Texas Juvenile Justice Department General Administrative Policy Manual

Chapter:	Internal Reporting	Effective Date: 2/1/19
Title:	Incident Reporting	Page: 1 of 5
References:	28 CFR §115.361	Replaces: GAP.07.03, 12/1/16

(a) Policy.

Incidents must be properly documented and reported. Critical incidents, serious incidents, and the suspected mistreatment of youth must be reported immediately to the Office of Inspector General – Incident Reporting Center (IRC).

(b) Applicability.

This policy applies to all TJJD staff.

(c) Definitions.

(1) Abuse, Neglect, or Exploitation – see definition in GAP.380.9333.

(2) Critical Incident – includes any of the following:

INCIDENT TYPE	Residential Facility (TJJD-operated or contracted)	Parole (TJJD- operated or contracted)
Riot	X	Х
Employee work stoppage	X	Х
Hostage situation	Х	Х
Man-made or natural disaster (e.g., weather emergency, loss of power exceeding eight hours, environmental accident, serious illness affecting operations and involving large numbers of youth or staff)	X	Х
Escape from a residential facility	Х	
Escape during secure transport	Х	Х
Death of a youth or on-duty staff member	Х	Х
Alleged sexual abuse of youth, as defined in GAP.380.9337	Х	Х
Alleged sexual misconduct by a youth that involves: contact, including penetration, as defined in GAP.380.9503; or touching or fondling, as defined in GAP.380.9503	Х	
Life-threatening suicide attempt, life-threatening self-harm incident, or life-threatening injury	Х	Х
Use of oleoresin capsicum (OC) spray	Х	
Use of deadly force by Office of Inspector General staff	Х	Х
Non-medical emergency situation that calls for immediate, coordinated action involving resources outside the facility	Х	

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(3) **Serious Incident** – includes any of the following:

INCIDENT TYPE	Residential Facility (TJJD-operated or contracted)	Parole (TJJD- operated or contracted)
Hospital admission of a youth for any reason	Х	
Off-site emergency medical treatment of youth for any reason	Х	
Off-site emergency medical treatment of a staff member resulting from an assault within a facility	Х	
Call to 911 for any reason	Х	
Emergency administration of psychotropic medication	Х	
Sexual harassment of youth by other youth, as defined in GAP.380.9337	Х	
Sexual harassment of youth by staff, contractor, or volunteer, as defined in GAP.380.9337	Х	Х
Discovery of a weapon or an item adapted for use as a weapon in a residential facility	Х	
Discovery of an illegal weapon or firearm in a parole office		Х
Discovery of drugs (including prescription drugs)	Х	
Any incident the chief local administrator determines is a serious offense that could result in criminal charges	Х	Х
A communication or activity that suggests an inappropriate adult–youth relationship involving a staff member, volunteer, or contractor	Х	Х
A use of force that the chief local administrator or designee believes to be in violation of TJJD policy	Х	Х
Any of the following injuries to a youth that are not clearly accidental:	X	

- (4) Chief Local Administrator as used in this policy, the chief local administrator is:
 - (A) the superintendent or administrative duty officer, for TJJD-operated residential facilities;
 - (B) the case management coordinator, for contract residential facilities; or
 - (C) the regional parole supervisor, for TJJD-operated or contract parole offices.
- (5) **Life-Threatening** an incident involving a youth who is unresponsive, unconscious, not breathing, experiencing severe respiratory distress or uncontrollable bleeding, or incoherent due to a known medical condition. Life-threatening incidents also include any incident that would have likely resulted in the death of a youth except for circumstances beyond the youth's control, as determined by a health-care professional.

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(d) Procedures.

(1) Staff Responsibilities.

Any staff member who witnesses a critical or serious incident or who has cause to believe that a youth has been a victim of abuse, neglect, or exploitation must:

- (A) notify the IRC by telephone immediately; and
- (B) notify the chief local administrator by telephone immediately after calling the IRC.

(2) Chief Local Administrator's Responsibilities.

As soon as possible, but not later than 24 hours after being notified by staff or the IRC of an abuse, neglect, or exploitation allegation or a critical or serious incident, the chief local administrator or designee must email the Initial Report of Serious Incident form (CCF-350 for parole, CCF-351 for Initial Report of Serious Incident form (CCF-350 for parole, CCF-351 for Initial Report of Serious Incident form (CCF-352 for institutions) to the distribution list referenced on the form.

(3) Central Office Actions upon Receipt of a Report.

- (A) Upon receipt of a verbal report of alleged abuse, neglect, or exploitation or a serious or critical incident, the IRC staff documents the report and confirms receipt by providing a tracking number to the caller when appropriate.
- (B) The IRC staff ensures all verbal, electronic, or hard-copy reports are entered into the IRC database.
- (C) The IRC staff immediately notifies TJJD administrators by sending an email to the appropriate serious-incident distribution list:
 - (i) if the allegation involves a staff member engaging in sexual contact or causing serious bodily injury; or
 - (ii) for any other critical incident, as deemed necessary.
- (D) Within two workdays after receipt of a reported incident or allegation, the supervisor over the IRC or designee reviews the incident and refers the case for investigation and resolution to the appropriate TJJD department, as indicated below. Reports involving separate issues that require resolution by different departments are separated and referred as appropriate.
 - (i) Incidents involving criminal allegations are referred to the Office of Inspector General (OIG) for investigation and resolution.
 - (ii) Incidents involving allegations of abuse, neglect, or exploitation are referred to the Administrative Investigations Department for investigation and resolution in accordance with GAP.380.9333.
 - (iii) Incidents involving youth grievances are referred to the Youth Rights Department and processed in accordance with GAP.380.9331.
 - (iv) Policy violations involving the safety and security of youth are generally assigned to the Administrative Investigations Department.
 - (v) Policy violations that do not involve the safety and security of youth are assigned to the appropriate division.

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(4) Critical Incident Debriefing.

- (A) For critical incidents, the chief local administrator or designee coordinates a debriefing with appropriate staff as soon as possible after the situation has been stabilized. To determine whether an incident should be classified as life-threatening, the chief local administrator or designee consults with medical personnel.
- (B) For life-threatening incidents in institutions, the debriefing must include the health services administrator or designee.
- (C) For life-threatening incidents in institutions, halfway houses, or contract-care facilities, the chief local administrator must ensure the deputy executive director for state services or designee is notified in advance of the date and time of the debriefing.
- (D) If a criminal investigation is pending or ongoing, the debriefing must be postponed until the assigned OIG investigator determines the debriefing can proceed without adversely affecting the investigation.
- (E) The debriefing is documented on the <u>Critical Incident Debriefing Review form, CCF-355</u> (residential facilities) or <u>CCF-355p</u> (parole). The debriefing must include:
 - (i) a review of the actions of staff and youth during the incident;
 - (ii) a review of the incident's impact on staff and youth;
 - (iii) a review of corrective actions taken and still needed; and
 - (iv) plans for improvement to avoid a similar incident.
- (F) The chief local administrator or designee sends a copy of the completed CCF-355 or CCF-355p to designated Central Office administrators.

(5) Routine Incident Reporting for TJJD-Operated Facilities.

- (A) The <u>Incident Report, CCF-225</u>, is used to document the following types of incidents:
 - certain types of critical and serious incidents, including hostage situations, death of a youth, and serious injuries;
 - (ii) major rule violations by youth;
 - (iii) minor rule violations by youth that result in referral to the security unit;
 - (iv) parole rule violations;
 - (v) use of force, excluding physical escorts;
 - (vi) non-routine use of mechanical restraints;
 - (vii) non-routine strip searches;
 - (viii) self-referrals to the security unit;
 - (ix) youth arrests; and
 - (x) admission to and release from the security unit, isolation, or detention.
- (B) The staff member completing the CCF-225 must sign and date the form.
- (C) Except as described in (D) below, completed CCF-225 forms must be submitted as soon as possible and no later than the end of the current shift (or the end of the workday for non-shift workers).
- (D) A staff member who refers a youth to the security unit must complete a CCF-225 form and submit the form to the security unit as soon as possible after the incident, but no later than 30 minutes after the youth's arrival at the security unit. If the incident report cannot be submitted within 30 minutes, the security juvenile correctional officer supervisor, security case manager, or designee may extend the time limit up to 30 additional minutes. The superintendent or designee may extend the time limit up to one additional hour.
- (E) The chief local administrator or designee reviews and signs all CCF-225 forms and ensures they are entered into the Correctional Care System (CCS) and appropriately filed.

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(6) Routine Incident Reporting for Contract-Care Facilities.

Upon receipt of a contractor's incident report, the case management specialist enters the relevant information on the CCS 225 screen.

See INS.91.91 for procedures on incident report writing and data entry.