board hereby makes, subject to the qualifications, terms and other applicable provisions contained in Section 223.0081 of the Human Resources Code, the following appointments to the Advisory Council on Juvenile Services:

Juvenile Court Judge

County Commissioners Court Representative

Central Texas Juvenile Chiefs Association

Southeast Texas Juvenile Chiefs Association

West Texas Juvenile Chiefs Association

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



Memorandum

To: TJJJ Board Members

From: Shandra Carter, Executive Director
Kaci Singer, Deputy General Counsel
Cameron Taylor, Policy Director

Subject: Discussion, consideration, and possible approval regarding final adoption of rulemaking actions from the November 2025 board meeting

Date: May 15, 2026

In accordance with §2001.029, Government Code, TJJJ staff conducted a public hearing before final adoption of rulemaking actions presented to the Governing Board at the November 2025 meeting. The hearing was conducted on March 9, 2026.

Enclosed please find a summary of the comments received and proposed responses. Additionally, staff recommends modifying the proposal of §380.9503 on final adoption to introduce two new major rule violations for residential facilities: *assault by threat* and *obstruction or retaliation*. Under the proposal, *threatening others*, which had previously been proposed as a major rule violation, would remain a minor rule violation.

The board's approval to post final adoption of the rulemaking actions in the *Texas Register* as presented at the May 15, 2026, meeting of the Governing Board is requested.

Attached to this memo please find:

- a summary of public comments received with proposed agency responses;
- the final text of the rules, including the additional revision shown on §380.9503;
- a resolution for Board action to approve the agency responses to the public comments for §§380.8565, 380.8702, 380.9504, and 380.9505; and
- a resolution for Board action to approve the agency responses to the public comments for and the additional revisions included in §380.9503.

SUMMARY OF PUBLIC COMMENTS AND PROPOSED AGENCY RESPONSES
Regarding Proposed Changes to 37 TAC §§380.8565, 380.8702, 380.9503, and 380.9504,
and New §380.9505

§380.8565, Discharge of Youth with Determinate Sentences upon Transfer to TDCJ or Expiration of Sentence	
Public Comment	TJJD Consideration of Comments
<p>From Lioness JIWA The rule relies in several places on whether a youth’s conduct indicates the “welfare of the community” requires the transfer of the youth. The rule should more clearly define how this determination must be documented and how the standard is applied. Transfer to adult prison is the most serious action TJJD can recommend. Youth with trauma histories, developmental differences, and complex behavioral needs are more likely to accumulate the kinds of incidents that trigger system escalation.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The terminology “welfare of the community” exists in statute and is ultimately considered by the committing court, not defined by §380.8565.</p>
<p>From Texas Civil Rights Project TJJD should not make it easier in rule to transfer children to adult prisons. Making it easier to transfer children endangers them and will retraumatize already extremely traumatized children, which contradicts the TJJD mission of promoting positive reinforcement and restoring healthy relationships. TJJD should delay adoption of these rules, reverse implementation where it has already begun, and take this issue up during the 2027 legislative session to prioritize and emphasize evidence-based not punishment-based solutions for the most vulnerable children in Texas, and allow more impacted communities to weigh in on this issue.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The proposed rule changes codify statute and do not create new requirements.</p>
<p>From the Coalition of Texans with Disabilities TJJD should not allow in rule for automatic transfer of youth to adult prisons. This protocol as written will isolate and punish youth in contradiction to the stated goals of the TJJD behavior management system.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The proposed changes do not allow for automatic transfer. The committing court is the ultimate authority regarding transfers.</p>

<p>From Texas Appleseed This rule should not be implemented. The blanket nature of this rule lacks consideration for a child’s unique circumstances and the circumstances of any offense. Sending challenging youth to the adult system is not the answer; rather, it risks permanently institutionalizing them by putting them in a system not designed to treat young people.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The proposed rule changes codify statute and do not create new requirements.</p>
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§380.8702, Rehabilitation Program Overview	
Public Comment	TJJD Consideration of Comments
<p>From Lioness JIWA The rule should establish clear public measures of effectiveness. While youth progress is reviewed monthly and programming is individualized, the rule does not specify outcome benchmarks or documentation standards that would allow outside stakeholders to assess whether the least restrictive setting requirement is consistently met.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. Section 380.8702 is designed to be an overview. TJJD believes other rules sufficiently consider programmatic progression benchmarks. Delivering treatment in the least-restrictive setting possible is best practice and consistently TJJD’s goal.</p>

§380.9503, Rules and Consequences for Residential Facilities	
Public Comment	TJJD Consideration of Comments
<p>From Lioness JIWA The rule should have a narrower definition of “threatening behavior.” Without clearer guidance, this change may significantly increase the number of youth receiving major violations. In practice, verbal dysregulation and trauma responses can be interpreted as threatening behavior. When that occurs, system response may escalate rather than support regulation and skill development.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. On consideration, TJJD believes the proposed changes as currently written may be construed as overly vague. TJJD proposes modified language for final adoption.</p>
<p>From the Coalition of Texans with Disabilities The rule should be amended to include more objective language that leaves less room for individual interpretation and subjective enforcement by staff. Major and minor rule violations are both defined as including both “life-threatening behavior targets” and “treatment interfering or program destroying behavior targets.” This redundant language allows for subjective discipline by staff and have been used to over-discipline children who have historically overdisciplined such as children who are black or children with disabilities.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. On consideration, TJJD believes the proposed changes as currently written may be construed as overly vague. TJJD proposes modified language for final adoption.</p>

§380.9504, Rules and Consequences for Youth on Parole	
Public Comment	TJJD Consideration of Comments
<p>From Lioness JIWA The rule should narrow revocation authority and/or require public reporting on how often revocation is used or under what circumstances. Given the well-documented role of technical violations in extending system involvement, transparency is critical.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The proposed changes do not affect the scope of revocation authority.</p>

§380.9505, Egregious Behavior Protocol	
Public Comment	Proposed Agency Response
<p>From Girls Empowerment Network The Egregious Behavior Protocol should not be implemented. In practice the protocol often removes youth from services meant to support their growth. When youth are removed from rehabilitative planning and pushed deeper into punishment, recidivism increases.</p> <p>Many youth in TJJD have experienced significant trauma and their behavior reflects trauma responses, stress, or developmentally sound behavior. Policies that expand subjective discipline increase the likelihood youth will receive additional charges or extended time in custody.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The Egregious Behavior Protocol is designed to be responsive in nature and targets unsafe behavior. The protocol does not remove the youth from services but rather prioritizes treatment addressing unsafe behavior.</p>
<p>From Lioness JIWA The rule should establish the maximum duration, require review intervals, require mental health review, or have public reporting on frequency and duration. In addition, the use of visible color-coded clothing raises stigma and safety concerns for youth. Without clear limits and oversight, out-of-program status risks functioning as extended isolation rather than short-term stabilization.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The protocol is not designed to be punitive but rather demonstrate natural consequences to unsafe behavior. Demonstration of safe, skillful behavior is reinforced and completion of a behavior chain analysis (a well-established, clinical assessment tool conducted with mental health professional oversight) becomes the focus of treatment.</p>
<p>From the Texas Civil Rights Project TJJD should delay adoption of these rules, reverse implementation where it has already begun, and take this issue up during the 2027 legislative session to prioritize and emphasize evidence-based not punishment-based solutions for the most vulnerable children in Texas, and allow more impacted communities to weigh in on this issue.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The proposed rule §380.9505 is designed to be evidence-based, targeting unsafe behaviors that inhibit the ability of successful treatment delivery.</p>

<p>From the Coalition of Texans with Disabilities</p> <p>The Egregious Behavior Protocol should not be implemented. The protocol will harm those with special education needs and those who have difficulty completing assignments. Youth are supposed to complete all assignments before they are allowed to return to their regular programming, a requirement that may be difficult for children with intellectual and developmental disabilities. This may result in these children not receiving rehabilitative services.</p> <p>Implementing the proposed Egregious Behavior Protocol creates potential challenges that will disproportionately harm children with special education needs.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The protocol is designed to be responsive by targeting unsafe behavior as the priority for the youth’s treatment hierarchy. The treatment hierarchy is one part of a youth’s individualized integrated treatment plan, which is designed to be responsive in nature.</p>
<p>From The Organization</p> <p>The Egregious Behavior Protocol should not be implemented as it is currently set out. Behaviors do need to be addressed, but any protocols should have rehabilitation as their central goal. TJJD should work with qualified stakeholders to create an improved protocol.</p>	<p>TJJD appreciates these comments and considers them an important contribution to the rulemaking process. The protocol is designed to be rehabilitative in nature. It is designed to reduce the frequency, intensity, and duration of unsafe behaviors that inhibit effective treatment delivery. The elimination of unsafe behaviors, completion of a behavior chain analysis, and return of the youth to regular programming are the goals of the protocol.</p>

Draft 05/15/26

Chapter: Rules for State-Operated Programs and Facilities Subchapter: Admission, Placement, Release, and Discharge Division: Program Completion and Release Rule: Discharge of Youth with Determinate Sentences upon Transfer to TDCJ or Expiration of Sentence Statutes: HR Code §§244.014, §244.015	Effective Date: XXXXXX Page: 1 of 4 Replaces: GAP.380.8565, 10/1/25
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RULE

(a) **Purpose.**

This rule establishes criteria and an approval process for:

- (1) requesting court approval to transfer sentenced offenders to adult prison; and
- (2) discharging sentenced offenders:
 - (A) whose sentences have expired; or
 - (B) who did not previously qualify for release or transfer by completing required programming.

(b) **Applicability.**

- (1) This rule applies only to the disposition of a youth's determinate sentence(s).
- (2) This rule applies only to sentenced offenders.
- (3) This rule does not apply to:
 - (A) sentenced offenders who qualify for release or transfer to parole by completing required programming. See §380.8559 of this chapter; or
 - (B) sentenced offenders adjudicated for capital murder. See §380.8569 of this chapter.

(c) **General Requirements.**

- (1) By law, a sentenced offender is transferred from the custody of the Texas Juvenile Justice Department (TJJD) no later than the youth's 19th birthday.
- (2) The youth must serve the entire minimum period of confinement that applies to the committing offense in a high-restriction facility unless:
 - (A) the youth is transferred by the committing court to the Texas Department of Criminal Justice–Correctional Institutions Division (TDCJ-CID);
 - (B) the youth is approved by the committing court to attain parole status before completing the minimum period of confinement;
 - (C) the youth's sentence expires before the minimum period of confinement expires; or
 - (D) the executive director waives the requirement that the youth be assigned to a high-restriction facility. This subparagraph does not allow a youth to be placed on parole status.
- (3) TJJD reviews each youth's progress:
 - (A) six months after admission to TJJD;
 - (B) when the minimum period of confinement is complete;

- (C) when the youth becomes 16 years of age;
 - (D) when the youth becomes 18 years of age and again at 18 years and six months of age to determine eligibility or make a recommendation for transfer to TDCJ-CID or to the Texas Department of Criminal Justice–Parole Division (TDCJ-PD);
 - (E) within 45 days after revocation of parole, if applicable; and
 - (F) at other times as appropriate, such as after a major rule violation is proven at a Level II hearing.
- (4) TJJD jurisdiction is terminated and a youth is discharged when:
- (A) the youth is transferred to TDCJ; or
 - (B) the youth’s sentence has expired, except when the youth is committed to TJJD under concurrent determinate and indeterminate commitment orders as described in §380.8525 of this chapter.

(d) **Transfer Criteria.**

(1) **Transfer to TDCJ-CID for Youth Whose Conduct Occurs While on Parole Status.**

TJJD may request a juvenile court hearing to recommend transfer of a youth to TDCJ-CID if all of the following criteria are met:

- (A) the youth's parole has been revoked or the youth has been adjudicated or convicted of a felony offense occurring while on parole status;
- (B) the youth is at least age 16;
- (C) the youth has not completed the sentence; and
- (D) the youth's conduct indicates that the welfare of the community requires the transfer.

(2) **Transfer to TDCJ-CID for Youth Whose Conduct Occurs While in a High-Restriction Facility.**

TJJD may request a juvenile court hearing to recommend transfer of a youth in a high-restriction facility to TDCJ-CID if the following criteria are met:

- (A) the youth is at least age 16; and
- (B) except as provided by subparagraph (D)(i) of this paragraph, the youth has spent at least six months in high-restriction facilities, which is counted as follows:
 - (i) if the youth received a determinate sentence for conduct that occurred in the community, the six months begins upon admission to TJJD; or
 - (ii) if the youth received a determinate sentence for conduct that occurred in a TJJD or contract facility, the six months begins upon the youth’s initial admission to TJJD, regardless of whether the initial admission resulted from a determinate or indeterminate commitment; and
- (C) the youth has not completed the sentence; and

- (D) the youth meets at least one of the following behavior criteria:
 - (i) the youth has engaged in conduct meeting the elements of a felony or Class A misdemeanor while assigned to a residential facility; however, if the conduct meets the elements of the offense of assault of a public servant as defined in §22.01, Penal Code, subparagraph (B) of this paragraph does not apply; or
 - (ii) the youth has committed major rule violations as proven at a Level II due process hearing on three or more occasions; or
 - (iii) the youth has engaged in conduct that has resulted in at least five security program admissions or extensions in one month or ten in three months (see §380.9740 of this chapter for information on the security program); or
 - (iv) the youth has demonstrated an unwillingness to progress in the rehabilitation program due to persistent non-compliance with objectives; and
- (E) alternative interventions have been tried without success; and
- (F) the youth's conduct indicates that the welfare of the community requires the transfer.

(3) Transfer to TDCJ-CID for Youth Engaged in Certain Conduct.

Notwithstanding paragraphs (1) and (2) of this subsection, TJJD shall request a juvenile court hearing to recommend transfer of a youth if the youth is adjudicated for or convicted of conduct that meets the following criteria:

- (A) the adjudication or conviction is classified as a first-degree felony or a second-degree felony, or is the offense of assault of a public servant under §22.01(b)(1), Penal Code;
- (B) the conduct occurred while the youth was committed to TJJD custody;
- (C) the youth was at least age 16 when the conduct occurred; and
- (D) the youth has not completed the sentence.

(4) Transfer to TDCJ-PD for Youth in Residential Facilities.

A youth in a residential facility who has not met program completion criteria in §380.8559 of this chapter and who has not received court approval for transfer to TDCJ-CID must be transferred to TDCJ-PD no later than the youth's 19th birthday.

(5) Transfer to TDCJ-PD for Youth on TJJD Parole.

A youth on TJJD parole must be transferred to TDCJ-PD no later than the youth's 19th birthday.

(e) Transfer Recommendation for Youth Who Will Not Complete the Minimum Period of Confinement before Age 19.

TJJD requests a court hearing for any youth who cannot complete the minimum period of confinement by the 19th birthday. The purpose of the hearing is to determine whether the youth will be transferred to TDCJ-CID or to TDCJ-PD. Notwithstanding the criteria in subsection (d)(2) of this section, TJJD considers the following factors in forming a recommendation for the committing court:

- (1) length of stay in TJJD;
- (2) youth's progress in the rehabilitation program;
- (3) youth's behavior while in TJJD;
- (4) youth's offense/delinquent history; and

- (5) any other relevant factors, such as:
 - (A) risk factors and protective factors the youth possesses as identified in the youth's psychological evaluation;
 - (B) the welfare of the community; and
 - (C) participation in or completion of statutorily required rehabilitation programming, including but not limited to:
 - (i) participation in a reading improvement program for identified youth to the extent required under §380.9155 of this chapter;
 - (ii) participation in a positive behavior support system to the extent required under §380.9155 of this chapter; and
 - (iii) completion of at least 12 hours of a gang intervention education program, if required by court order.

(f) Discharge Criteria.

TJJD discharges youth from its jurisdiction when one of the following occurs:

- (1) expiration of the sentence imposed by the juvenile court, unless the youth is under concurrent commitment orders as described in §380.8525 of this chapter; or
- (2) the youth has been transferred to TDCJ-CID under court order or transferred to TDCJ-PD.

(g) Approval Process for Transfer to TDCJ-CID or TDCJ-PD.

- (1) Before staff submit a recommendation for transfer to TDCJ-CID or TDCJ-PD, a determinate sentence review shall be held.
- (2) TJJD notifies the youth and the youth's parent/guardian of a pending determinate sentence review. The notification informs the recipients that they have the opportunity to present information in person or to submit written comments to TJJD. The notification also specifies the date by which the comments or the request to present in-person information must be received.
- (3) Approval from the final decision authority is required before requesting a hearing with the committing juvenile court or initiating a transfer to TDCJ-PD.
- (4) A hearing with the committing juvenile court shall be requested when a youth cannot complete the minimum period of confinement before age 19.
- (5) The final decision authority ensures the youth's community reentry/transition plan adequately addresses risk factors before approving the transfer from a high-restriction facility to TDCJ-PD.
- (6) A youth may not be transferred to TDCJ-CID unless the committing juvenile court orders the transfer.

(h) Active Warrants.

At least ten calendar days before the youth's transfer or release, TJJD notifies any entity that has issued an active warrant for the youth.

Draft 05/15/26

Chapter: Rules for State-Operated Programs and Facilities	Effective Date: XXXXXX 5/19/23
Subchapter: Treatment	Page: 1 of 3
Division: Program Planning	Replaces: GAP.380.8702, 5/19/23
Rule: Rehabilitation Program Overview	12/1/14

RULE

(a) **Purpose.**

The purpose of this rule is to identify the philosophy and approach of the Texas Juvenile Justice Department (TJJD) to the rehabilitation of youth in TJJD's care in order to reduce future delinquent behavior and increase public safety.

(b) **Applicability.**

This rule applies to youth committed to TJJD.

(c) **Definitions.**

See §380.8501 of this chapter for definitions of terms used in this rule.

(d) **General Provisions.**

- (1) TJJD provides a trauma-informed rehabilitative program that is focused on delivering needed treatment, assessing behavioral progress, assessing increases in protective factors and decreases in risk factors, and assessing the ability of youth to use skills learned in treatment and programming.
- (2) All treatment and programming is delivered in the least restrictive setting appropriate to the youth, consistent with the rules of this chapter.
- (3) To the extent possible, TJJD's rehabilitative program offers programs that ensure youth receive appropriate rehabilitation services, including those recommended by the committing court.
- (4) All aspects of the TJJD rehabilitation program are individualized and performance-based, with clearly defined expectations as set forth in §380.8703 of this chapter.
- (5) Each youth's individual progress is reviewed monthly. The review addresses identified risk and protective factors and individual abilities.
- (6) As youth progress in the rehabilitation program, there are increased expectations for demonstrating developed skills and social responsibility, a decreased need for staff intervention, and an increase in earned privileges.
- (7) TJJD facilities maintain a structured daily schedule for all youth. Each day, youth work on components of the rehabilitation program.
- (8) TJJD facilities provide for and youth are required to participate in a structured, individually appropriate educational program or equivalent, with appropriate supports.
- (9) TJJD facilities provide and eligible youth may participate in work experiences.
- (10) TJJD facilities must provide and youth are given the opportunity to participate in regular large-muscle exercise and recreation programs.
- (11) Staff members receive appropriate training and certification related to their role in the rehabilitation program and the types of services they provide.
- (12) TJJD may pilot new programs or program components for youth whose needs cannot be met by existing program components.

(e) **Residential Treatment Model Framework.**

- (1) TJJD delivers rehabilitation through a residential, milieu-based model. Treatment occurs where youth live, learn, and recreate skillful behavior, and treatment is reinforced across daily routines. The model coordinates core tools to directly target problem behavior and build replacement skills, including:
 - (A) behavior analysis (including behavior chain analysis);
 - (B) TJJD treatment target hierarchy;
 - (C) behavior modification principles (e.g., reinforcement, shaping, extinction, contingency management);
 - (D) skills training model and curriculum; and
 - (E) youth and family involvement in treatment.
- (2) Residential treatment delivery is oriented around clear behavioral expectations and privileges associated with progress. Treatment links participation to the youth's own goals and introduces motivation and commitment strategies for staff use (e.g., attainable goal setting, reinforcement of adaptive/skillful behavior, structuring routines and the environment, and providing opportunities to practice skills).
- (3) TJJD staff encourage motivation and engagement by prioritizing:
 - (A) conversations with youth oriented around specific goals and the future;
 - (B) collaborative planning and unified efforts among staff;
 - (C) consistent interactions and validating engagement with youth;
 - (D) adaptation of the treatment delivery to a youth's developmental and cognitive level; and
 - (E) explicit linkage between participation in treatment and the youth's goals and progress.
- (4) TJJD structures the environment so investment in treatment is continuously expected. Daily schedules, living-unit routines, and programming are organized to allow staff to:
 - (A) prompt, model, and reinforce skillful behavior in real time;
 - (B) block or weaken outcomes that previously reinforced unsafe or unskillful behavior;
 - (C) provide frequent, predictable opportunities for shaping successful use of skillful behavior;
 - (D) generalize skills across settings and staff; and
 - (E) teach youth to structure their own environments, recognize triggers, select effective skills, and arrange protective factors that maximize short- and long-term success.
- (5) Staff prioritize behavior targets using the TJJD treatment hierarchy and concentrate efforts on the most egregious maladaptive behaviors engaged in by a youth at any given time to help ensure meaningful treatment delivery.
 - (A) **Life-Threatening and Aggressive Behavior Targets.**

Assaultive conduct, sexual aggression, and other dangerous behavior are prioritized in the treatment hierarchy because these behaviors directly threaten others' safety and security and interrupt the youth's treatment participation. When such behavior occurs, staff use an immediate, effective response to protect safety and return the youth to programming as quickly as possible.
 - (B) **Escape, Abscond, and Evasion Behavior Targets.**

Escape, abscond, and evasion behaviors are the second priority in the treatment hierarchy because a youth cannot access treatment or consistently practice skills when a youth is absent or intent on evasion of treatment. These behaviors are addressed to restore engagement and stabilize predictable participation.

(C) **Treatment-Interfering and Program-Destroying Behavior Targets.**

This category of the treatment hierarchy is considered third in severity and includes behaviors that erode treatment effectiveness (e.g., minimal or sporadic participation, disruption of group work or milieu routines, and conduct that discourages the motivation of staff and providers). Interventions focus on responsiveness, restoring predictable expectations and routines, and protecting the treatment milieu to provide all youth the opportunity to participate in programming.

(D) **Quality-of-Life-Interfering Behavior Targets.**

This category includes behaviors that destabilize overall individual functioning, such as: substance abuse; persistent negative thought patterns, beliefs, or interpersonal interactions; or conduct that undermines basic needs (e.g., neglecting education, hygiene, clothing, or health). These behaviors are addressed to create or restore the stability and engagement required for skill acquisition and sustained progress.

Draft 05/15/26

Chapter: Rules for State-Operated Programs and Facilities	Effective Date: XXXXXX [9/1/25]
Subchapter: Behavior Management and Youth Discipline	Page: 1 of 8
Division: Behavior Management	Replaces: GAP.380.9503, <u>9/1/25</u>
Rule: Rules and Consequences for Residential Facilities	[7/15/24]
Statutes: Human Resources Code §242.063, §243.001	

RULE

(a) **Purpose.**

This rule establishes the actions that constitute violations of the rules of conduct for residential facilities. Violations of the rules may result in disciplinary consequences that are proportional to the severity and extent of the violation. Appropriate due process, including a consideration of extenuating circumstances, shall be followed before imposing disciplinary consequences.

(b) **Applicability.**

This rule applies to youth assigned to residential facilities operated by the Texas Juvenile Justice Department (TJJD).

(c) **Definitions.**

The following terms, as used in this rule, have the following meanings unless the context clearly indicates otherwise.

- (1) **Attempt to Commit**--a youth, with specific intent to commit a rule violation, engages in conduct that amounts to more than mere planning that tends but fails to effect the commission of the intended rule violation.
- (2) **Bodily Injury**--physical pain, illness, or impairment of physical condition. Fleeting pain or minor discomfort does not constitute bodily injury.
- (3) **Direct Someone to Commit**--occurs when:
 - (A) a youth communicates with another youth;
 - (B) the communication is intended to cause the other youth to commit a rule violation; and
 - (C) the other youth commits or attempts to commit a rule violation.
- (4) **Possession**--actual care, custody, control, or management. It does not require the item to be on or about the youth's person.

(d) **General Provisions.**

- (1) Formal incident reports are completed for alleged rule violations as required by internal operational procedures.
- (2) A formal incident report is not proof that a youth committed an alleged rule violation. An incident report or other document describing conduct is not something that can be appealed or grieved; only the results of a hearing or rule-violation review may be appealed, as provided below.
- (3) When a youth is found to be in possession of prohibited money as defined in this rule, a Level II hearing is required to seize the money. Seized money shall be placed in the student benefit fund in accordance with §380.9555 of this chapter.
- (4) This paragraph applies only to youth not on parole status who are alleged to have engaged in conduct classified as a first- or second-degree felony while in a residential facility operated by or

under contract with TJJD. A Level II hearing shall be requested on these youth unless it is determined that, given all circumstances, a Level II hearing is not appropriate. Such decision shall be documented. If a requested Level II hearing is held and the allegation is proved, the youth shall be reviewed for the most restrictive setting appropriate, including the intervention program described by §380.9510 of this chapter.

(e) **Disciplinary Consequences.**

- (1) Disciplinary consequences shall be established in writing in TJJD's procedural manuals. Appropriate disciplinary consequences may be imposed only if the consequences are established in writing in TJJD's procedural manuals prior to the occurrence of the conduct for which the consequence is issued.
- (2) Disciplinary consequences may include, but are not limited to, the following:
 - (A) suspension of privileges;
 - (B) restriction from planned activities;
 - (C) trust-fund restriction; and
 - (D) disciplinary transfer to a high-restriction facility (available only for youth on institutional status in a medium-restriction facility).
- (3) The following are prohibited as disciplinary consequences:
 - (A) corporal or unusual punishment;
 - (B) subjecting a youth to humiliation, harassment, or physical or mental abuse;
 - (C) subjecting a youth to personal injury;
 - (D) subjecting a youth to property damage or disease;
 - (E) punitive interference with the daily functions of living, such as eating or sleeping;
 - (F) purposeless or degrading work, including group exercise as a consequence;
 - (G) placement in the intervention program under §380.9510 of this chapter;
 - (H) disciplinary isolation; and
 - (I) extending a youth's stay in a TJJD facility.
- (4) A Level II hearing is required before imposing a disciplinary consequence that materially alters a youth's living conditions, including disciplinary transfer from a medium-restriction facility to a high-restriction facility. TJJD's procedural manuals will specify which disciplinary consequences require a Level II hearing. Disciplinary consequences requiring a Level II hearing are considered major consequences.
- (5) This paragraph applies only to youth in high-restriction facilities. To impose a disciplinary consequence that does not require a Level II hearing, a rule-violation review is required. A rule-violation review is a process by which staff review evidence to determine whether a rule violation occurred. A rule-violation review results in a finding that the alleged violation is proven, the alleged violation is not proven, or a different rule was violated than the one alleged. A rule violation is proven if a preponderance of the evidence proves behavior meeting the definition of a rule violation occurred. The following steps are to be taken for every rule-violation review, regardless of whether a consequence is sought:
 - (A) a written description of the incident must be prepared;
 - (B) staff must notify the youth which rule violation the youth allegedly committed;
 - (C) staff must notify the youth which disciplinary consequence(s) staff is considering imposing, if any;

- (D) the youth must be given the opportunity to review the relevant evidence considered by staff and to present the youth's own relevant evidence; and
 - (E) the youth must be given the opportunity to address the allegation, including providing any extenuating circumstances and information on the appropriateness of the intended consequence(s).
- (6) If a Level II hearing is not required, a Level III hearing must occur before imposing disciplinary consequences for a youth in a medium-restriction facility, in accordance with §380.9557 of this chapter.

(f) **Review and Appeal of Consequences.**

- (1) All disciplinary consequences shall be reviewed for policy compliance by the facility administrator or designee within three calendar days after issuance. The reviewing staff shall not be the staff who issued the discipline.
- (2) The reviewing staff may remove or reduce any disciplinary consequence determined to be excessive or not validly related to the nature or seriousness of the conduct.
- (3) Youth may appeal disciplinary consequences issued through a Level II hearing by filing an appeal in accordance with §380.9555 of this chapter.
- (4) Youth in medium-restriction facilities may appeal disciplinary consequences issued through a Level III hearing by filing an appeal in accordance with §380.9557 of this chapter.
- (5) The findings and disposition from a rule-violation review are not grievable, but they may be appealed to the facility administrator or designee on the grounds that the youth did not commit the rule violation found proven during the review, that the consequence is not appropriate, or that the youth was not provided with the requisite notice or opportunity to be heard. If the result of a rule-violation review is overturned, that fact shall be documented appropriately.

(g) **Major Rule Violations.**

It is a violation to knowingly commit, attempt to commit, direct someone to commit, or aid someone else in committing any of the following conduct. Major rule violations are considered the most serious incidents and are categorized in the TJJD treatment hierarchy as life-threatening behavior targets; escape, abscond, and evasion behavior targets; or treatment-interfering or program-destroying behavior targets. Responsive treatment is based on the degree of interference or intrusiveness such conduct has on any youth's ability to effectively engage in treatment, including placing a youth on the egregious behavior protocol and other appropriate levels of intervention.

(1) **Assault by Threat--intentionally or knowingly threatening another with imminent bodily injury.**

(2)(4) **Assault of Another Youth (No Injury)--intentionally, knowingly, or recklessly engaging in conduct with the intent to cause bodily injury to another youth but the conduct does not result in bodily injury.**

(3)(2) **Assault of Staff (No Injury)--intentionally, knowingly, or recklessly engaging in conduct with the intent to cause bodily injury to a staff member, contract employee, or volunteer with the intent to cause injury but the conduct does not result in bodily injury.**

(4)(3) **Assault Causing Bodily Injury to Another Youth--intentionally, knowingly, or recklessly engaging in conduct that causes another youth to suffer bodily injury.**

- ~~(5)~~~~(4)~~ **Assault Causing Bodily Injury to Staff**--intentionally, knowingly, or recklessly engaging in conduct that causes a staff member, contract employee, or volunteer to suffer bodily injury.
- ~~(6)~~~~(5)~~ **Attempted Escape**--committing an act with specific intent to escape that amounts to more than mere planning that tends but fails to effect an escape.
- ~~(7)~~~~(6)~~ **Chunking Bodily Fluids**--causing a person to contact the blood, seminal fluid, vaginal fluid, saliva, urine, and/or feces of another with the intent to harass, alarm, or annoy another person.
- ~~(8)~~~~(7)~~ **Chunking Other Fluids**--causing a person to contact any fluid or liquid not considered a bodily fluid with the intent to harass, alarm, or annoy another person.
- ~~(9)~~~~(8)~~ **Distribution of Prohibited Substances**--distributing or selling any prohibited substances or items.
- ~~(10)~~~~(9)~~ **Escape**--leaving a high-restriction residential placement without permission or failing to return from an authorized leave.
- ~~(11)~~~~(40)~~ **Extortion or Blackmail**--demanding or receiving favors, money, actions, or anything of value from another in return for protection against others, to avoid bodily harm, or in exchange for not reporting a violation.
- ~~(12)~~~~(44)~~ **Failure to Comply with Electronic Monitoring Program Conditions (for Youth in Medium-Restriction Residential Placement)**--failing to comply with one of the following conditions required by the youth's electronic monitoring program conditions:
- (A) remain at the address listed at all designated times;
 - (B) follow curfew restriction as stated in the youth's conditions of placement or conditions of parole;
 - (C) remain at the approved placement while on electronic monitoring, going only to school, approved activities, religious functions, and medical/psychological appointments and then return to the approved placement, in accordance with the schedule identified in the conditions of placement or conditions of parole;
 - (D) wear the electronic monitoring device 24 hours a day;
 - (E) allow a TJJJD staff member to enter the youth's residence to install, maintain, and inspect the device if required;
 - (F) notify the electronic monitoring officer as soon as possible within 24 hours if the youth experiences any problems with the electronic monitoring system; and
 - (G) charge the device daily for a minimum of one hour continuously in the morning and one hour continuously in the evening.
- ~~(13)~~~~(42)~~ **Fighting Not Resulting in Bodily Injury**--engaging in a mutually instigated physical altercation with another person or persons that does not result in bodily injury.
- ~~(14)~~~~(43)~~ **Fighting That Results in Bodily Injury**--engaging in a mutually instigated physical altercation with another person or persons that results in bodily injury.
- ~~(15)~~~~(44)~~ **Fleeing Apprehension**--running from or refusing to come to staff when called and such act results in disruption of facility operations.

- ~~(16)~~~~(45)~~ **Misuse of Medication**--using medication provided to the youth by authorized personnel in a manner inconsistent with specific instructions for use, including removing the medication from the dispensing area.
- ~~(17)~~ **Obstruction or Retaliation**--intentionally or knowingly threatening to harm another person on account of that person's status as a public servant or to prevent or delay the service of another person as a public servant, prospective witness, or informant.
- ~~(18)~~~~(46)~~ **Participating in a Major Disruption of Facility Operations**--intentionally engaging in conduct that poses a threat to persons or property and substantially disrupts the performance of facility operations or programs.
- ~~(19)~~~~(47)~~ **Possessing, Selling, or Attempting to Purchase Ammunition**--possessing, selling, or attempting to purchase ammunition.
- ~~(20)~~~~(48)~~ **Possession of Prohibited Items**--possessing the following prohibited items:
- (A) cellular telephone;
 - (B) matches or lighters;
 - (C) jewelry, unless allowed by facility rules;
 - (D) money in excess of the amount or in a form not permitted by facility rules (see §380.9555 of this chapter for procedures concerning seizure of such money);
 - (E) pornography;
 - (F) items which have been fashioned to produce tattoos or body piercing;
 - (G) cleaning products when the youth is not using them for a legitimate purpose; or
 - (H) other items that are being used inappropriately in a way that poses a danger to persons or property or threatens facility security.
- ~~(21)~~~~(49)~~ **Possessing, Selling, or Attempting to Purchase a Weapon**--possessing, selling, or attempting to purchase a weapon or an item that has been made or adapted for use as a weapon.
- ~~(22)~~~~(20)~~ **Possession or Use of Prohibited Substances and Paraphernalia**--possessing or using any unauthorized substance, including controlled substances or intoxicants, medications not prescribed for the youth by authorized medical or dental staff, alcohol, tobacco products, or related paraphernalia such as that used to deliver or make any prohibited substance.
- ~~(23)~~~~(24)~~ **Refusing a Drug Screen**--refusing to take a drug screen when requested to do so by staff or tampering with or contaminating the urine sample provided for a drug screen.

Note: If the youth says he/she cannot provide a sample, the youth shall be given water to drink and two hours to provide the sample.

- ~~(24)~~~~(22)~~ **Refusing a Search**--refusing to submit to an authorized search of person or area.
- ~~(25)~~~~(23)~~ **Repeated Non-Compliance with a Written, Reasonable Request of Staff (for Youth in Medium-Restriction Residential Placement)**--failing on two or more occasions to comply with a specific written, reasonable request of staff. If the request requires the youth to do something daily or weekly, the two failures to comply must be within a 30-day period. If the request requires the youth to do something monthly, the two failures to comply must be within a 60-day period.

~~(26)~~~~(24)~~ **Sexual Misconduct**--intentionally or knowingly engaging in any of the following:

- (A) causing contact, including penetration (however slight), between the penis and the vagina or anus; between the mouth and penis, vagina or anus; or penetration (however slight) of the anal or genital opening of another person by hand, finger, or other object;
- (B) touching or fondling, either directly or through clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of another person;
- (C) kissing for sexual stimulation;
- (D) exposing the anus, buttocks, breasts, or genitals to another or exposing oneself knowing the act is likely to be observed by another person; or
- (E) masturbating in an open and obvious way, whether or not the genitals are exposed.

~~(27)~~~~(25)~~ **Stealing**--intentionally taking property with an estimated value of \$100 or more from another without permission.

~~(28)~~~~(26)~~ **Tampering with Monitoring Equipment**--a youth intentionally or knowingly tampers with monitoring equipment assigned to any youth.

~~(29)~~~~(27)~~ **Tampering with Safety Equipment**--intentionally tampering with, damaging, or blocking any device used for safety or security of the facility. This includes, but is not limited to, any locking device or item that provides security access or clearance, any fire alarm or fire suppression system or device, video camera, radio, telephone (when the tampering prevents it from being used as necessary for safety and/or security), handcuffs, or shackles.

~~(30)~~~~(28)~~ **Tattooing/Body Piercing**--engaging in tattooing or body piercing of self or others. Tattooing is defined as making a mark on the body by inserting pigment into the skin.

~~(29)~~ ~~**Threatening Others**--making verbal or physical threats toward another person or persons.~~

~~(31)~~~~(30)~~ **Threatening Another with a Weapon**--intentionally and knowingly threatening another with a weapon. A weapon is something that is capable of inflicting bodily injury in the manner in which it is being used.

~~(32)~~~~(34)~~ **Unauthorized Absence**--leaving a medium-restriction residential placement without permission or failing to return from an authorized leave.

~~(33)~~~~(32)~~ **Vandalism**--intentionally causing \$100 or more in damage to state property or personal property of another.

~~(34)~~~~(33)~~ **Violation of Any Law**--violating a Texas or federal law that is not already defined as a major or minor rule violation.

(h) **Minor Rule Violations.**

It is a violation to knowingly commit, attempt to commit, direct someone to commit, or aid someone else in committing any of the following conduct. In terms of the TJJD treatment hierarchy, minor rule violations are considered treatment-interfering behavior targets, program-destroying behavior targets, or quality-of-life-interfering behavior targets.

(1) **Breaching Group Confidentiality**--disclosing or discussing information provided in a group session to another person not present in that group session.

- (2) **Disruption of Program**--engaging in behavior that requires intervention to the extent that the current program of the youth and/or others is disrupted. This includes, but is not limited to:
 - (A) disrupting a scheduled activity;
 - (B) being loud or disruptive without staff permission;
 - (C) using profanity or engaging in disrespectful behavior toward staff or peers; or
 - (D) refusing to participate in a scheduled activity or abide by program rules.
- (3) **Failure to Abide by Dress Code**--failing to follow the rules of dress and appearance as provided by facility rules.
- (4) **Failure to do Proper Housekeeping**--failing to complete the daily chores of cleaning the living environment to the expected standard.
- (5) **Gang Activity**--participating in an activity or behavior that promotes the interests of a gang or possessing or exhibiting anything related to or signifying a gang, such as, but not limited to, gang-related literature, symbols, or signs.
- (6) **Gambling or Possession of Gambling Paraphernalia**--engaging in a bet or wager with another person or possessing paraphernalia that may be used for gambling.
- (7) **Horseplay**--engaging in wrestling, roughhousing, or playful interaction with another person or persons that does not rise to the level of an assault. Horseplay does not result in any party getting upset or causing injury to another.
- (8) **Improper Use of Telephone/Mail/Computer**--using the mail, a computer, or the telephone system for communication that is prohibited by facility rules, at a time prohibited by facility rules, or to inappropriately access information.
- (9) **Lending/Borrowing/Trading Items**--lending or giving to another youth, borrowing from another youth, or trading with another youth possessions, including food items, without permission from staff.
- (10) **Lying/Falsifying Documentation/Cheating**--lying or withholding information from staff, falsifying a document, and/or cheating on an assignment or test.
- (11) **Possession of an Unauthorized Item**--possessing an item the youth is not authorized to have (possession of which is not a major rule violation), including items not listed on the youth's personal property inventory. This does not include personal letters or photographs.
- (12) **Refusal to Follow Staff Verbal Instructions**--deliberately failing to comply with a specific reasonable verbal instruction made by a staff member.
- (13) **Stealing**--intentionally taking property with an estimated value under \$100 from another without permission.
- (14) Threatening Others--making verbal or physical threats toward another person or persons.
- (15)(44) Unauthorized Physical Contact with Another Youth (No Injury)--intentionally making unauthorized physical contact with another youth without the intent to cause injury and that does not cause injury, such as, but not limited to, pushing, poking, or grabbing.
- (16)(45) Unauthorized Physical Contact with Staff (No Injury)--intentionally making unauthorized physical contact with a staff member, contract employee, or volunteer without the intent to cause injury and that does not cause injury, such as, but not limited to, pushing, poking, and grabbing.

~~(17)(46)~~ **Undesignated Area**--being in any area without the appropriate permission to be in that area.

~~(18)(47)~~ **Vandalism**--intentionally causing less than \$100 in damage to state or personal property.

Draft 05/15/26

Chapter: Rules for State-Operated Programs and Facilities	Effective Date: XXXXXX [7/15/24]
Subchapter: Behavior Management and Youth Discipline	Page: 1 of 4
Division: Behavior Management	Replaces: GAP.380.9504, <u>7/15/24</u> [10/18/22]
Rule: Rules and Consequences for Youth on Parole	
Statutes: Human Resources Code §§243.001, 244.005, 245.051	

RULE

(a) Purpose.

This rule establishes the actions that constitute violations of the rules of conduct youth are expected to follow while under parole supervision. Violations of the rules may result in disciplinary consequences, including revocation of parole, that are proportional to the severity and extent of the violation. Appropriate due process must be followed before imposing consequences.

(b) Applicability.

- (1) This rule applies to youth on parole status who are assigned to a home placement.
- (2) For parole revocation purposes, this rule also applies to youth on parole status who are assigned to a residential placement as a home substitute. However, this rule does not apply to the daily rules of conduct for these youth. For the daily rules of conduct, see §380.9503 of this chapter.

(c) General Provisions.

- (1) Conditions of parole are provided to the youth before release on parole.
- (2) Conditions of parole, including the rules of conduct, are reviewed with youth when they initially meet with their parole officers and at other times as necessary.
- (3) Repeated violations of any rule of conduct may result in more serious disciplinary consequences.

(d) Definitions.

Possession--actual care, custody, control, or management. It does not require the item to be on or about the youth's person.

(e) Parole Rule Violations.

It is a violation to knowingly commit, attempt to commit, or aid someone else in committing any of the following conduct. Parole rule violations are categorized in the TJJD treatment hierarchy based on the degree of interference or intrusiveness such conduct has on any youth's ability to effectively engage in treatment.

- (1) **Abscond**--leaving a home placement or failing to return from an authorized leave when:
 - (A) the youth's parole officer did not give permission; and
 - (B) the youth's whereabouts are unknown to the youth's parole officer.
- (2) **Failure to Comply with Electronic Monitoring Program Conditions**--failing to comply with one of the following conditions required by the youth's electronic monitoring program conditions:
 - (A) remain at the address listed at all designated times;

- (B) follow curfew restriction as stated in the youth's conditions of placement or conditions of parole;
 - (C) remain at the approved placement while on electronic monitoring, going only to school, approved activities, religious functions, and medical/psychological appointments and then return to the approved placement, in accordance with the schedule identified in the conditions of placement or conditions of parole;
 - (D) wear the electronic monitoring device 24 hours a day;
 - (E) allow a TJJJD staff member to enter the youth's residence to install, maintain, and inspect the device if required;
 - (F) notify the electronic monitoring officer as soon as possible within 24 hours if the youth experiences any problems with the electronic monitoring system; and
 - (G) charge the device daily for a minimum of one hour continuously in the morning and one hour continuously in the evening.
- (3) **Failure to Comply with Sex Offender Conditions of Parole**--intentionally or knowingly failing to comply with one of the following conditions present in the youth's sex offender conditions of parole addendum:
- (A) do not have unsupervised contact with children under the age specified by the conditions of parole;
 - (B) do not babysit or participate in any activity where the youth is responsible for supervising or disciplining children under the age specified by the conditions of parole; or
 - (C) do not initiate physical contact or touching of any kind with a child, victim, or potential victim.
- (4) **Failure to Report an Arrest or Citation**--failing to report an arrest or receipt of a citation to the youth's parole officer within 24 hours of arrest or citation.
- (5) **Participating in a Major Disruption of Facility Operations**--intentionally engaging in conduct that poses a threat to persons or property and substantially disrupts the performance of facility operations or programs. (This parole violation applies only to youth assigned to a residential placement as a substitute for home placement.)
- (6) **Possessing, Selling, or Attempting to Purchase Ammunition**--possessing, selling, or attempting to purchase ammunition.
- (7) **Possessing, Selling, or Attempting to Purchase a Weapon**--possessing, selling, or attempting to purchase a weapon or an item that has been made or adapted for use as a weapon.
- (8) **Refusing a Drug Screen**--refusing to take a drug screen when requested to do so by staff or tampering with or contaminating the urine sample provided for a drug screen.
- (9) **Repeated Non-Compliance with a Written, Reasonable Request of Staff**--failing on two or more occasions to comply with a specific condition of release under supervision and/or a specific written, reasonable request of staff. If the request requires the youth to do something daily or weekly, the two failures to comply must be within a 30-day period. If the request requires the youth to do something monthly, the two failures to comply must be within a 60-day period.
- (10) **Photos, Videos, or Social Media Posts with Weapon, Ammunition, or Unauthorized Substance**--appearing in photos, videos, or other images, whether or not posted to social media, with any weapon, ammunition, or unauthorized substance or related paraphernalia, including any object that reasonably resembles a weapon, ammunition, or unauthorized substance or related paraphernalia. The term weapon includes, but is not limited to, guns, explosive devices, knives,

blades, and clubs. The term related paraphernalia includes, but is not limited to, items used to make or deliver unauthorized substances.

- (11) **Tampering with Monitoring Equipment**--a youth intentionally or knowingly tampers with monitoring equipment assigned to any youth.
 - (12) **Unauthorized Absence**--leaving a medium-restriction residential placement without permission or failing to return from an authorized leave.
 - (13) **Possession or Use of Unauthorized Substances**--possessing, ingesting, inhaling, or otherwise consuming any unauthorized substance, including controlled substances or intoxicants, medications not prescribed for the youth by authorized medical or dental staff, alcohol or tobacco products, or related paraphernalia such as that used to deliver or make any unauthorized substance.
 - (14) **Violation of Any Law**--violating a federal or state law or municipal ordinance.
- (f) **Possible Consequences.**
- (1) A parole rule violation may result in a Level I hearing or a Level III hearing conducted in accordance with §380.9551 or §380.9557 of this chapter, respectively.
 - (A) This subparagraph applies only to youth alleged to have engaged in conduct classified as a first- or second-degree felony while on parole. Except as provided by this subparagraph, a Level I hearing shall be requested on these youth. The hearing may be deferred when requested by local prosecutors, as provided in §380.9551 of this chapter. The designated staff person may determine that, given all circumstances, a Level I hearing is not appropriate. Such decision shall be documented. If a Level I hearing is held and the youth's parole is revoked, the youth shall be reviewed for the most restrictive setting appropriate, including the intervention program described by §380.9510 of this chapter.
 - (B) Parole officers are encouraged to be creative in determining a consequence appropriate to address and correct the youth's behavior. Staff should use evidence-based interventions that relate to the youth's risk, needs, and responsivity when appropriate. All assigned consequences should be related to the misconduct when possible.
 - (2) Consequences through a Level III hearing for a youth on parole include, but are not limited to:
 - (A) **Verbal Reprimand**--conference with a youth including a verbal reprimand that draws attention to the misbehavior and serves as a warning that continued misbehavior could result in more severe consequences.
 - (B) **Curfew Restriction**--an immediate change in existing curfew requirements outlined in the youth's conditions of parole.
 - (C) **Community Service Hours**--disciplinary assignment of a specific number of hours the youth is to perform community service in addition to the hours assigned when the youth was placed on parole. In no event may more than 20 community service hours be assigned through a Level III hearing.
 - (D) **Increased Level of Supervision**--an assigned increase in the number of primary contacts between the youth and parole officer in order to increase the youth's accountability.
 - (E) **Electronic Tracking**--assignment to a system that electronically tracks a youth's movement and location.

- (F) **Writing Assignment**--an assignment designed for the youth to address the misbehavior and identify appropriate behavior in similar situations.
 - (3) Consequences through a Level I hearing for a youth on parole, including youth assigned to a residential placement as a home substitute, include:
 - (A) parole revocation and placement in any high- or medium-restriction program operated by or under contract with the Texas Juvenile Justice Department; and
 - (B) assignment of a length of stay consistent with §380.8525 of this chapter.
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Draft 05/15/26

Chapter: Rules for State-Operated Programs and Facilities	Effective Date: XXXXXX
Subchapter: Behavior Management and Youth Discipline	Page: 1 of 2
Division: Behavior Management	New
Rule: Egregious Behavior Protocol	
Statutes: N/A	

RULE

(a) **Purpose.**

The Texas Juvenile Justice Department (TJJD) addresses disruptive or unsafe youth behavior by using appropriate levels of intervention, including the egregious behavior protocol.

(b) **Applicability.**

- (1) This rule applies to high-restriction facilities.
- (2) This rule does not supersede requirements established by other policies and procedures regarding self-harming or suicidal behavior and ideation.

(c) **General Provisions.**

- (1) Placing a youth out-of-program, as described in this procedure, is used to maintain safety and is not considered a disciplinary consequence.
- (2) Being out-of-program includes the following stipulations:
 - (A) The youth programs individually during group activities on the dorm, generally in an assigned seat. Time is spent working on treatment assignments (e.g., completing Behavior Chain Analysis, practicing skills, working on correction), often with staff assistance.
 - (B) The youth cannot approach other youth or leave the assigned seat without staff permission.
 - (C) Other youth cannot approach the out-of-program youth without staff permission.
 - (D) Recreation is individual, if staffing permits.
 - (E) Stage privileges do not apply.
 - (F) Direct-care staff:
 - (i) assign treatment work, including Behavior Chain Analysis;
 - (ii) assist the youth with practicing skills to use the next time a similar situation occurs; and
 - (iii) document the youth's progress, focusing on a behavioral description of the youth's level of engagement and motivation to complete treatment work.

(d) **Placing Youth Out-of-Program – Egregious Behavior Protocol.**

- (1) A direct-care staff member may place the youth on the Egregious Behavior Protocol and the youth is considered out-of-program when: a youth fails to respond positively to redirection from staff, maladaptive behavior escalates, and/or the youth engages in behavior that creates an immediate danger to safety or security or that prevents others from receiving programming.
- (2) The staff member:

- (A) tells the youth that the youth is out-of-program;
- (B) explains the requirements associated with being out-of-program and expectations to return to programming;
- (C) gives the youth an opportunity to address the maladaptive behavior and use skillful behavior, including the completion of a Behavior Chain Analysis; and
- (D) documents a summary of the incident and engagement strategies.

(e) **Additional Safety-Based Measures.**

Additional safety-based measures may include, but are not limited to:

- (1) assigning color-coded clothing to indicate a high risk for unsafe behavior or aggression;
- (2) placing the youth on a behavior plan or safety plan; or
- (3) referral to a program in the Intervention Program.

(f) **Returning Youth to Regular Programming.**

- (1) Removing the youth from out-of-program status is based on the youth completing all treatment assignments and verbally committing to safe behavior and/or using skills to avoid disruptive behavior. Other factors, such as the youth's level of commitment to work on target behaviors and to make progress in treatment, are considered.
 - (2) Designated staff members:
 - (A) review documentation of the youth's behavior;
 - (B) decide when to remove the youth from out-of-program status; and
 - (C) document the youth's return to regular programming.
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**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL TO ADOPT REVISIONS TO 37 TAC §§380.8565 (DISCHARGE OF YOUTH WITH DETERMINATE SENTENCES UPON TRANSFER TO TDCJ OR EXPIRATION OF SENTENCE), 380.8702 (REHABILITATION PROGRAM OVERVIEW), 380.9504 (RULES AND CONSEQUENCES FOR YOUTH ON PAROLE), AND 380.9505 (EGREGIOUS BEHAVIOR PROTOCOL) AND FOR APPROVAL OF RESPONSES TO PUBLIC COMMENTS

On this **15th day of May 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in the City of Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS §242.003, Human Resources Code, requires the Board to adopt rules appropriate to properly accomplish TJJD’s functions and to adopt rules for governing TJJD schools, facilities, and programs; and

WHEREAS §244.014(a-1), Human Resources Code, requires TJJD to refer a child with a determinate sentence to the juvenile court for a hearing for possible transfer to the Texas Department of Criminal Justice for confinement if the child is convicted or adjudicated for certain conduct; and

WHEREAS the Board previously approved publishing 37 TAC §§380.8565, 380.8702, 380.9504, and 380.9505 in the *Texas Register* for a public comment period; and

WHEREAS the public comment period has ended and TJJD received comments on the rules; and

WHEREAS proposed responses to the public comments are before the Board for possible approval;

NOW, THEREFORE, BE IT RESOLVED THAT the Board approves the proposed responses to the public comments; and

BE IT FURTHER RESOLVED THAT the Board authorizes adoption of revisions to §§380.8565, 380.8702, 380.9504, and 380.9505 as proposed, on the condition that any additional revisions to the rule text are limited to technical, stylistic, or grammar changes or corrections of typographical errors.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL TO ADOPT REVISIONS TO 37 TAC §380.9503 (RULES AND CONSEQUENCES FOR RESIDENTIAL FACILITIES) AND FOR APPROVAL OF RESPONSES TO PUBLIC COMMENTS

On this 15th day of May 2026, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in the City of Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS §242.003, Human Resources Code, requires the Board to adopt rules appropriate to properly accomplish TJJD’s functions and to adopt rules for governing TJJD schools, facilities, and programs; and

WHEREAS the Board previously approved publishing 37 TAC §380.9503 in the *Texas Register* for a public comment period; and

WHEREAS the public comment period has ended and TJJD received comments on the rule; and

WHEREAS proposed responses to the public comments are before the Board for possible approval; and

WHEREAS additional changes to the proposed text of §380.9503 are also before the Board;

NOW, THEREFORE, BE IT RESOLVED THAT the Board approves the proposed responses to the public comments; and

BE IT FURTHER RESOLVED THAT the Board authorizes the adoption of the final rule text for the above-listed rule; and

BE IT FURTHER RESOLVED THAT the Board authorizes adoption of revisions to §380.9503 as proposed, on the condition that any additional revisions to the rule text are limited to technical, stylistic, or grammar changes or corrections of typographical errors.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair

Texas Juvenile Justice Department

Internal Audit



Internal Audit Follow-up Report Project 26-2

May 2026

Internal Audit Mission

To enhance and protect organizational value by providing independent, objective, and risk-based assurance, advice, and insight.

Internal Audit Team Members

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TEXAS
JUVENILE JUSTICE
DEPARTMENT

Memorandum

To: Texas Juvenile Justice Department Board of Directors

Shandra Carter, Executive Director

From: Eleazar Garcia, Chief Auditor

Subject: Internal Audit Follow-up Report (#26-2)

Date: May 15, 2026

This report contains a status update on the agency's implementation of management actions to previously reported audit findings and recommendations. Follow-up on audit recommendations is an ongoing process requiring assessment of management responses and actions. Internal Audit utilizes TeamMate+ as the follow-up database. TeamMate+ provides agency management the ability to provide statuses and/or adjust implementation dates directly into the database. Internal Audit works with management and performs verification work on statuses reported by management as "Implemented".

This follow-up project entails verification of implementation for action plans reported by management as implemented as of April 20, 2026. A total of 48 recommendations were reported by management as implemented, and 12 of those were reviewed by Internal Audit. The remaining 36 will continue to be reviewed for implementation verification and reported on during the August 2026 Board. Verification includes reviewing and analyzing evidence of implementation of the management actions by interviewing staff, reviewing supporting documentation, and conducting tests to determine effectiveness of the management's actions. Based on the results of the verification work, recommendations will either be "Closed", or identified as still "Underway" if they are found not fully implemented.

The work to complete the verification on the follow-up items was conducted in conformance with the Global Internal Audit Standards and Government Auditing Standards. These standards require that we plan and perform our work to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on the verification work to be completed. Furthermore, Internal Audit conforms to the independence requirements of the Government Auditing Standards by reporting directly to the governing board and being free of operational responsibilities that would impair ability to make independent reviews of agency operations. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions.

cc Executive Management

RESULTS

Management continues to address and improve upon the implementation of corrective actions. Follow-up on audit recommendations is an ongoing process requiring assessment of management responses and actions. The status of management actions was determined based on the following:

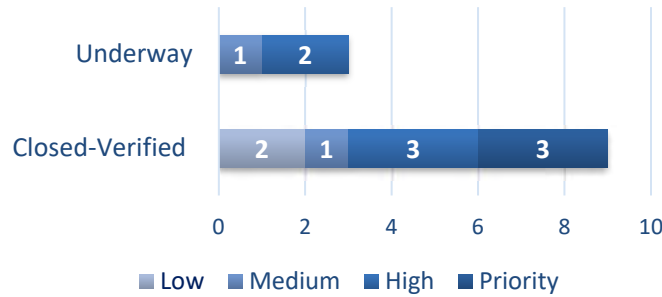
- **Underway** - The implementation process of the recommendation has been started.
- **Management Reports as Implemented** - Management reports that corrective action has been implemented and Internal Audit has not yet verified the implementation.
- **Closed - Verified** - Corrective action has been implemented and verified by Auditors.
- **Closed – Not Applicable** – Due to changes in agency processes, initial finding and recommendation is no longer applicable. Also used when recommendation was reissued under a more current audit and follow-up will continue under the new management action plan.
- **Management Accepts Risk** - Management accepts the risk and has not implemented the recommendation.

Recommendations have been prioritized through the application of a rating system to assist management with high priority items. The prioritization rating was determined based on the degree of risk or effect the finding has on the audited entity. Recommendations issued after 9/1/2023 were ranked with management input. The rankings for findings reported by Internal Audit or the State Auditor's Office will remain as reported unless the recommendation was issued more than 5 years ago, in which case, those not in Priority status will be moved to "Priority" status.

Priority Level	Definition
Priority	Issues identified present risks or effects that if not addressed could CRITICALLY affect the audited entity's ability to effectively administer the program. Immediate action is required to address the noted concerns and reduce the risk of the audited entity. Also includes recommendations that have been open for 5 years or more (since issuance of report)
High	Issues identified present risks or effects that if not addressed could SUBSTANTIALLY affect the audited entity's ability to effectively administer the program. Prompt action is required to address the noted concerns and reduce the risk of the audited entity.
Medium	Issues identified present risks or effects that if not addressed could MODERATELY affect the audited entity's ability to effectively administer the program. Action is needed to address the noted concerns and reduce risk to a more desirable level.
Low	The issues identified do not present a significant risk to the audited entity's ability to effectively administer the program.

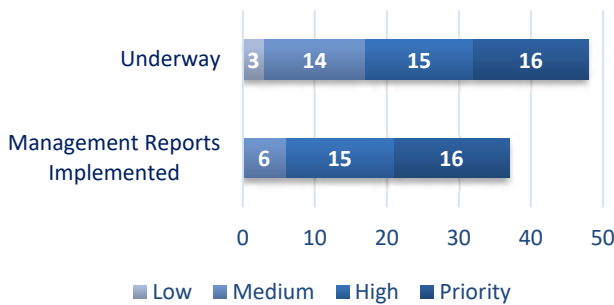
A. **Current Verification Results** - Verification tests were completed on 12 recommendations reported by management as implemented through April 20, 2026. Recommendations were either “Closed” or returned to “Underway” after the verification tests.

Status of 12 Tested Recommendations



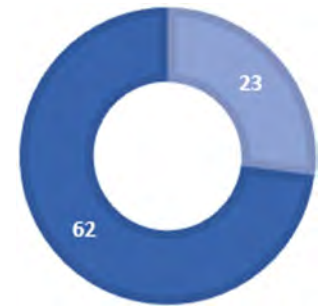
B. **Overall Implementation Status of Audit Recommendations** - The recommendation tracking database contains 465 recommendations for 82 audits as of April 20, 2026. 85 recommendations are considered “Open” as they are either Underway or Reported as Implemented by management (pending review by Internal Audit). The following charts provide trends on the open recommendations:

85 Open Recommendations by Ranking

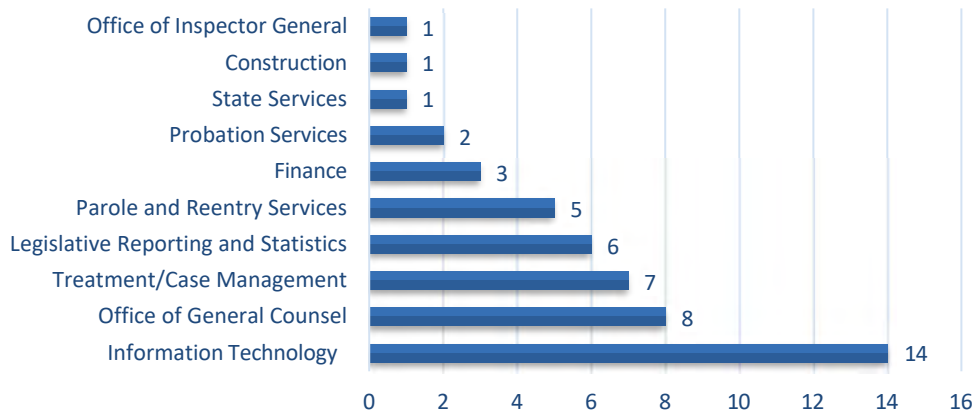


Source of 85 Open Audit Recommendations

Internal Audit Recommendation
External Audit Recommendation



Total 48 Underway Recommendations by Division



Underway Recommendations Open Beyond Five Years

The following table outlines the results for 11 recommendations that have been open for more than five years. The priority level for all recommendation open beyond five years is automatically set to “Priority” due to length of time the recommendation has been open. One recommendation reported as open beyond 5 years during the February 2025 Follow-up Report were closed during this project. *** Due to the nature of findings related to information security, full details and information are not included within this report in accordance to Texas Government Code, Sections 2059.055 and 552.139.

Audit Title/Control #	Finding Title	Recommendation	Status Update	Date Issued	Revised Due Date
TAC 202 Compliance / #13-10	Completion of Business Impact Analysis	*** Due to the nature of findings related to information security, full details and information are not included within this report in accordance to Texas Government Code, Sections 2059.055 and 552.139.	Management continues to make progress towards needed updates.	10/18/2013	8/1/2026
SAO Audit - Performance Measures at TJJD / #18-8	Daily Attendance Calculation	Ensure that automated queries used in the calculation of performance measure results are accurate and reviewed.	A Performance Measure Manual is in the process of being created in response to two different audits by the State Auditor's Office. The Manual will include detailed procedures on collection of data, calculation of measures, and	8/1/2018	12/1/2026
SAO Audit - Performance Measures at TJJD / #18-8	Performance Measure Policies and Procedures	Develop and implement policies and procedures related to the collecting, calculating, and reporting of performance measures.	A Performance Measure Manual is in the process of being created in response to two different audits by the State Auditor's Office. The Manual will include detailed procedures on collection of data, calculation of measures, and secondary reviews for all key performance measures.	8/1/2018	12/1/2026
SAO Audit - Performance Measures at TJJD / #18-8	Review Process to verify Perf. Measures	Develop a documented review process to verify the accuracy of performance measure data and calculations.	A Performance Measure Manual is in the process of being created in response to two different audits by the State Auditor's Office. The Manual will include detailed procedures on collection of data, calculation of measures, and secondary reviews for all key performance measures.	8/1/2018	12/1/2026
Gainesville State School Audit / #18-1C	Level II & 225 Appeals	The Office of General Counsel should identify staff responsible for entry of Level II appeal outcomes. Correct the youth records identified during the audit to accurately reflect appeal outcomes. Ensure the entry of Level II appeals is monitored for completeness and accuracy. Collaborate with State Services to formalize	Corrective action testing during this project and Part A-C were closed. Part D remains underway. Management has not provided a current status update.	8/31/2019	7/1/2026

		the local 225 appeal process and update the appeal form to include consideration of associated Level II hearings where applicable.			
Ethics Program / #19-5	Employee Ethics Training	General Counsel should coordinate with the Training Division on: (A) Required approvals for exempting from agency required ethics training to any divisions that do not have an expressed granting of authority to develop their own training. (B) Periodic review and updating of ethics training courses. (C) Periodic reporting on ethics training compliance. (D) Identifying and following up with employees not currently compliant with ethics training.	Management has not provided a current status update.	1/31/2020	9/15/2026
County Grants Audit / #19-6	Access Rights	*** Due to the nature of findings related to information security, full details and information are not included within this report in accordance to Texas Government Code, Sections 2059.055 and 552.139.	Management continues to make progress towards needed updates.	8/31/2020	8/31/2026
SAO Audit - Contracting at TJJD / #19-7	Monitoring Service Level Requirements	The Department should establish monitoring procedures to verify compliance with service level agreements prior to making vendor payments or during the contract renewal process.	Monitoring activities have been defined and established. Designated divisions have certified staff as CTCMs to manage high value contracts. Management will report implemented after the Process has been in place and proven effective.	12/31/2019	5/1/2026
TAC 202 Compliance / #20-6	Include IT in Purchasing Process	*** Due to the nature of findings related to information security, full details and information are not included within this report in accordance to Texas Government Code, Sections 2059.055 and 552.139.	Management continues to make progress towards needed updates.	2/28/2021	8/31/2026
TAC 202 Compliance / #20-6	Risk Assessment of Moderate and High Risks	*** Due to the nature of findings related to information security, full details and information are not included within this report in accordance to Texas Government Code, Sections 2059.055 and 552.139.	Management continues to make progress towards needed updates.	3/31/2021	8/31/2026
Release Review Panel / #20-7	Facility Responsibilities	Deputy Executive Director of State Services should: (A) Coordinate with the Release Review Panel to provide Case Managers training on responsibilities related to the Panel Process. (B) Collaborate with the Release Review Panel to ensure policies reflect current intended practices regarding facility documentation. (C) Upon implementation, review processes to ensure compliance with expectations.	With the realignment of the RRP, management is working to establish expectations and train the new staff.	12/6/2020	6/30/2026

Detailed Results for Recommendations Closed During This Review

The following table outlines the results for the nine recommendations that have been closed during this review period.

Audit Title / Control #	Priority Level	Recommendation Title	Date Issued	Status
SAO Audit - Performance Measures at TJJJ / #18-8	Priority	JCO Supervision Performance Measure	08/2018	Closed – Verified as Implemented
Ayres House / #19-1A	Priority	Continuity of Mental Health Services	06/2019	Closed – Verified as Implemented
SAO Audit-Complaint Handling / #20-8	Priority	Monitor Complaints Between Divisions	09/2020	Closed – Verified as Implemented
Tamayo Halfway House Audit / #22-1A	Medium	Training Advisory Committee	08/2022	Closed – No Longer Applicable
Facility Audit - Visitation / #24-1A	Priority	Access to Visitor Background Checks	02/2024	Closed – Verified as Implemented
Facility Audit – Visitation / #24-1A	High	Family Day Financial Donations	02/2024	Closed – Verified as Implemented
Facility Audit - Gang Intelligence / #24-1B	Low	28 CFR Gang Training Compliance	02/2024	Closed – Verified as Implemented
Facility Audit - Case Management / #24-1C	High	Case Management Waivers	08/2024	Closed – Verified as Implemented
Legislative Reporting Division Use of TEA Data / #25-8	Low	Masking TEA Data	08/2025	Closed – Verified as Implemented



TEXAS
JUVENILE JUSTICE
DEPARTMENT

BOARD MEMBERS

*The Honorable Manny Ramirez,
Chairman of the Board
Fort Worth, Texas*

*Edeska Barnes
Jasper, Texas*

*Joe Barton
Canyon, Texas*

*The Honorable William "Will" Durham
Huntsville, Texas*

*Stephanie House
Liberty Hill, Texas*

*Luis Leija
Port Lavaca, Texas*

*Shawn Thierry
Houston, Texas*

*The Honorable Cynthia Wheless
McKinney, Texas*

*Matthew Marick
Krugerville, Texas*

**Amendment to the
FY 2026 Internal
Audit Plan
May 2026**

EXECUTIVE DIRECTOR

Shandra Carter

CHIEF AUDITOR

Eleazar Garcia, CIA, CRMA

www.tjjd.texas.gov



Memorandum

To: Texas Juvenile Justice Department Board of Directors

Shandra Carter, Executive Director

From: Eleazar Garcia, Chief Auditor

Subject: Amendment to the FY 2026 Internal Audit Plan

Date: May 15, 2026

Attached for your approval is the amended FY 2026 Internal Audit Plan. These changes are necessitated in part due to being short staffed during FY2026, and also to include a mandatory audit that must be initiated prior to September 2026.

Changes to the Plan include the following:

- Removal of the Facility Audit – Vocational Services (Discretionary Audit)
- Addition of the Audit of Research & Reporting Use of TEA Student Data

This plan was developed in accordance with Texas Government Code Chapter 2102 (Texas Internal Auditing Act) and Global Internal Audit Standards which requires state agency internal audit departments to develop an annual audit plan using risk assessment techniques. Texas Government Code also requires the annual audit plan to be approved by the agency's governing board.

cc. Executive Team

Amendment to Fiscal Year 2026 Audit Plan

Based on 6710 Available Hours

Audit Projects			
Audit Title	Type of Audit	Hours in FY26	Preliminary Objective
Mandatory Audits			
Facility Audit - Youth Placement/ Waitlist*	Program	950	To determine if agency's placement services allow for effective management of the waitlist.
Audit of Research & Reporting Use of TEA Student Data	Program	450	To determine if the agency complies with the agreement maintained between TJJD and the TEA
Carryover Audits			
TAC 202 Information Security Standards	Information Security	400	To determine whether the agency is in compliance with TAC 202 information security standards.
Facility Audit - Violence Intervention Continuum*	Program	1400	To determine if the VIC is utilizing established interventions to address youth behavior.
Facility Audit - Incident Reporting*	Program	900	To determine if incidents are properly reported and addressed.
Other Projects			
Audit Title	Hours in FY26		
FY26 Risk Assessment and FY27 Audit Plan	800		
FY25 Risk Assessment and FY26 Audit Plan	50		
FY25 Annual Internal Audit Report	20		
FY26 Annual Internal Audit Report	20		
FY25 Annual Internal Quality Assurance and Improvement Program	70		
FY26 Annual Internal Quality Assurance and Improvement Program	100		
Follow Up/Verification Prior Audit Recommendations **	850		
Special Project(s)	350		
IA Standards Implementation / Ad-Hoc Consulting	200		
External Quality Assurance Review – Reciprocating Services	100		
* Indicates audit will cover an auditable unit identified as high risk within the Risk Assessment Risk Ranking.			
*In accordance with Texas Government Code Chapter 2102, Texas Internal Auditing Act, Internal Audit includes review of applicable contracts in the course of conducting audits and identifies those audits within the Audit Plan in which applicable contracts may be reviewed.			

Potential Additional FY26 Engagements

In accordance with the Global Internal Audit Standards, potential engagements have been identified should additional resources become available. These engagements also identify the remaining high-risk areas that were not included in the FY26 Audit Plan.

Audit Title	Projected Hours
Staff Development and Training	950
Hiring and Classification	950



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVING THE AMENDMENT TO THE FISCAL YEAR 2026 INTERNAL AUDIT PLAN

On this **15th day of May 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in the City of Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:			Second:		

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS, the Institute of Internal Auditor’s *International Standards for the Professional Practice of Internal Auditing*, and the Texas Internal Auditing Act (Government Code, Chapter 2102) requires the completion of an annual audit plan based on a documented risk assessment, undertaken at least annually;

WHEREAS, the Texas Internal Auditing Act (Government Code, Chapter 2012) requires Board approval of the Internal Audit Plan; and

WHEREAS, the annual audit plan must be posted on the Texas Juvenile Justice Department’s internet website within 30 days of Board approval.

NOW, THEREFORE BE IT RESOLVED THAT the Board approves the Amendment to the Internal Audit Department’s FY 2026 Internal Audit Plan and authorizes its posting as required by statute.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



Memorandum

To: TJJJ Board Members

From: Shandra Carter, Executive Director
Kellie Love, Director of Business Operations

Subject: New Contracts and Equipment Purchases

Date: May 15th, 2026

Texas Juvenile Justice Department (TJJJ) General Administrative Policy 385.1101 (GAP.385.1101), paragraph (d)(1), requires TJJJ staff to present certain contracts to the Board for approval, among which are any contracts with values exceeding \$500,000 and equipment purchases exceeding \$150,000. TJJJ staff is seeking Board approval for a new contract valued over \$500,000 and new equipment purchases valued at more than \$150,000. TJJJ staff is informing the Board of selected providers for previously approved contracts with a value exceeding \$500,000, and of equipment purchases with a total value exceeding \$150,000 that were still in the solicitation and selection process at the time of funding amount approval.

1. TJJJ requests Board approval to award a new contract with a total contract value exceeding \$500,000, for the following: and

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Offender Movement and Tracking System-Guard1-Timekeeping Inc, CON0001782	Initial Term FY26-FY28: \$496,953.36 Renewal 1: FY29 \$93,443.48 Renewal 2: FY30 \$93,443.48 Renewal 3: FY31 \$93,443.48	\$777,283.80

2. TJJJ requests Board approval to award purchase orders for new equipment with total values exceeding \$150,000.00; and

PROVIDER FOR CONTRACT	PURCHASE DETAILS	TOTAL CONTRACT VALUE
Modular Building for OIG-Vendor TBD	\$700,000.00	\$700,000.00
Staff Uniform Purchase-Texas Correctional Industries	\$250,000.00	\$250,000.00
Vehicle Replacement Project-OIG-Lake Country Chevrolet, PO 26-0004149	5 2024 Silverado Trucks	\$318,850.00
Vehicle Replacement Project-OIG-Metro Golf Cars	5 Kawasaki Ridge Crews	\$176,747.05

3. TJJJ would like to inform the Board of the selected providers for the previously approved contract with a total value exceeding \$500,000.00 and request approval for the updated contract value

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Evins Generator Upgrade- C.F. McDonald Electric, Inc, CON0001770	\$1,292,200.00 per year for 4 years	\$6,461,000.00
Mart Inline Duct Heater-Service Squad, CONXXXXXXX	\$628,557.00 for 1 year	\$628,557.00

TJJJ staff respectfully requests Board consideration and approval of the new contract awardees and approval of the Executive Director's execution of the same.

4. TJJJ would like to inform the Board of a six-month extension of the Reliant Energy contract which provides electricity to the Mart, Gainesville, Brownwood, Harlingen, and Houston facilities with a total value exceeding \$500,000.00 and request approval for the updated contract value

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Reliant Energy, an NGR Company CON0001317	\$4,815,120.00 NTE, with an estimated price for six-month price of \$500,00.00	\$5,315,120.00

TJJJ staff respectfully requests Board consideration and approval of the new contract awardees and approval of the Executive Director's execution of the same.



Board Approval for Contract Purchase over \$500,000

Date: April 16th, 2026

Product or Service: Offender Movement and Tracking System

Vendor/Supplier: Guard1-Timekeeping Inc-CON0001782

Selection Methodology: Request for Offer

Evaluation Criteria: Responses were evaluated on the basis of price, company organization, organization profile and qualifications, system requirements, training, and personnel qualifications.

Revenue, Expense, or Capital: Expense

Contract Dates and Price

Initial Term (2 Years)

FY26-FY28: \$496,953.36

Optional Renewals

Optional Renewal 1: FY29 \$93,443.48

Optional Renewal 2: FY30 \$93,443.48

Optional Renewal 3: FY31 \$93,443.48

Grand Total: \$777,283.80

Summary: This procurement of an offender monitoring and tracking system for youth movement and electronic bed checks is necessary to strengthen supervision, accountability, and safety while maintaining operational efficiency.

Has this Contract been reviewed and approved by Legal for legal sufficiency? Currently under review.

Is funding included in the current FY Budget: Yes



Board Approval for Equipment Purchase over \$150,000

Date: April 13th, 2026

Product or Service: Modular Building for OIG

Vendor/Supplier: To be determined

Selection Methodology: IFB

Price/Cost Validation: The procurement will be issued via an invitation for bids, evaluated on the best value for the state.

Revenue, Expense, or Capital: Expense

Contract Dates: FY26, work will be completed prior to 8/31/2026

Contract Price: \$700,000.00

Summary: This purchase is to buy and install a new modular building for OIG at the Gainesville State Juvenile Correctional Facility. This project includes the removal of the old building, foundation work, plumbing, and electrical.

Has this Contract been reviewed and approved by Legal for legal sufficiency? N/A

Is funding included in the current FY Budget: Yes



Board Approval for Equipment Purchases over \$150,000

Date: April 16th, 2026

Product or Service: Vehicle purchases for OIG

Vendor/Supplier: Lake Country Chevrolet and Metro Golf Cars

Selection Methodology: Managed Term Contracts

Price/Cost Validation: Managed term contracts have been competitively bid by other entities and state agencies may utilize these contracts as well.

Revenue, Expense, or Capital: Expense

Contract Dates: Awards will be through purchase order before 8/31/2026.

Contract Price:

- Lake Country Chevrolet-\$318,850.00
- Metro Golf Cars-\$176,747.05

Summary: OIG is seeking to purchase 5 2024 Chevrolet Silverado Trucks and 5 Kawasaki Ridge Crews.

Has this Contract been reviewed and approved by Legal for legal sufficiency? N/A

Is funding included in the current FY Budget: Yes



Board Approval for Equipment Purchases over \$150,000

Date: April 16th, 2026

Product or Service: Juvenile Correctional Officer Staff Uniforms

Vendor/Supplier: Texas Correctional Industries

Selection Methodology: The Prison Made Goods Act requires that agencies purchase goods made by and services offered by TCI.

Price/Cost Validation: Competitive bidding is not required for items purchased from TCI under the Prison Made Goods Act.

Contract Dates: Current timeline estimates from TCI are approximately 8 months.

Contract Price: TJJD has \$250,000 available for uniforms.

Summary: This purchase will be for juvenile correctional officer uniforms from TCI. Each officer will be issued Class A and Class B uniforms to include navy long-sleeve with gray pants, navy polo with gray pants, jackets, and uniform patches.

Has this Contract been reviewed and approved by Legal for legal sufficiency? N/A

Is funding included in the current FY Budget: Yes



Board Updates for Approved Contracts and Equipment Purchases

Date: April 13th, 2026

1. Product or Service: Evins Generator Upgrade

Vendor or Supplier: C.F. McDonald Electric, Inc

Summary: During the September 2025 board meeting, the contract for the Evins generator upgrade was approved for a total dollar value of \$4,700,000. At the time, the solicitation and provider selection processes were ongoing. TJJD staff would like to inform the Board of the selected provider, C.F. McDonald Electric, Inc. TJJD would like to request Board approval of the updated price of \$6,461,000.00. The contract value originally approved by the board was an estimate.

2. Product or Service: Mart Inline Duct Heater

Vendor or Supplier: Service Squad

Summary: During the September 2025 board meeting, the contract for the Mart Inline Duct Heater Project was approved for a total dollar value of \$1,200,000. At the time, the solicitation and provider selection processes were ongoing. TJJD staff would like to inform the Board that the selected provider, Service Squad, has provided an updated price of \$628,557.00. The contract value originally approved by the board was an estimate.



Board Approval for Contract over \$500,000.00

Date: May 1, 2026

Product or Service: Reliant Energy electricity

Vendor/Supplier: Reliant

Selection Methodology: 6-month bridge extension of the current contract

Revenue, Expense, or Capital: Expense

Contract Dates: Current Contract: 05/16/2016 – 05/31/2026

Requested extension: 06/01/2026-12/31/2026

Contract Price: New term: estimated \$500,000, bringing total contract to \$5,315,120.00

Summary: TJJD is requesting an extension of the current Reliant Energy contract to allow sufficient time to execute a new contract. The available vendor pool through the open market is limited, and if we are unable to secure the required services through the existing contract, we will post the solicitation to the ESBD. This method requires a longer lead time to obtain all required review and approvals, and time for the solicitation to be posted. The bridge extension will allow us time to complete all required steps in the contracting process.

Has this Contract been reviewed and approved by Legal for legal sufficiency? Contract will be reviewed prior to execution.

Does this Contract have an “out” clause? Yes, see clause 83 of terms and conditions

Is this a grant-funded project or purchase? No

Is funding included in the current FY Budget? Yes



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL OF NEW CONTRACTS AND CONTRACT AWARDEE

On this **15th day of May, 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS, Texas Juvenile Justice Department (TJJD) General Administrative Policy 385.1101 (GAP.385.1101), paragraph (d)(1), requires TJJD staff to present certain contracts to the Board for approval, among which are any contracts with values exceeding \$500,000 and equipment purchases exceeding \$150,000. TJJD staff is seeking Board approval for a new contract valued over \$500,000 and new equipment purchases valued at more than \$150,000. TJJD staff is informing the Board of selected providers for previously approved contracts with a value exceeding \$500,000, and of equipment purchases with a total value exceeding \$150,000 that were still in the solicitation and selection process at the time of funding amount approval.

WHEREAS, TJJD requests Board approval to award a new contract with a total contract value exceeding \$500,000, for the following: and

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Offender Movement and Tracking System-Guard1-Timekeeping Inc, CON0001782	Initial Term FY26-FY28: \$496,953.36 Renewal 1: FY29 \$93,443.48 Renewal 2: FY30 \$93,443.48	\$777,283.80

	Renewal 3: FY31 \$93,443.48	
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WHEREAS, TJJJ requests Board approval to award purchase orders for new equipment with total values exceeding \$150,000.00; and

PROVIDER FOR CONTRACT	PURCHASE DETAILS	TOTAL CONTRACT VALUE
Modular Building for OIG-Vendor TBD	\$700,000.00	\$700,000.00
Staff Uniform Purchase-Texas Correctional Industries	\$250,000.00	\$250,000.00
Vehicle Replacement Project-OIG-Lake Country Chevrolet, PO 26-0004149	5 2024 Silverado Trucks	\$318,850.00
Vehicle Replacement Project-OIG-Metro Golf Cars	5 Kawasaki Ridge Crews	\$176,747.05

WHEREAS, TJJJ would like to inform the Board of the selected providers for the previously approved contract with a total value exceeding \$500,000.00 and request approval for the updated contract value

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Evins Generator Upgrade- C.F. McDonald Electric, Inc, CON0001770	\$1,292,200.00 per year for 4 years	\$6,461,000.00
Mart Inline Duct Heater-Service Squad, CONXXXXXXX	\$628,557.00 for 1 year	\$628,557.00

WHEREAS, TJJJ would like to inform the Board of the selected providers for the previously approved contract with a total value exceeding \$500,000.00 and request approval for the updated contract value

PROVIDER FOR CONTRACT	TERM NTE AMOUNT	TOTAL CONTRACT VALUE
Reliant Energy, an NGR Company CON0001317	\$4,815,120.00 NTE, with an estimated price for six-month price of \$500,00.00	\$5,315,120.00

NOW, THEREFORE, BE IT RESOLVED THAT the Board authorizes the Texas Juvenile Justice Executive Director to award the contracts listed above.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



Memorandum

To: Texas Juvenile Justice Board Members

From: Shandra Carter, Executive Director
Jana Jones, General Counsel
Chelsey Oden, Staff Attorney

Subject: Discussion, consideration, and possible approval regarding the discipline of certified officers: Agreed Orders

Date: May 15, 2026

TJJD has statutory authority to reprimand, suspend, or revoke the TJJD-issued certification of a certified juvenile probation, juvenile supervision, and community activities officers under Section 222.053 of the Texas Human Resources Code. The officer is entitled to a hearing before the State Office of Administrative Hearings (SOAH) if revocation or suspension of their certification is requested. 37 Tex. Admin. Code Chapter 349 allows for the disposal of certain disciplinary cases without referral to SOAH.

TJJD must provide the certified officer with a statement of the alleged facts or conduct as well as notice of the discipline sought to be imposed. This notice must also explain that a written answer must be filed under 37 Tex. Admin. Code Chapter 349 and that failing to respond may result in the allegations being accepted as true and the requested discipline imposed by default. The notice must be sent by certified mail, return receipt requested, to the officer's most recent address on file with TJJD.

A resolution may be negotiated informally between certified officers and TJJD through an agreed order. Attached for your review are the Agreed Order(s) and the Resolution for approval to issue a Final Agreed Order related to the disciplinary cases of certified juvenile officer(s). TJJD and the certified officer(s) have agreed to the discipline indicated.

DOCKET NO. 25-38832-230200

IN THE MATTER OF	§	BEFORE THE
	§	
LILIBETH HERNANDEZ	§	TEXAS JUVENILE
	§	
CERTIFICATION NO. 38832	§	JUSTICE BOARD

AGREED ORDER

At its scheduled board meeting, the Texas Juvenile Justice Board (the Board) considered the matter of the certification of Lilibeth Hernandez (Respondent).

This Agreed Order is executed pursuant to Texas Government Code, Section 2001.056, which authorizes the informal disposition of contested cases. In order to conclude this matter without further delay and expense, the Texas Juvenile Justice Department (TJJD) and Respondent agree to resolve this matter by this Agreed Order. The Respondent agrees to this disposition for the purpose of resolving this proceeding only and without admitting or denying the Findings of Fact and Conclusions of Law set out in this Agreed Order.

The Board makes the following Findings of Fact and Conclusions of Law and enters this Agreed Order:

FINDINGS OF FACT

1. On or about August 19, 2023, Respondent held a juvenile supervision officer certification with TJJD.
2. On or about August 19, 2023, Respondent was required to comply with all relevant TJJD standards, rules, and regulations relating to certified juvenile supervision officers included in Texas Human Resources Code, Chapter 222, and Texas Administrative Code, Title 37, Chapters 341-359.
3. A Petition for Disciplinary Action was mailed to Respondent on October 24, 2024, and Respondent was provided with the opportunity to respond to the charges stated in the petition and to show compliance with the relevant TJJD standards, rules, and regulations.
4. The Petition for Disciplinary Action alleged the following:
 - a. On or about August 19, 2023, Respondent engaged in conduct meeting the definition of neglect as defined by Tex. Fam. Code §261.405(5) when Respondent committed a negligent act or omission that caused or may have caused substantial emotional harm, physical injury, or even the death of a child, to wit: Respondent allowed juveniles

unrestricted access to the control room, where keys to the facility doors and department vehicles were stored.

- b. On or about January 17, 2024, Respondent violated 37 Tex. Admin. Code § 345.310(c)(2)(G) when Respondent was designated as a perpetrator in a TJJD abuse, exploitation, and neglect investigation.

CONCLUSIONS OF LAW

1. Respondent is subject to the jurisdiction of TJJD and is required to comply with all TJJD standards, rules, and regulations including Chapters 341-359 of Texas Administrative Code, Title 37, and all state and federal laws.
2. Texas Administrative Code, Title 37, Chapter 349 provides for the disciplining of a certified juvenile probation or juvenile supervision officer whose acts or omissions violate the law, including TJJD standards, rules, and regulations.
3. Respondent's conduct is a violation of 37 Tex. Admin. Code §345.310(c)(2)(G).

ORDERING PROVISIONS

IT IS THEREFORE ORDERED by the Board of the Texas Juvenile Justice Department that:

1. The certification of Lilibeth Hernandez as a juvenile supervision officer is permanently revoked beginning on the date the Resolution regarding Agreed Orders is signed by the Board.
2. Upon approval of the Board, the Executive Director of TJJD is authorized to sign this order on behalf of the Board.
3. By signing this Agreed Order, Respondent waives the right to a formal hearing and any right to judicial review of this Agreed Order.

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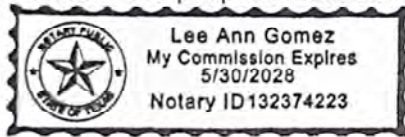
I, LILIBETH HERNANDEZ, RESPONDENT, HAVE READ AND UNDERSTAND THE FOREGOING AGREED ORDER. I UNDERSTAND THAT BY SIGNING THIS AGREED ORDER, I WAIVE CERTAIN RIGHTS. I SIGN IT VOLUNTARILY, WILLINGLY, AND KNOWINGLY. I UNDERSTAND THIS AGREED ORDER CONTAINS THE ENTIRE AGREEMENT AND THERE IS NO OTHER AGREEMENT OF ANY KIND, VERBAL, WRITTEN, OR OTHERWISE.

DATED: Feb 26, 2026

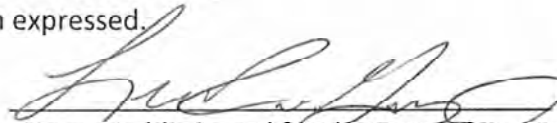

Lilibeth Hernandez

STATE OF TEXAS §
COUNTY OF STARR §

Before me, the undersigned notary public on this day personally appeared Lilibeth Hernandez, known to me (or proved to me on the oath of _____) or through Driver License (description of identity card or other document) to be the person whose name is subscribed to the foregoing instrument and acknowledged to me that he executed the same for the purposes and consideration therein expressed.




(Notary Seal)


Notary Public in and for the State of Texas

My Commission Expires: 5/30/2028

Approved by the duly authorized designee of the Texas Juvenile Justice Board on April 21, 2026.


Shandra Carter,
Executive Director

DOCKET NO. 26-240161250117-35322

IN THE MATTER OF	§	BEFORE THE
	§	
ISAIAH MCDUFFIE	§	TEXAS JUVENILE
	§	
CERTIFICATION NO. 35322	§	JUSTICE BOARD

AGREED ORDER

At its scheduled board meeting, the Texas Juvenile Justice Board (the Board) considered the matter of the certification of Isaiah McDuffie (Respondent).

This Agreed Order is executed pursuant to Texas Government Code, Section 2001.056, which authorizes the informal disposition of contested cases. In order to conclude this matter without further delay and expense, the Texas Juvenile Justice Department (TJJD) and Respondent agree to resolve this matter by this Agreed Order. The Respondent agrees to this disposition for the purpose of resolving this proceeding only and without admitting or denying the Findings of Fact and Conclusions of Law set out in this Agreed Order.

The Board makes the following Findings of Fact and Conclusions of Law and enters this Agreed Order:

FINDINGS OF FACT

1. On June 19, 2024, September 28, 2024, April 20, 2025, and June 18, 2025, Respondent held a juvenile supervision officer certification with TJJD.
2. On June 19, 2024, September 28, 2024, April 20, 2025, and June 18, 2025, Respondent was required to comply with all relevant TJJD standards, rules, and regulations relating to certified juvenile supervision officers included in Texas Human Resources Code, Chapter 222, and Texas Administrative Code, Title 37, Chapters 341-359.
3. Texas Administrative Code, Title 37, Chapter 345 was in effect on June 19, 2024, September 28, 2024, April 20, 2025, and June 18, 2025, and required that certified juvenile supervision officers adhere to a Code of Ethics.
4. The Petitions for Disciplinary Action were mailed to Respondent on March 27, 2025, and December 18, 2025, and Respondent was provided with the opportunity to respond to the charges stated in the petition and to show compliance with the relevant TJJD standards, rules, and regulations.
5. The Petitions for Disciplinary Action alleged the following:
 - a. On or about June 19, 2024, Respondent engaged in conduct meeting the definition of abuse as defined by Tex. Fam. Code §261.405(a)(1), when Respondent intentionally, knowingly, or recklessly engaged in an act or omission that caused or may have caused physical injury to a juvenile, to-wit: The Respondent forcefully pulled a juvenile by the handcuffs, which were secured around his wrists behind his back, and threw him to the ground, leaving him unable to brace himself from the impact.

- b. On or about April 20, 2025, Respondent violated 37 Tex. Admin. Code §345.310(c)(2)(J) when Respondent used violence or unnecessary force and failed to use only the amount and type of force reasonably necessary and appropriate when justified to ensure the security of juveniles or of the facility, program, or department, to wit: Respondent placed his hand on the back of a juvenile's head and applied pressure, driving the juvenile's head into double metal doors with force.
- c. On or about April 20, 2025, Respondent engaged in conduct meeting the definition of abuse as defined by Texas Fam. Code §261.405(a)(1), when Respondent intentionally, knowingly, or recklessly engaged in an act that caused or may have caused physical injury to a juvenile, to-wit: Respondent placed his hand on the back of a juvenile's head and applied pressure, driving the juvenile's head forcefully into double metal doors, which caused the juvenile to sustain a concussion.
- d. On or about September 28, 2024, and June 18, 2025, Respondent violated 37 Tex. Admin. Code §345.310(c)(2)(G) when Respondent was designated as a perpetrator in a TJJD abuse, exploitation, and neglect investigation.

CONCLUSIONS OF LAW

1. Respondent is subject to the jurisdiction of TJJD and is required to comply with all TJJD standards, rules, and regulations including Chapters 341-359 of Texas Administrative Code, Title 37, and all state and federal laws.
2. Texas Administrative Code, Title 37, Chapter 349 provides for the disciplining of a certified juvenile probation or juvenile supervision officer whose acts or omissions violate the law, including TJJD standards, rules, and regulations.
3. Respondent's conduct is a violation of 37 Tex. Admin. Code §§345.310(c)(2)(G), (c)(2)(J).
4. Respondent's conduct meets the definition of abuse under Tex. Fam. Code §261.405(a)(1).

ORDERING PROVISIONS

IT IS THEREFORE ORDERED by the Board of the Texas Juvenile Justice Department that:

1. The certification of Isaiah McDuffie as a juvenile supervision officer is suspended for three years, with the first year active and the remaining two years probated. Upon the Texas Juvenile Justice Board's approval of the agreement, the period of active suspension will be backdated to begin on May 16, 2025, and expire on May 16, 2026, with the period of probated suspension to expire on May 16, 2028.
2. Upon approval of the Board, the Executive Director of TJJD is authorized to sign this order on behalf of the Board.
3. By signing this Agreed Order, Respondent waives the right to a formal hearing and any right to judicial review of this Agreed Order.

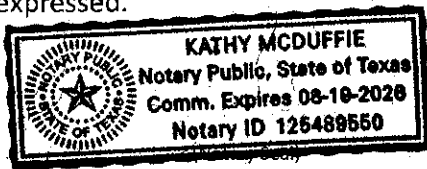
I, ISIAH MCDUFFIE, RESPONDENT, HAVE READ AND UNDERSTAND THE FOREGOING AGREED DISPOSITION ORDER. I UNDERSTAND THAT BY SIGNING THIS AGREED DISPOSITION ORDER, I WAIVE CERTAIN RIGHTS. I SIGN IT VOLUNTARILY, WILLINGLY, AND KNOWINGLY. I UNDERSTAND THIS AGREED DISPOSITION ORDER CONTAINS THE ENTIRE AGREEMENT AND THERE IS NO OTHER AGREEMENT OF ANY KIND, VERBAL, WRITTEN, OR OTHERWISE.

DATED: April 21st, 2026

Isaiah McDuffie
Isaiah McDuffie

STATE OF TEXAS §
COUNTY OF Brazoria §

Before me, the undersigned notary public on this day personally appeared Isaiah McDuffie known to me (or proved to me on the oath of _____, or through drivers license (description of identity card or other document) to be the person whose name is subscribed to the foregoing instrument and acknowledged to me that he executed the same for the purposes and consideration therein expressed.



Kathy McDuffie
Notary Public in and for the State of Texas

My Commission Expires: 8-19-26

Approved by the duly authorized designee of the Texas Juvenile Justice Board on April 21, 2026.

[Signature]
Shandra Carter,
Executive Director



**Texas Juvenile Justice Department
RESOLUTION**

**A RESOLUTION FOR APPROVAL OF AGREED ORDER(S) RELATED TO DISCIPLINARY CASES OF CERTIFIED
JUVENILE PROBATION OFFICERS OR JUVENILE SUPERVISION OFFICERS OR COMMUNITY ACTIVITIES
OFFICERS**

On this **15th day of May 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was held in Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit and where, among other matters, came up for consideration and adoption the following Agreed Order(s) in the following matter(s) related to the discipline of certified juvenile probation officer(s), juvenile supervision officer(s) or community activities officer(s):

ITEM	DOCKET NUMBER	NAME AND CERTIFICATION NUMBER	DISCIPLINE								
i.	26-38832-230200	Lilibeth Hernandez Certification No. 38832	Revocation								
BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN	BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.						Matt Marick					
Joe Barton						Manny Ramirez					
William Durham						Shawn Thierry					
Stephanie House						Cynthia Wheless					
Luis Leija						Motion:		Second:			

ITEM	DOCKET NUMBER	NAME AND CERTIFICATION NUMBER	DISCIPLINE								
ii.	26-240161250117-35322	Isaiah McDuffie Certification No. 35322	3 yr. suspension, 1 st yr. active backdated to begin on May 16, 2025 and expire on May 16, 2026, with the remaining 2 yrs. probated								
BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN	BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.						Matt Marick					
Joe Barton						Manny Ramirez					
William Durham						Shawn Thierry					
Stephanie House						Cynthia Wheless					
Luis Leija						Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS, the Board has jurisdiction over these actions pursuant to Tex. Hum. Res. Code §222.053 and 37 Tex. Admin. Code §349.300 et seq. and authority to enter an Agreed Order under 37 Tex. Admin. Code §349.350, pursuant to Tex. Gov't. Code §2001.056; and

WHEREAS, the Board considered each matter and a motion to adopt the recommended findings and facts and conclusions of law as set forth in each Agreed Order was lawfully moved, duly seconded, and approved by a majority of the present and voting members of the Texas Juvenile Justice Board; and

NOW, THEREFORE BE IT ORDERED THAT the Board approves the Agreed Order(s) in each matter and that a copy of this Resolution shall be affixed to each Order.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

Manny R. Ramirez, Chair



TEXAS
JUVENILE JUSTICE
DEPARTMENT

Memorandum

To: TJJJ Board Members

From: Emily Anderson, Deputy Executive Director of Support Operations and Finance

Nathan McDaniel, Chief of Staff

Subject: Discussion, consideration, and possible approval regarding the executive director's salary

Date: May 15, 2026

Section 203.002, Human Resources Code, specifies that the Texas Juvenile Justice Board "shall (1) employ an executive director to administer the department; and (2) supervise the director's administration of the department."

The agency's bill pattern within the Article V of the General Appropriations Act set the executive director's maximum salary at \$237,802 in fiscal year 2026.

In August 2026, TJJJ will submit its Legislative Appropriations Request (LAR) outlining funding levels for agency operations during fiscal years 2028 and 2029, along with exceptional items that will allow the agency to fulfill its public safety mission more efficiently and effectively. The Texas Legislature will consider these items as lawmakers work together to adopt a new state budget during the 90th legislative session.

In addition to the LAR, agency staff respectfully request approval from the board to pursue an increase in the executive director's maximum salary, as specified within TJJJ's bill pattern.

Article IX Sec. 3.04. Scheduled Exempt Positions.

(a) Except for the positions listed under Subsections (b)(3), (c)(6), or (f), a position listed following an agency's appropriation in the agency's "Schedule of Exempt Positions" shall receive compensation at a rate not to exceed the amount indicated in that agency's "Schedule of Exempt Positions."

(b) (1) Notwithstanding the rate listed in an agency's "Schedule of Exempt Positions," a position listed in Subsection (b)(3) may receive compensation at a rate set by the Governor in an amount not to exceed the "Maximum Salary" but not less than the "Minimum Salary" for the appropriate group as listed in Subsection (b)(2).

(2) An exempt position listed in Subsections (b)(3), (c)(6), or (f) for which the term "Group," followed by an Arabic numeral, is indicated, may receive compensation at a rate within the range indicated below for the respective salary group indicated.

Scheduled Exempt Position Salary Rates		
Group	Minimum Salary	Maximum Salary
1	\$ 70,000	\$ 112,750
2	\$ 80,500	\$ 129,765
3	\$ 92,600	\$ 149,240
4	\$ 106,500	\$ 171,688
5	\$ 122,500	\$ 197,415
6	\$ 140,900	\$ 227,038
7	\$ 162,000	\$ 261,068
8	\$ 186,300	\$ 299,813
9	\$ 214,200	\$ 345,250

<u>(3) Agency</u>	<u>Position Salary</u>	<u>Group</u>
(A) Secretary of State	Secretary of State	Group 5
(B) Office of State-Federal Relations	Executive Director	Group 4
(C) Health and Human Services Commission	Executive Commissioner	Group 9
(D) Texas Education Agency	Commissioner of Education	Group 9
(E) Texas Military Department	Adjutant General	Group 7
(F) Texas Department of Criminal Justice	Presiding Officer, Board of Pardons and Paroles	Group 5
(G) Texas Department of Criminal Justice	Parole Board Members (6)	Group 3
(H) Texas Commission on Environmental	Quality Commissioners (3)	Group 7
(I) Texas Department of Housing and Community Affairs	Executive Director	Group 6
(J) Texas Workforce Commission	Commissioners (2)	Group 5

(K) Texas Workforce Commission	Commission Chair	Group 6
(L) State Office of Administrative Hearings	Chief Administrative Law Judge	Group 5
(M) Texas Department of Insurance	Commissioner of Insurance	Group 7
(N) Office of Public Insurance Counsel	Public Counsel	Group 4
(O) Office of Public Utility Counsel	Public Counsel	Group 4
(P) Bond Review Board	Executive Director	Group 4
(Q) Texas Water Development Board	Commission Chair	Group 6
(R) Texas Water Development Board	Commissioners (2)	Group 6
(S) Texas Water Development Board	Executive Administrator	Group 7
(T) Department of State Health Services	Commissioner	Group 8
(U) Dept. of Fam. And Protective Services	Commissioner	Group 8

(c) (1) Notwithstanding the rate listed in an agency's "Schedule of Exempt Positions," an agency whose exempt position is listed in Subsection (c)(6) may request to set the rate of compensation provided for the agency's respective exempt position at an amount not to exceed the "Maximum Salary" but not less than the "Minimum Salary" for the appropriate group as listed in Subsection (b)(2).

(2) The request submitted by the agency's governing board (for an agency with a governing board) or by the chief administrative officer of the state agency may include:

- (A) the date on which the board (for an agency with a governing board) approved the request;
- (B) a statement justifying the need to exceed the current salary limitation; and
- (C) the source of monies to be used to pay the additional salary amount.

(3) The governing board (when applicable for an agency with a governing board) may make a request under Subsection (c)(1) a maximum of once per fiscal year and additionally upon a vacancy in an exempt position listed in Subsection (c)(6).

(4) A proposed rate increase is approved if neither the Legislative Budget Board nor the Governor issues a written disapproval of the proposal not later than:

- (A) for the Legislative Budget Board, the thirtieth business day after the date the staff of the Legislative Budget Board concludes its review of the proposed rate increase and forwards its review to the Chair of the House Committee on Appropriations, Chair of the Senate Committee on Finance, Speaker of the House, and Lieutenant Governor; and
- (B) for the Governor, the thirtieth business day after the receipt of the proposed rate increase by the Governor.

(5) Unless a proposed rate increase is disapproved, the Legislative Budget Board shall notify the affected agency, the Governor's Office, and the Comptroller of the new salary rate.

(6) Agency Position Salary Group

- (A) Higher Education Coordinating Board Commissioner Group 9
- (B) Department of Information Resources Executive Director Group 9
- (C) Texas Lottery Commission Executive Director Group 7
- (D) Texas Juvenile Justice Department Executive Director Group 8
- (E) Preservation Board Executive Director Group 6
- (F) School for the Blind and Visually Impaired Superintendent Group 5
- (G) School for the Deaf Superintendent Group 5
- (H) Animal Health Commission Executive Director Group 6
- (I) Texas Public Finance Authority Executive Director Group 7
- (J) Alcoholic Beverage Commission Executive Director Group 7
- (K) Public Utility Commission of Texas Commissioners (5) Group 7
- (L) Public Utility Commission of Texas Executive Director Group 7

(d) In addition to all other requirements, any salary increase from appropriated monies within the limits provided by this section and salary increases within the limit established under an agency's bill pattern, must be:

- (1) in writing;
- (2) approved by the governing board (for an agency with a governing board) in a public meeting;
- (3) signed by the presiding officer of the governing board (for an agency with a governing board); and
- (4) submitted to the Governor, the Legislative Budget Board, and the Comptroller.

(e) (1) Each title listed in a "Schedule of Exempt Positions" following an agency's appropriation authorizes one position for the agency unless the title is followed by an Arabic numeral indicating the number of positions authorized.

(2) The number of authorized positions for a title listed in a "Schedule of Exempt Positions" may be exceeded only:

- (A) for the purpose of hiring a replacement in a key management position as certified by the chief administrator of the agency;
- (B) if the current incumbent of the position has formally resigned or otherwise announced irrevocable plans to vacate the position;
- (C) for a period of time not to exceed the equivalent of one month's salary per fiscal year per terminating incumbent (excluding time spent on the payroll for the purpose of exhausting accrued annual leave or state compensatory time); and
- (D) if exceptions are reported as prescribed for payroll reporting procedures.

(f) Notwithstanding the rate listed in an agency's "Schedule of Exempt Positions," a position listed below may receive compensation at a rate set by the governing board of the agency in an

amount not to exceed the “Maximum Salary” but not less than the “Minimum Salary” for the appropriate group listed in Subsection (b)(2).

Texas Department of Public Safety, Executive Director, Group 9



**Texas Juvenile Justice Department
RESOLUTION**

A RESOLUTION FOR APPROVAL REGARDING THE EXECUTIVE DIRECTOR’S SALARY

On this **15th day of May 2026**, a duly called and lawfully convened meeting of the Texas Juvenile Justice Board was in the City of Austin, Texas, pursuant to the Texas Open Meetings Act. A quorum of the Members was present, to wit:

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Edeska Barnes, Jr.					
Joe Barton					
William Durham					
Stephanie House					
Luis Leija					

BOARD MEMBER	PRESENT	ABSENT	YES	NO	ABSTAIN
Matt Marick					
Manny Ramirez					
Shawn Thierry					
Cynthia Wheless					
Motion:		Second:			

Where, among other matters, came up for consideration and adoption the following Resolution:

WHEREAS Section 203.002, Human Resources Code, specifies that the Texas Juvenile Justice Board “shall (1) employ an executive director to administer the department; and (2) supervise the director's administration of the department;” and

WHEREAS the agency’s bill pattern within the Article V of the General Appropriations Act sets the executive director’s maximum salary for each fiscal year within the biennium; and

WHEREAS the board appreciates the leadership Shandra Carter, TJJD’s Executive Director, has demonstrated throughout her tenure, as well as her hard work and dedication to transforming TJJD and creating a unified juvenile system;

NOW, THEREFORE BE IT RESOLVED THAT, the governing board approves staff to pursue, in addition to items submitted in TJJD’s 2028-2029 Legislative Appropriations Request, an increase in the executive director’s maximum salary within the agency’s bill pattern in the amount determined by the board.

The foregoing Resolution was lawfully moved, duly seconded, and adopted by the Texas Juvenile Justice Board.

Signed this 15th day of May 2026.

Texas Juvenile Justice Board

The Honorable Manny Ramirez, Chair